COUNTY OF EAU CLAIRE EAU CLAIRE, WISCONSIN "NOTICE OF PUBLIC MEETING"

In Accordance with the provisions of Chapter 19, subchapter IV, Wisconsin Statutes, NOTICE IS HEREBY GIVEN of the following public meeting:

THE	GROUNDWATER ADVISORY COMMITTEE	
WILL MEE	T ONMONDAY, MAY 20, 2019	TIME: <u>4:00 P.M.</u>
PLACE:	EAU CLAIRE COUNTY COURT HOUSE Room 302	
	721 OXFORD AVENUE EAU CLAIRE, WI 54703	
		OPEN SESSION
AGE	NDA	
1.		
2.	Confirmation of Compliance with Open Meeting Law	
3.	Public Comment Period	
4.	Review/Approval of March 25, 2019 meeting minutes.	
5.	Election of Vice-Chairperson – Discussion/Action	
6.	Review File No. 19-20/012 – Agriculture Performance Standards and Manu	re Storage –
	Discussion/Action	
7.	Subgroups items related to State of the Groundwater Report – Discussion/	Action
	a. Technical subgroup	
	b. Education subgroup	
8.	Staff and Agency Updates-Discussion –Action a. Regional Planning Commission	
	b. Planning and Development	
	c. Land Conservation	
	d. Health Department	
9.	Next Meeting Date (June?, 2019)	
10	D. Items for the Next Agenda	
1:	1. Adjourn	
PLEASE NOTE	Upon reasonable notice, efforts will be made to accommodate the needs of through sign language, interpreters or other auxiliary aids. For additional in service, contact the County ADA Coordinator at 839-4710, (Fax:) 839-1669 (711), or by writing to the ADA Coordinator, Human Resources, Eau Clair Oxford Avenue, Eau Claire, WI 54703.	nformation or to request the or 839-4735, tty: use Relay
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COUNTY OF EAU CLAIRE EAU CLAIRE, WISCONSIN GROUNDWATER ADVISORY COMMITTEE

MEETING MINUTES – MARCH 25, 2019 EAU CLAIRE COUNTY COURTHOUSE, Room 302 720 – 2ND AVENUE, EAU CLAIRE, WI 54701

MEMBERS PRESENT: James Dunning, Mary Kenosian, Anna Mares, Glory Adams, Sham Anderson

MEMBERS ABSENT: Jennifer Eddy, Sarah Vitale Nathan Anderson, Nancy Coffey

STAFF PRESENT: Matt Steinbach (Eau Claire City-County Health Dept.); Liz Fagen and Greg Leonard (Eau Claire County

Land Conservation); Jared Grande (Eau Claire County Planning and Development)

OTHERS PRESENT: (none)

1. Call to order by Chair

The meeting was called to order by Chair Dunning at 4:02 pm. A quorum was present.

2. Confirmation of Compliance with Open Meeting Law

Dunning confirmed compliance with the open meetings law.

3. Public Comment Period

None.

4. Review/Approval of February 25, 2019 minutes – Discussion/Action

ACTION: Motion by S. Anderson to approve the February 25, 2019 minutes as presented. Motion carried, 5-0-0.

5. Review of Final ThinkWater School Training Session – Discussion

Steinbach and Fagen reviewed the ThinkWater School mapping summary document.

6. Develop Action Items per State of Groundwater Document and ThinkWater - Discussion/Action

To address the tasks within the State of the Groundwater Report, it is envisioned that 2 sub-groups will be needed: A Technical subgroup and an Education subgroup. Both Adams and Coffey have expressed interest in the Educational subgroup. GIS skills, such as converting the existing well data into an acceptable GIS format, are especially needed.

7. Set up Technical Sub-groups—Discussion/Action

ACTION: Motion by Adams to establish 2 subgroups, one technical and one educational, to address the tasks within the State of the Groundwater Report. Motion carried, 5-0-0.

8. Updates from the WI Land+Water Conference – Discussion/Action

Fagen provided an overview of the many groundwater related topics available at the annual conference. (S Anderson was excused from the meeting at 4:35 pm. A quorum no longer was present.)

9. Discussion of Items Specific to Temporary CAFO Moratorium -- Discussion/Action

Leonard provided an update of the Ag Ordinance Review Special Committee's process to date and proposed future tasks with deadlines.

10. Staff and Agency Updates-Discussion / Action

- a. Regional Planning Commission no report
- **b. Planning and Development** Grande provided update on the Title 18 update process, including planned web page development and future planned meetings.
- **c.** Land Conservation no additional report was provided.
- **d. Health Department** no additional report was provided.

11. Additional Tasks for consideration by Groundwater Advisory Committee -- Discussion/Action

With the new Governor's pledge for clean water, members should watch for future legislation in relation to groundwater topics.

12. Next Meeting Date

The next meeting data was set for May 13, 2019 at 4:00 pm.

13. Items for the Next Agenda

Technical and Education groups will be on the next meeting agenda.

14. Adjourn

Dunning adjourned the meeting at 5:15 p.m.

Respectfully Submitted,

Greg Leonard

Land Conservation Manager

FACT SHEET

TO FILE NO. 19-20/012

This ordinance repeals Chapter 17.04 Animal Waste Storage and recreates Chapter 17.04 Agricultural Performance Standards and Manure Storage.

This ordinance incorporates the recommendations of the Ag Ordinance Review Special Committee, which was created by the Board of Supervisors and appointed by County Board Chair. The Special Committee included members who represented livestock and cash crop agriculture, environmental and conservation organizations, and representatives of towns, villages, cities, and the Board of Supervisors of Eau Claire County. The Special Committee performed the action items outlined in Section 8 of File No. 18-19/065 Temporary Moratorium on the Expansion and Creation of Large-Scale Livestock Facilities.

This ordinance incorporates the Wisconsin Administrative Code NR 151 – Agricultural Performance Standards and Prohibitions as they apply to Eau Claire County. This ordinance also updates and clarifies the permitting process for construction, modification, or closure of manure storage facilities and associated structures.

The ordinance also amends Section 4.35.165 B, which is in relation to the fees associated with Chapter 17.04.

