Eau Claire, Wisconsin

### FINANCIAL STATEMENTS

Including Independent Auditors' Report

As of and for the Year Ended December 31, 2013

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### INDEPENDENT AUDITORS' REPORT

To the County Board Eau Claire County Eau Claire, Wisconsin

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Eau Claire County, Wisconsin, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise Eau Claire County's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Friends of Beaver Creek Reserve, Inc.. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Friends of Beaver Creek Reserve, Inc., is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Friends of Beaver Creek Reserve, Inc. were not audited in accordance with *Government Auditing Standards*.



### To the County Board Eau Claire County

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to Eau Claire County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of Eau Claire County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Eau Claire County, Wisconsin, as of December 31, 2013 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note I, Eau Claire County adopted the provisions of GASB Statement No. 61, *The Financial Reporting Entity: Omnibus - an Amendment of GASB Statements No. 14 and No. 34*, effective January 1, 2013. Our opinions are not modified with respect to this matter.

As discussed in Note I, Eau Claire County adopted the provisions of GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, effective January 1, 2013. Our opinions are not modified with respect to this matter.

As discussed in Note III.F. to the financial statements, net position and fund balance as of December 30, 2012 has been restated to correct an error for the overstatement of delinquent property taxes receivable. Our opinions are not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules and schedule of funding progress for retiree's health plan as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the County Board Eau Claire County

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Eau Claire County's basic financial statements. The accompanying detailed budgetary comparison schedules and combining financial statements, as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying detailed budgetary comparison schedules and combining financial statements, are fairly stated in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

Baker Tilly Vnchow Krune, 22P

In accordance with *Government Auditing Standards*, we will issue a report on our consideration of Eau Claire County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Eau Claire County's internal control over financial reporting and compliance.

September 30, 2014

### STATEMENT OF NET POSITION As of December 31, 2013

		Prir	nar	y Governmer	nt		С	omponent Unit	
	Governmental Activities		Business- type Activities			Totals		(Friends of Beaver Creek Reserve, Inc.)	
ASSETS	•	40.550.400	•	4 === 0 ===	Φ.	10.010.100	•	4 400 700	
Cash and investments	\$	10,570,186	\$	1,772,277	\$	12,342,463	\$	1,420,729	
Taxes receivable		26,324,581		2,219,062		28,543,643		-	
Due from other governments		7,260,545		932,122		8,192,667		-	
Notes receivable		653,445		-		653,445		-	
Other receivables (net)		1,833,556		188,165		2,021,721		114,441	
Restricted cash and investments		240,690		-		240,690		-	
Deposit in insurance pool		999,731				999,731		-	
Internal balances		423,217		(423,217)				-	
Prepaid items and inventories Capital Assets		793,335		775,667		1,569,002		15,757	
Land		4,950,023		2,045,674		6,995,697		-	
Construction in progress		3,474,255		1,461,828		4,936,083		-	
Other capital assets, net of depreciation		138,231,315		34,319,260	_	172,550,575			
Total Assets		195,754,879	_	43,290,838		239,045,717	_	1,550,927	
LIABILITIES									
Accounts payable		3,267,460		346,200		3,613,660		15,228	
Accrued liabilities		2,714,962		298,318		3,013,280		2,774	
Due to other governments  Noncurrent liabilities		4,320,190		-		4,320,190		-	
Due within one year		5,654,552		320,825		5,975,377		-	
Due in more than one year		59,945,521		1,173,207		61,118,728			
Total Liabilities		75,902,685		2,138,550		78,041,235		18,002	
DEFERRED INFLOWS OF RESOURCES									
Unearned revenue		23,370,694		2,222,917		25,593,611		10,227	
Total Deferred Inflows of Resources		23,370,694	-	2,222,917	_	25,593,611		10,227	
NET POSITION									
Net investment in capital assets Restricted for		89,355,593		37,304,192		126,659,785			
Insurance escrow		1,240,421		**		1,240,421		14	
Debt service		3,370,860		-		3,370,860			
Recycling		212,570		-		212,570		-	
Specialized transportation services		68,384		-		68,384		-	
Friends of Beaver Creek Reserve, Inc.		-		-		-		638,165	
Unrestricted	_	2,233,672	-	1,625,179	_	3,858,851	_	884,533	
TOTAL NET POSITION	\$	96,481,500	\$	38,929,371	\$	135,410,871	\$	1,522,698	

# STATEMENT OF ACTIVITIES For the Year Ended December 31, 2013

ues and Component	Totals (Fr Primary Beav Government Rese	\$ (9,825,177) \$ (7,184,639) (2,865,368) (10,249,509) (14,456,426) (1,456,426) (2,336,583) (34,660,787)	9) (1,201,309)	17,802,599 4,321,764 1,827,895 387,294 9,735,572 2,856,010 136,245 1,427,545 38,494,924 176,462 38,494,924 176,462 38,494,924 176,462 2,883,125 2,883,
Net (Expenses) Revenues and Changes in Net Position	Business-type Activities	₩	(1,201,309) 3,250,297 2,048,988 2,048,988	1,827,895 387,294 3,2,215,189 1,767,861 3,816,849
Net (E	Governmental Activities	\$ (9,825,177) (7,184,639) (2,865,368) (10,249,509) (10,249,509) (1,456,426) (1,456,426) (2,336,583) (34,660,787)	(34,660,787)	17,802,599 4,321,764 - 9,735,572 2,856,010 136,245 1,427,545 36,279,735 36,279,735 2,066,276 94,415,224
တ္သ	Capital Grants and Contributions	4,848,034	4,340,900	
Program Revenues	Operating Grants and Contributions	\$ 588,806 582,506 486,965 21,862,991 151,439 302,772	2,290,885 126,495 2,417,380 \$ 26,392,859	
L	Charges for Services	\$ 2,136,022 2,495,299 743,748 3,132,535 912,031 1,324,441	8,923,162 978,224 9,901,386 \$ 20,645,462	
	Expenses	\$ 12,550,005 15,110,478 4,096,081 35,245,035 1,806,555 3,083,639 2,336,583 74,228,376	12,415,356 2,195,322 14,610,678 \$ 88,839,054	ograms
	Functions/Programs	Governmental Activities General government Public safety Public works Health and human services Culture, recreation, and education Conservation and development Interest and fiscal charges Total Governmental Activities	Business-type Activities Highway Department Airport Total Business-type Activities  Total Primary Government Component Unit Friends of Beaver Creek Reserve, Inc.	General Revenues  Taxes Property taxes, levied for general purposes Property taxes, levied for debt service Property taxes, levied for highway purposes Property taxes, levied for airport purposes Other taxes Intergovernmental revenues not restricted to specific programs Investment income Miscellaneous Transfers  Transfers  Change in Net Position  Change in Net Position  Change