Fiscal impact: None

Respectfully submitted,

Gregory R. Leonard

Land Conservation Manager

May Leonard

Land Conservation Division – Planning and Development

GRL

Eau Claire County

AG ORDINANCE REVIEW SPECIAL COMMITTEE

Recommendations

Members: Gary Gibson, Tami Smith-Schroeder, Robin Leary, Derrick Nelson, Ed Gorell, Steve Strey, Roland Fischer, Andy Ferguson, Eleanor Wolf, Paul La Liberte, Jody Wilhelm, Mark Zuber, Dane Zook, Kate Beaton, Todd Meyer, Cynthia Anderegg

Alternates: Tami Schraufnagel, Jon Nicolet

The Ag Ordinance Review Special Committee (AORSC) was appointed by County Board Chair Nick Smiar to proceed with the action items contained within the Large-Scale Livestock Moratorium adopted by the Eau Claire County Board in October of 2018.

The AORSC first met in November 2018 and took tours of local farms. Since the initial meeting, the AORSC has met eight additional times. The AORSC meetings have included educational and background presentations on:

- Local zoning, erosion control, stormwater and shoreland protection ordinances
- Wisconsin's Ag Performance Standards and Prohibitions (NR-151)
- Eau Claire County's Animal Waste Storage Ordinance
- Eau Claire County's State of the Groundwater Report
- Wisconsin's Concentrated Animal Feeding Operations (CAFO) regulations (NR-243)
- Wisconsin's Livestock Facility Siting regulations (ATCP-51)

These presentations are recorded and available at:

 $\frac{https://www.co.eau-claire.wi.us/government/boards-commissions-and-councils/ag-ordinance-review-committee}{committee}$

Following the educational and background information process, the AORSC began a comprehensive discussion concerning the above outlined topics. The following is a summary of the action items and recommendations made by the Ag Ordinance Review Special Committee:

ACTION: Motion by Smith-Schroeder/Zuber to recommend incorporation of NR-151 Ag Performance Standards and Prohibitions into County Code. Discussion to clarify how NR-151 would be adopted, such as an operations ordinance, part of livestock siting, or part of the animal waste storage ordinance. The motion is to recommend incorporating NR-151 into County Code only, but the placement and type of ordinance will be part of future meeting recommendations. Motion carried, 9-1-0.

ACTION: Motion by Gibson to incorporate the NRCS 634 Waste Transfer Standard into the ordinance update. Motion carried, 12-0-0.

Consensus by the whole group: in support of updating and changing the definition of "idle facility" in the ordinance, while allowing well-constructed facilities to be retained for emergency situations.

Consensus by the whole group: In support of incorporating the NRCS 360 Waste Facility Closure standard into the ordinance.

Consensus by the whole group: "written proof of land availability" should accompany a Nutrient Management Plan when stored manure will be applied on land not owned by the farm operator.

Eau Claire County

AG ORDINANCE REVIEW SPECIAL COMMITTEE

Recommendations

Zook: the manure storage ordinance should not apply in the incorporated areas of Eau Claire County.

Consensus by the whole group: future updates to NRCS standards referenced in the ordinance are adopted with LCC approval.

Consensus by the whole group: allow double fees for after the fact permits.

Consensus by the whole group: submittal of a partial nutrient management plan is acceptable during initial manure storage construction permit issuance if a certificate of use will later be granted.

Consensus by the whole group: incorporate a Certificate of Use into the ordinance.

ACTION: Motion by Ed Gorell to recommend not adopting livestock siting into county ordinances. Motion carried, 12-0-0.

ACTION: Motion by Mark Zuber to approve the above action items, consensuses, and recommendations. Motion carried, 12-0-0.

Signatures:

Jan, M Show Baul fe filed Markerber Michael Mi

Signed this 26th day of March, 2019.

1	Enrolled No.	ORDINANCE	File No. 19-20/012				
2 3 4	- TO AMEND SECTION 4.35.165 B. OF THE CODE: LAND CONSERVATION FEES; TO REPEAL AND RECREATE CHAPTER 17.04 OF THE CODE -						
5 6	The County Board of	The County Board of Supervisors of the County of Eau Claire does ordain as follows:					
7 8	SECTION 1. That Subsection B. of Section 4.35.165 be amended to read:						
9 10 11 12	B. A nim 1.	al waste Manure storage permit fees Manure storage New or modified permit a. with a footprint of the liner less	fee \$540.00				
13 14	than 60,000 square for						
15 16 17	of 60,00 square feet of 2.		\$220.00				
18	SECTION 2. That Chapter 17.04 be repealed and recreated to read:						
19 20		<u>Chapter 17.04</u>					
21 22 23 24	AGRICULTURAL PERFORMANCE STANDARDS AND MANURE STORAGE						
25 26 27 28	Sections:	SUBCHAPTER I. GENERAL PROVIS	IONS				
29 30 31 32 33 34 35 36	$\begin{array}{r} 17.04.001 \\ 17.04.005 \\ 17.04.010 \\ 17.04.020 \\ 17.04.030 \\ 17.04.040 \end{array}$	Authority and name. Findings and declaration of policy. Purpose. Interpretation. Severability clause. Applicability.					
37 38 39 40 41 42 43 44 45 46 47 48	Wis. Stat. §§ 59.70, Admin. Code") Wis known as, referred t Standards and Manu 17.04.005 Fi Supervisors finds th resources, cause har	athority and name. This ordinance is adop 59.02, 59.03, 92.15, and 92.16, and Wisco. Admin. Code ch. ATCP 50.56 and NR 150, and may be cited as the "Eau Claire Course Storage Ordinance" and is hereinafter restorage and declaration of policy. The Eau at the following conditions may threaten the to the health, safety and welfare of people property tax base of the county:	onsin Administrative Code ("Wis. 51.05. This ordinance shall be anty Agricultural Performance eferred to as the "ordinance". Claire County Board of the county's natural and water				

A. New and substantially altered manure storage facilities that fail to meet performance and technical standards for proper design, construction and operation.

- B. Existing manure storage facilities that are not properly functioning and pose unreasonable risks related to structural failure and leakage.
- C. Existing manure storage facilities that overtop or are operated in a manner that creates an unreasonable risk of discharge to waters of state.
- D. Existing manure storage facilities where no manure has been added or removed for a period of 24 months and are not slated for future use.
- E. Management and storage of manure including land application that fails to meet performance and technical standards for proper handling and land application of manure.

17.04.010 Purpose. The purpose of this ordinance is to regulate the location, design, construction, installation, alteration, operation, maintenance, closure, and use of manure storage facilities; ensure the proper application of waste and manure from all storage facilities covered by this Ordinance, and prescribe performance standards and prohibitions related to manure and other agricultural management and use of manure storage facilities in order to prevent water pollution and thereby protect the health of Eau Claire County residents and visitors; prevent the spread of disease; and promote the prosperity and general welfare of the citizens of Eau Claire County. It is also intended to provide for the administration and enforcement of the ordinance and to provide penalties for its violation.

17.04.020 Interpretation. In their interpretation and application, the provisions of this ordinance shall be held to be minimum requirements and shall not be deemed a limitation or repeal of any other power granted by the Wisconsin Statutes.

17.04.030 Severability clause. If any section, provision, or portion of this ordinance is ruled invalid by a court, the remainder of the ordinance shall not for that reason be rendered ineffective.

17.04.040 Applicability. This ordinance applies to all land located within the unincorporated areas of Eau Claire County, unless an intergovernmental agreement is established with the governmental entity of an incorporated municipality within Eau Claire County. Best management practices, conservation practices and manure storage facilities shall comply with all federal, state, and local laws, rules and regulations.

SUBCHAPTER II. ACTIVITIES SUBJECT TO REGULATION

17.04.050 Permit requirements.
Performance standards and prohibitions.

17.04.050 Permit requirements. Any person who constructs, substantially alters, changes use of or closes a manure storage facility and related transfer systems, or who employs another person to do the same, shall be subject to the provisions of this Ordinance. A person is in compliance with this ordinance if he or she follows the procedures of this ordinance, receives a permit from the land conservation division before beginning activities subject to permit requirements under this ordinance, and complies with the requirements of the permit.

17.04.060 Performance standards and prohibitions. Any person who stores manure, owns or operates cropland or livestock facilities in Eau Claire County is subject to the performance standards and prohibitions in Subchapter III, regardless of whether they received a permit under this Ordinance. This Ordinance incorporates by reference the definitions in Wis. Admin. Code ch. ATCP 50 and ch. NR 151, to the extent that they are not explicitly referenced herein. SUBCHAPTER III. AGRICULTURAL PERFORMANCE STANDARDS AND PROHIBITIONS Performance standards and prohibitions. 17.04.080 Standards. 17.04.090 Cost shared required 14 17.04.100 16 17.04.080 Performance standards and prohibitions. 17 Sheet, Rill, And Wind Erosion. All land where crops and feed are grown, 18 including pastures, shall be managed to achieve a soil erosion rate equal or less than the 19 "tolerable" (T) rate established for that soil by the USDA-NRCS. 20 Tillage Setback. B. 21 No crop producer may conduct a tillage operation that negatively impacts 22 stream bank integrity or deposits soil directly in surface waters. 23 No tillage operations may be conducted within 5 feet of the top of the 24 channel of surface waters. Tillage setbacks greater than 5 feet but no more than 20 feet may be 25 required to meet this standard. 26 Crop producers shall maintain the area within the tillage setback required 27 under sub. (b) in adequate sod or self-sustaining vegetative cover that provides a minimum of 28 70% coverage. 29 This section does not apply to grass waterways installed as conservation 4. 30 practices. 31 Phosphorus Index. All cropland, pastures, and winter grazing areas must meet the 32 Wisconsin Phosphorus Index (PI) established in Wis. Admin. Code § NR 151.04 including 33 where the PI applies, the methods for calculating the PI, and acceptable PI runoff levels. A 34 nutrient management plan meeting the standard in Wis. Admin. Code § ATCP 50.04 (3) may be 35 used to demonstrate compliance with Wis. Admin. Code § NR 151.04. 36 Nutrient Management. All crop and livestock producers that apply manure or 37 other nutrients directly, or through contract, to agricultural fields shall comply with this section. 38 This performance standard does not apply to industrial waste and 39 byproducts regulated under Wis. Admin. Code ch. NR 214, municipal sludge regulated under 40 Wis. Admin. Code ch. NR 204, or septage regulated under Wis. Admin. Code ch. NR 113. 41 Nutrient management plans are required on pastures unless exempt as 42 established in Wis. Admin. Code §ATCP 50.04(3)(b). 43 Manure, commercial fertilizer, and other nutrients shall be applied in 44 conformance with a nutrient management plan as established in Wis. Admin. Code § ATCP 45

the discharge of nutrients to waters of the state for the purpose of complying with state water

The nutrient management plan shall be designed to limit or reduce

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quality standards and groundwater standards.

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- b. Nutrient management plans for croplands in watersheds that contain impaired surface waters or in watersheds that contain outstanding or exceptional resource waters shall meet the following criteria:
- i. unless otherwise provided in this subsection, the plan shall be designed to manage soil nutrient concentrations so as to maintain or reduce delivery of nutrients contributing to the impairment of impaired surface waters and to outstanding or exceptional resources waters.
- ii. The plan may allow for an increase in soil nutrient concentrations at a site if necessary to meet crop demands

- iii. For lands in watersheds containing exceptional or outstanding resource waters, the plan may allow an increase in soil nutrient concentrations if the plan documents that any potential nutrient delivery to the exceptional or outstanding resource waters will not alter the background water quality of the exceptional or outstanding resource waters. For lands in watersheds containing impaired waters, the plan may allow an increase in soil nutrient concentrations if a low risk of delivery of nutrients from the land to the impaired water can be demonstrated.
- 4. In this ordinance, impaired surface waters are waters identified as impaired pursuant to 33 U.S.C. § 1313(d)(1)(A) and 40 C.F.R. § 130.7. Outstanding and Exceptional Resource Waters are defined in Wis. Admin. Code Ch. NR 102.
- 5. An updated nutrient management plan and checklist shall be submitted to the land conservation division annually to ensure the plan meets requirements of this section.
- E. Clean Water Diversion. All livestock producers within a water quality management area shall comply with this section. Runoff shall be diverted away from contacting feedlot, manure storage areas and barnyard areas within water quality management areas except that a diversion to protect a private well under Wis. Admin. Code § NR 151.015 (18) (a) is required only when the feedlot, manure storage area, or barnyard area is located upslope from the private well.
- F. Manure Management Prohibitions. All livestock producers shall comply with this section as follows:
 - 1. A livestock operation shall have no overflow of manure storage structures.
- 2. A livestock operation shall have no unconfined manure piles within a water quality management area.
- 3. A livestock operation shall have no direct runoff from a feedlot or stored manure to waters of the state. Stored manure not contained within a manure storage facility shall meet the standards for stacking or piling manure.
- 4. A livestock operation may not allow unlimited access by livestock to waters of the state in a location where high concentrations of animals prevent the maintenance of adequate sod or self-sustaining vegetative cover. This prohibition does not apply to properly designed, installed and maintained livestock or farm equipment crossings.
- G. Process Wastewater Handling. All livestock producers shall comply with this section.
- 1. There may be no significant discharge of process wastewater to waters of the state.
- 2. The land conservation division shall consider all of the following factors when determining whether a discharge of process wastewater is a significant discharge to waters of the state:
 - a. Volume and frequency of the discharge.
 - b. Location of the source relative to receiving waters.
 - c. Means of process wastewater conveyance to waters of the state.

- d. Slope, vegetation, rainfall, and other factors affecting the likelihood of process wastewater discharge to waters of the state.
- e. Available evidence of discharge to a surface water of the state or to a direct conduit to groundwater.
- f. Whether the process wastewater is discharged to a site that is defined as a site that is susceptible to groundwater contamination.
- g. Other factors relevant to the impact of the discharge on water quality standards of the receiving water or to groundwater standards.
- H. Manure Storage Facilities. All livestock producers building new manure storage facilities, substantially altering manure storage facilities, or choosing to abandon their manure storage facilities shall comply with this section.
 - 1. New construction and alterations.
- a. New or substantially altered manure storage facilities shall be designed, constructed, and maintained to minimize the risk of structural failure of the facility and to minimize leakage of the facility in order to comply with groundwater standards. The levels of materials in the storage facility may not exceed the margin of safety level. Storage facilities that are constructed or significantly altered on or after January 1, 2011, shall be designed and operated to contain the additional volume of runoff and direct precipitation entering the facility as a result of a 25-year, 24-hour storm.
- b. A new manure storage facility means a facility constructed after October 1, 2002.
- c. A substantially altered manure storage facility is a manure storage facility that is substantially altered after October 1, 2002.
 - 2. Closure.

- a. Closure of a manure storage facility shall occur when an operation where the facility is located ceases operations or manure has not been added or removed from that facility for a period of 24 months. Manure facilities shall be closed in a manner that will prevent future contamination of groundwater and surface waters.
- b. The owner or operator may retain the facility for a longer period of time by demonstrating to the land conservation division that all of the following conditions are met:
- i. The facility is designed, constructed and maintained in accordance with 17.04.080 (H)(1)a of this ordinance.
- ii. Retention of the facility is warranted based on anticipated future use.
- 3. Existing Facilities. Manure storage facilities in existence as of October 1, 2002, that pose an imminent threat to public health or fish and aquatic life, or are causing a violation of groundwater standards, shall be upgraded, replaced, or abandoned in accordance with this section. Levels of materials in manure storage facilities may not exceed the margin of safety level.
- I. Human Household Wastewater Prohibited. Human household wastewater shall not be discharged into manure storage facilities.

17.04.090 Standards.

A Standards for Evaluating Sheet, Rill, and Wind Erosion. The standards for evaluating sheet, rill, and wind erosion shall be the Revised Universal Soil Loss Equation II (RUSLE2) equation or the Wind Erosion Prediction System (WEPS) models published by NRCS. Copies of RUSLE2 and the WEPS models are on file with the land conservation division.

B. Standards for Design and Construction of Manure Storage Facilities. The standards for design and construction of manure storage facilities shall be the current standards in the NRCS Technical Guide, including but not limited to 313 Waste Storage Facility; 367 Roofs and Covers; 520 Pond Sealing or Lining, Compacted Soil Treatment; 521 Pond Sealing or Lining, Geomembrane or Geosynthetic Clay Liner; 522 Pond Sealing or Lining, Concrete; 558 Roof Runoff Structure; 634 Waste Transfer; and 629 Waste Treatment and any amendments to these standards.

- C. Standards for Nutrient Management. The standards for management of manure and nutrients applied to cropland and pastures shall be the current standards in the NRCS Technical Guide, including 590 Nutrient Management and any amendments.
- D. Standards for Closure of Manure Storage Facility. The standards for closure of an unused manure storage facility shall be the current standards in the NRCS Technical Guide, including 360 Waste Facility Closure and any amendments.
- E. Standards for Stacking or Piling Manure. The standards for stacking or piling manure shall be the current standards in the NRCS Technical Guide, including 318 Short Term Storage of Animal Waste and By-Products and 313 Waste Storage Facility, and any amendments.
- F. Standards for Determination of Significant Discharge and Direct Runoff. The standards for determination of direct runoff shall be the "BARNY runoff prediction model" which is the NRCS "Evaluation System to Rate Feedlot Pollution Potential," ARM-NC-17 (April 1982 version with modifications as of August 2005, or an equivalent predictive model for manure runoff as approved by the land conservation division. An Excel computer spreadsheet version of the BARNY model is available at https://datcp.wi.gov/Documents/BARNYSpreadsheet.xls.
- G. Standards for the Determination of Adequate Sod or Self-Sustaining Vegetative Cover. Standards for determination of adequate sod or self-sustaining vegetative cover shall be the standards outlined in the NRCS Technical Guide 528 Prescribed Grazing, and any amendments, or vegetative measurement by grid sample shall show at least 70 percent living plant material cover.
- H. Subsequent Modification of Standards. The standards of the NRCS Technical Guide are adopted and by reference made a part of this chapter as if fully set forth herein. Any future amendment, revision or modification of the standards incorporated herein are made a part of this chapter upon adoption by the Eau Claire County Land Conservation Commission. Copies of the current standards are available at the land conservation division.

17.04.100 Cost share required. An owner or operator of an agricultural facility or practice that is in existence before October 1, 2002, may not be required to comply with the performance standards, prohibitions, conservation practices or technical standards under this subchapter unless cost-sharing is available from any source, to the owner or operator. A determination that cost-sharing is available to meet the performance standards, prohibitions, conservation practices or technical standards under this subchapter will be determined in accordance with Wis. Admin. Code § NR 151.09(4)(d) or § NR 151.095(5)(d) when funding is provided under Wis. Stat. § 281.65, and will be determined in accordance with Wis. Admin. Code ch. ATCP 50 when funds are from any other source. Cost sharing under this subchapter is only required for the minimum practice necessary to meet the performance standards and prohibitions.

land conservation division, as available staff time will allow.

G. Manure Storage Construction Plan Requirements. A complete permit application for a new or modified storage facility shall meet or exceed the minimum established limits and specific criteria within NRCS Technical Standard 313 Waste Storage Facility, and additional Technical Standards, including, but not limited to; 367 Roofs and Covers; 520 Pond Sealing or Lining, Compacted Soil Treatment; 521 Pond Sealing or Lining, Geomembrane or Geosynthetic

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Clay Liner; 522 Pond Sealing or Lining, Concrete; 558 Roof Runoff Structure; 634 Waste Transfer; and 629 Waste Treatment where they apply. The plan shall include all the following:

- 1. The number, type, and size of animals for which storage is provided and the duration for which storage is to be provided.
 - 2. The type and amount of bedding to be used in the operation and all aspects of handling and recovery of this bedding material.
 - 3. The type and quantity of flush water, milk house waste, or other additives which will be added to the manure storage facility.
 - 4. A general location map drawing of the site which shall include the location of structures in relation to buildings, homes, property lines, roads, wells, karst features, public or private drainage ditches and creeks, flowages, rivers, streams, lakes, floodplains, or wetlands within one thousand (1,000) feet of the proposed facility or system. The map will include the scale of the drawing, a north arrow, and the date the general location map was prepared.
 - 5. The soil test pit locations, elevations, and soil descriptions to a depth as required for the planned structure according to the NRCS Technical Standard 313 Waste Storage Facility. Soil test pits must be verified by land conservation division staff at the time of investigation.
 - 6. The elevation of groundwater, bedrock or seasonally saturated conditions if encountered in the soil profile and the date of any such determinations.
 - 7. Engineering design drawings of the manure storage facility or waste transfer system which shall include:
 - a. Specific design components that shall comply with NRCS Technical Standard 313 Waste Storage Facility, and additional applicable NRCS Technical Standards such as 634 Waste Transfer.
 - b. A recoverable benchmark(s) including elevation(s) expressed in feet and tenths.
 - c. The scale of the drawings and the north arrow. The engineering design drawing shall be drawn to a scale no smaller than one (1) inch equals one hundred (100) feet.
 - d. The date the engineering design drawings were prepared.
 - 8. The structural details, including but not limited to dimensions, cross-sections, concrete thickness, concrete joint design and placement, design loads, design computations, reinforcement schedules, thickness and placement of groundwater protection liners, and all material specifications.
 - 9. Provisions for adequate drainage and control of runoff to prevent pollution of surface water and groundwater.
 - 10. An erosion control and/or storm water management plan as defined in Chapter 17.05 and 17.06.
 - 11. Estimated start of construction and construction schedule.
 - 12. A safety plan that identifies hazards to animals and people in the production area, and design features to minimize those hazards.
 - 13. An operation and maintenance plan for installed practices.
 - 14. An emergency response plan identifying the names and phone numbers of individuals or others to be notified in the event of any leaks, spills or other system failures that could discharge manure.
 - 15. A certification by a professional engineer registered in the State of Wisconsin, or an engineering practitioner certified by the Wisconsin Department of Agriculture,

Trade and Consumer Protection (DATCP) or the NRCS that the plans meet technical and ordinance standards.

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- ATCP 50.04. The nutrient management plan must be prepared by a nutrient management planner qualified under Wis. Admin. Code § ATCP 50.04 (3)(c) and submitted prior to issuance of the permit. If the nutrient management plan indicates manure will be applied to land not owned by the applicant, the nutrient management plan must include a copy of a lease, manure spreading agreement, or written proof of land availability. The nutrient management plan must be based on current soil analyses that comply with Wis. Admin. Code § ATCP 50.04. If current soil analyses are not available due to frozen soils or other conditions beyond the control of the applicant, the land conservation division may accept, at its discretion, an incomplete nutrient management plan at permit submission. A complete nutrient management plan that complies with Wis. Admin. Code § ATCP 50.04 (3) (d) must be submitted and a Certificate of Use must be issued prior to use of the manure storage facility.
- 17. Any other additional information required by the land conservation division to protect water quality and determine compliance with this section.
- H. Safety Devices. Safety devices as outlined within NRCS Technical Standard 313 Waste Storage Facility or related standards will be installed prior to issuance of the Certificate of Use.
- I. Manure Storage Facility Closure Application Requirements. A complete permit application for waste storage facility closure shall meet all standards as outlined in NRCS Technical Standard 360 Waste Facility Closure and shall specify:
- 1. Provisions to remove and properly dispose of all accumulated wastes in the manure storage facility.
- 2. Provisions to remove any concrete or synthetic liner, or properly use pieces of the concrete or synthetic liner as clean fill at the site.
- 3. Provisions to remove and properly dispose of any soil saturated with waste from the manure storage facility.
- 4. Provisions to remove any soils to the depth of significant manure saturation. When contaminated soils are found, they must be removed to the extent necessary with a minimum depth of 6 inches.
- 5. Provision to remove or permanently plug the waste transfer system serving the manure storage facility.
- 6. Covering all disturbed area with topsoil, seeding the areas with a grass mixture, and mulching the seeded area. This section does not apply if an alternative use of the site is authorized under a closure plan approved by the county as part of the permit.
- 7. Any other additional information required by the land conservation division to protect water quality and determine compliance with this section.
- J. Review of Application. The land conservation division shall receive and review all permit applications. The land conservation division shall determine if the proposed facility meets required standards set forth in 17.04. Within 30 business days after receiving the completed application and fee, the land conservation division shall inform the applicant in writing whether the permit application is approved or disapproved. If additional information is required, the land conservation division shall so notify the permit applicant. The land conservation division has 14 business days from the receipt of the additional information in which to approve or disapprove the application. No construction may commence without the final approval form being executed by the land conservation division.
- K. Permit Conditions. All permits issued under this ordinance shall be issued subject to the following conditions and requirements:

- 1. Manure storage facility design, construction, closure, management and utilization activities shall be carried out in accordance with the manure facility plan and applicable standards specified in 17.04.
- 2. The permittee shall give 5 working days' notice to the land conservation division before starting any construction or closure activity authorized by the permit.
- 3. Written approval from the land conservation division must be obtained prior to any modifications to the permitted plans.
- 4. Activities authorized by permit must be completed within 2 years from the date of issuance, after which the permit shall be void. Permits may be extended upon written request of the applicant, subject to the corresponding fee, with approval from the land conservation division.
- 5. Following completion of construction and prior to issuance of a Certificate of Use, an agricultural or civil engineer registered in the State of Wisconsin or a DATCP, NRCS, or land conservation division engineering practitioner and the permittee, and, if applicable, the contractor shall certify in writing that all facilities and systems were installed as planned, including as-built drawings and authorized changes or modifications made during construction.
- 6. The permittee, engineer and contractor shall participate in a preconstruction conference with land conservation division staff before initiating construction of a new facility to outline the requirements and responsibilities of all the involved parties.
- 7. The land conservation division shall provide onsite inspection prior to issuance of the Certificate of Use. To receive a Certificate of Use, a manure storage facility must be fully constructed as designed, including the marking of the maximum operating level and implementation of all safety devices.
- 8. No permitted manure storage facilities may receive manure until the land conservation division provides its final approval. No manure may be emptied from a permitted manure storage facility until the land conservation division approves the nutrient management plan submitted by the applicant.

17.04.120 Certificate of use.

- A. Certificate requirement. No person may operate or use a manure storage facility or any portion of a manure storage facility that was constructed after the effective date of this ordinance unless the person has a valid Certificate of Use for the storage facility or portion of the manure storage facility that is being operated or used.
- B. Issuance. The land conservation division will issue a Certificate of Use upon receipt of the written certification required by 17.04.110(K)(5). The Certificate of Use will not be subject to fees.
- C. Operating requirements. The operator of a manure storage facility is in compliance with the Certificate of Use if the person does all the following:
- 1. Updates and follows an annual nutrient management plan that complies with requirements in this ordinance and includes all manure land applied from the manure storage facility covered by the certification of use.
- 2. Provides a nutrient management plan, including the Nutrient Management Checklist, annually to the land conservation division by April 15th to document compliance with ordinance requirements. The land conservation division may take appropriate action authorized by this chapter if the submitted nutrient management plan does not reasonably substantiate a checklist answer.
- 3. Properly operates the storage facility in accordance with performance standards in 17.04.080 (H) and consistent with the recommended operating methods as defined

- by the Technical Guide, NRCS-Agricultural Waste Management Field Handbook and NRCS-Engineering Field Handbook.
- 4. Properly maintains the storage facility free from visible and serious damage, erosion, or deformities that would impair the facility's safety or function as determined by the Technical Guide, NRCS-Agricultural Waste Management Field Handbook, and the NRCS-Engineering Field Handbook.
 - 5. Properly maintains the safety devices for a manure storage facility.
- 6. Provides the land conservation division proof of compliance with the requirements in 17.04 upon request and submits to periodic inspections of the storage facility with 2 business days advance notice from the land conservation division.
- 7. Develops and implements a plan for closure of the manure storage facility when the operator ceases use of the facility or closure is required based on conditions specified in this ordinance.
- D. Certificate Revocation. The land conservation division may revoke a certificate of use if there is a misrepresentation of any material fact in the permit application, a misrepresentation of any material fact in the manure storage facility plan, a misrepresentation of any material fact in the nutrient management plan, a failure to comply with the nutrient management plan requirement, a failure to provide the land conservation division with a copy of the nutrient management plan upon request, or for multiple or repeat violations of this ordinance. The land conservation division will immediately provide written notice of the revocation, the reason for the revocation, and corrective actions required.
- E. Permit Revocation. The land conservation division may revoke the permit issued under this ordinance if the holder of the permit has misrepresented any material fact in the permit application or manure facility plan, or if the holder of the permit violates any of the conditions of the permit.

SUBCHAPTER V. ADMINISTRATION, VIOLATIONS AND APPEALS

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17.04.130 Administration.

- A. Delegation of Authority. Eau Claire County hereby designates the Eau Claire County Land Conservation Division to administer and enforce this ordinance.
- B. Administrative Duties. In the administration of this ordinance, the land conservation division shall:
- 1. Keep an accurate record of all permit applications, animal waste facility plans, permits issued, inspections made, and other official actions.
- 2. Review permit applications and issue permits in accordance with 17.04.110.
- 3. Inspect animal waste facility construction to insure the facility is being constructed according to plan standards and specifications.
 - 4. Investigate complaints relating to compliance with the ordinance.
 - 5. Perform other duties as specified in this ordinance.

- Inspection Authority. The land conservation division is authorized to enter upon C. any lands affected by this ordinance to inspect the land prior to or after permit issuance to determine compliance with this ordinance. If permission cannot be received from the applicant or permittee, the permit may be denied or entry by the land conservation division shall be according to Wis. Stat. § 66.0119.
- Enforcement Authority. The land conservation division is authorized to post an order stopping work upon land which has had a permit revoked or on land currently undergoing activity in violation of this ordinance. Notice is given by both posting upon the land where the violation occurs one or more copies of a poster stating the violation, and by mailing a copy of the order by certified mail to the person whose activity is in violation of this ordinance. The order shall specify that the activity must cease immediately and be brought into compliance within 5 working days. Any permit revocation or order stopping work shall remain in effect unless retracted by the board of land use appeals, the land conservation division, or by a court of general jurisdiction; or until the activity is brought into compliance with the ordinance. The land conservation division is authorized to refer any violation of this ordinance or of an order stopping work issued pursuant to this ordinance to the corporation counsel for commencement of further legal proceedings.

17.04.140 Violations.

- Penalties. Any person who violates, neglects, or refuses to comply with or resists the enforcement of any of the provisions of this ordinance shall be subject to a forfeiture of up to \$200.00 plus costs of prosecution for each violation. An unlawful violation includes failure to comply with any standard of this ordinance or with any condition or qualification attached to the permit. Each day that a violation exists shall be a separate offense.
- Enforcement of injunction. As a substitute for or as an addition to forfeiture actions, Eau Claire County may seek enforcement of any part of this ordinance by court actions seeking injunctions or restraining orders.

17.04.150 Appeals.

- Authority. Under authority of Wis. Stat. Ch. 68, the Eau Claire County Board of Land Use Appeals, created under Wis. Stat. § 59.694, and under 18.31.020 and acting as an appeal authority under Wis. Stat. § 59.694, is authorized to hear and decide appeals where it is alleged that there is error in any order, requirement, decision or determination by the land conservation division in administering this ordinance.
- Procedure. The rules, procedures, duties and powers of the board of land use appeals and Wis. Stat. Ch. 68, shall apply to this ordinance.
- Who May Appeal. Appeals may be taken by any person having a substantial interest which is adversely affected by the order, requirement, decision or determination made by the land conservation division.

SUBCHAPTER VI. DEFINITIONS

44		
45	<u>17.04.160</u>	Purpose.
46	<u>17.04.170</u>	Word usage.
47	17.04.180	Definitions.

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<u>17.04.170 Word usage</u>. For the purposes of this chapter, certain words and terms are used as follows:

- Words used in the present tense include the future.
- Words in the singular include the plural.
- Words in the plural include the singular.
- The word "shall" is mandatory and not permissive.

<u>17.04.180 Definitions</u>. For the purposes of this chapter, certain words and terms are defined as follows:

A. "Adequate sod, or self-sustaining vegetative cover" means maintenance of sufficient vegetation types and densities that provide 70% coverage such that the physical integrity of the streambank or lakeshore is preserved. Self-sustaining vegetative cover includes grasses, forbs, sedges and duff layers of fallen leaves, and woody debris.

B. "Applicant" means any person who applies for a permit under this ordinance. "BARNY" means the BARNY runoff prediction model which is the NRCS "Evaluation System to Rate Feedlot Pollution Potential," ARM-NC-17 (April 1982 version with modifications as of August 2005. An Excel computer spreadsheet version of the BARNY model is available at https://datcp.wi.gov/Documents/BARNYSpreadsheet.xls.

C. "Best management practices (BMPs)" mean structural or nonstructural measures, practices, techniques, or devices employed to avoid or minimize soil, sediment, or pollutants carried in runoff to waters of the state.

D. "Direct conduit to groundwater" means wells, sinkholes, swallets, fractured bedrock at the surface, mine shafts, non-metallic mines, tile inlets discharging to groundwater, quarries, cenotes, or depressional groundwater recharge areas over shallow fractured bedrock.

E. "Direct runoff" means any of the following:

1. Runoff of stored manure, including manure leachate, that discharges a significant amount of pollutants to surface waters of the state or to a direct conduit to ground water.

2. Runoff from a feedlot that can be predicted to discharge a significant amount of pollutants to surface waters of the state or a direct conduit to groundwater.

3. Discharge of a significant amount of leachate from stored manure to waters of the state.

4. Construction of a manure storage facility in permeable soils or over fractured bedrock without a liner designed in accordance with Wis. Admin. Code § NR 154.04(3).

F. "Footprint of the liner" means the area measured in square feet located beneath the liner of the manure storage facility, including the waste transfer system.

G. "Feedlot" means a barnyard, exercise area, or other outdoor area where livestock are concentrated for feeding or other purposes and self-sustaining vegetative cover is not maintained. "Feedlot" does not include a winter grazing area or a bare soil area such as a cattle lane or a supplemental feeding area located within a pasture, provided that the bare soil area is not a significant source of pollution to waters of the state as determined by the BARNY runoff prediction model or an equivalent predictive model for manure runoff utilized by the land conservation division.

H. "Land application" means the physical transfer of manure from any animal confinement area or manure storage facility to fields for purposes of fertilization or disposal.

- I. "Land Conservation Commission" means the Commission which is designated by the county board pursuant to Wis. Stat. § 92.06.
- J. "Land Conservation Division" means the Eau Claire County Land Conservation Division of the Planning and Development Department.
 - K. "Landowner" means any of the following:

- 1. A person who owns a parcel of land.
- 2. A person who rents, controls, or uses a parcel of land for agricultural purposes.
- L. "Livestock" means all domestic animals, including deer, elk, or any fenced-in animals.
- M. "Livestock operation" means a feedlot or other facility or a pasture where animals are fed, confined, maintained, or stabled.
 - N. "Livestock producer" means an owner or operator of a livestock operation.
- O. "Manure" means livestock excreta. "Manure" includes the following when intermingled with excreta in normal farming operations: debris including bedding, water, soil, hair, and feathers; processing derivatives including separated sand, separated manure solids, precipitated manure sludges, supernatants, digested liquids, composted biosolids, and process water; and runoff collected from barnyards, animal lots, and feed storage areas.
- P. "Manure storage" means physically transferring manure from the livestock production area, feedlot, or place of origin to another location, manure storage facility, or unconfined manure pile. Manure storage does not include transferring manure for land application.
- Q. "Manure storage facility" means an impoundment made by constructing an embankment or excavating a pit or dugout or by fabricating a structure to contain manure and other animal or agricultural waste.
- R. "Natural Resources Conservation Service (NRCS)" means an agency of the United States Department of Agriculture (USDA) which, for purposes of this chapter, provides the Land Conservation Commission and the land conservation division with technical assistance and information on the design criteria, size, shape, engineering strength, and other necessary technical data for the proper and safe installation of a manure storage facility.
- S. "Navigable waters" means any body of water that is navigable under the laws of the state as defined in Wis. Stat. § 30.01(4m).
- T. "Nutrient management plan" means a plan that balances the nutrient needs of a crop with the nutrients available from legume crops, manure, fertilizer, or other sources. The requirements for a nutrient management plan are as established in Wis. Admin. Code § ATCP 50.04(3).
- U. "Nutrients" means plant nutrients derived from commercial fertilizers, manure, organic wastes, soil reserves, legumes, or other sources.
- V. "Ordinary high-water mark" means the point on the bank or shore up to which the presence and action of surface water is so continuous as to leave a distinctive mark such as by erosion, destruction or prevention of terrestrial vegetation, or other easily recognized characteristic. Where the bank or shore at any particular place is of such character that it is difficult or impossible to ascertain where the point of ordinary high-water mark is, recourse may be had to the opposite bank of a stream or to other places on the shore of a lake or flowage to determine whether a given stage of water is above or below the ordinary high-water mark.
- W. "Pasture" means land on which livestock graze or otherwise seek feed in a manner that maintains the vegetative cover over the grazing area. Pasture may include limited areas of bare soil such as cattle lanes and supplemental feeding areas provided the bare soil areas are not significant sources of pollution to waters of the state.

- "Permit" means the signed, written statement issued by the land conservation X. division under this ordinance authorizing the applicant to construct, install, substantially alter, close, or reuse a manure storage facility, and to use or dispose of waste from the facility. 4 "Permitted manure storage facility" means a facility that was permitted under this ordinance. Z. "Permittee" means any person to whom a permit is issued under this ordinance. 6 "Person" means any individual, owner, operator, corporation, limited liability 7 AA. company, partnership, association, municipality, interstate agency, state agency, or federal 8 agency pursuant to Wis. Stat. § 283.01(11). 9 "Phosphorus index" or "PI" means the State's agricultural land management 10 planning tool for assessing the potential of a cropped or grazed field to contribute phosphorus to 11 12 surface waters. CC. "Pollutant" means any dredged, spoil, solid waste, incinerator residue, sewage, 13 garbage, refuse, oil, sewage sludge, munitions, chemical wastes, biological materials, radioactive 14 substance, heat, wrecked or discarded equipment, rock, sand, cellar dirt and industrial, 15 municipal, and agricultural waste discharged into water as defined in Wis. Stat. § 283.01(13). 16 DD. "Pollution" includes contaminating or rendering unclean or impure the waters of 17 the state, or making the same injurious to public health, harmful for commercial or recreational 18 use, or deleterious to fish, bird, animal or plant life. 19 "Process wastewater" means wastewater from the production area directly or 20 indirectly used in the operation of animal feeding operation that results from any or all of the 21 22 following: Spillage or overflow from animal or poultry watering systems. 23 1. Washing, cleaning, or flushing pens, barns, manure pits, or other animal 24 feeding operation facilities. 25 Direct contact swimming, washing, or spray cooling of animals or dust 26 3. 27 control. Water that comes into contact with any raw materials or animal 28 4.
 - byproducts including manure, feed, milk, eggs, or bedding.
 - "Recoverable benchmark" means a readily identifiable, relatively permanent benchmark that is intended to maintain its elevation without change over a long period of time and will not be influenced by disturbing activities.
 - "Runoff" means storm water or precipitation including rain, snow, ice melt or similar water that moves on the land surface via sheet or channelized flow.
 - "Safety devices" means constructed measures designed to protect humans and HH. livestock from hazards associated with a manure storage facility.
 - "Site that is susceptible to groundwater contamination" under Wis. Stat. § 281.16 (1) (g) means any one of the following:
 - An area within 250 feet of a private well. 1.
 - An area within 1000 feet of a municipal well. 2.
 - An area within 300 feet upslope or 100 feet downslope of a direct conduit to groundwater.
 - A channel that flows to a direct conduit to groundwater. 4.
 - An area where the soil depth to groundwater or bedrock is less than 2 feet. 5.
 - An area where the soil does not exhibit one of the following soil
- characteristics: 46

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At least a 2-foot soil layer with 40% fines or greater above groundwater and bedrock.

b. At least a 3-foot soil layer with 20% fines or greater above groundwater and bedrock.

- c. At least a 5-foot soil layer with 10% fines, or greater above groundwater and bedrock.
 - JJ. "Stored manure" means manure that is kept in a manure storage facility or an unconfined manure pile.
 - KK. "Substantially alter or significantly alter" means a change initiated by a landowner or operator that results in a relocation of a structure or facility or changes to the size, depth or configuration of a structure or facility including any of the following:
 - 1. Replacement of a liner of any type in a manure storage facility.
 - 2. An increase in the volumetric capacity or area of a manure storage facility.
 - 3. A change in a manure storage facility related to a change in livestock management from one species of livestock to another such as cattle to poultry.
 - 4. The addition of a new pipe penetration or waste transfer system that requires an alteration to the manure storage facility.
 - LL. "Surface waters" means all natural and artificial named and unnamed lakes and all naturally flowing streams within the boundaries of the state, but not including cooling lakes, farm ponds and facilities constructed for the treatment of wastewaters.
 - MM. "Tolerable soil loss" or "T" means the maximum average annual rate of soil erosion, in tons per year, allowable for particular soils and site conditions that will maintain soil productivity.
 - NN. "Technical guide" means the United States Department of Agriculture (USDA) Natural Resources Conservation Service (NRCS) Technical Guide as adopted by the Land Conservation Commission, including subsequent amendments or additions.
 - OO. "Top of the channel" means an edge or point on the landscape landward from the ordinary high-water mark of a surface water of the state, where the slope of the land begins to be less than 12% continually for at least 50 feet. If the slope of the land is 12% or less continually for the initial 50 feet landward from the ordinary high-water mark, the top of the channel is the ordinary high-water mark.
 - PP. "Unconfined manure pile" means a quantity of manure that is at least 175 cubic feet in volume and which covers the ground surface to a depth of at least 2 inches and is not confined within a manure storage facility, livestock housing facility or barnyard runoff control facility or covered or contained in a manner that prevents storm water access and direct runoff to surface water or leaching of pollutants to groundwater.
 - QQ. "Waste transfer system" means components such as pumps, pipes, conduits, valves, and other mechanisms installed to convey manure, leachate and contaminated runoff, and milking center wastes from livestock structures to a storage structure, loading area, or treatment area. Waste transfer system may include permanently installed conveyance systems necessary to transfer material from the source to a storage facility, treatment facility or system, loading area, or cropland, and does not include vehicles, temporary surface pipes or hoses.
 - RR. "Water pollution" means any act or condition contaminating or rendering unclean or impure the ground or surface waters of the state, or making the same injurious to public health, harmful for commercial or recreational use, or deleterious to fish, bird, animal, or plant life.
 - SS. "Water Quality Management Area (WQMA)" means land that includes any of the following: an area within 1,000 feet of the ordinary high-water mark of a navigable lake, pond, or flowage; an area within 300 feet of the high-water mark of a navigable river or stream; an area that is susceptible to groundwater contamination, or has the potential to be a direct conduit for contamination to reach groundwater.

1 2	within the boundaries of Wisconsin, all lakes, bay	ortions of Lake Michigan and Lake Superior vs, rivers, streams, springs, ponds, wells,
3	impounding reservoirs, marshes, water courses, d	rainage systems and other surface water or
4	groundwater, natural or artificial, public or privat	e within the state or under its jurisdiction,
5	except those waters which are entirely confined a	nd retained completely upon the property of a
6	person.	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
7	UU. "Winter grazing area" means a cro	pland or pasture where livestock feed on
8	dormant vegetation or crop residue, with or without	out supplementary feed, during the period of
9	October 1 to April 30.	
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11	SECTION 3. This ordinance is effective	upon adoption.
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43	Dated this 14th day of May	, 2019. ORDINANCE/19-20/012
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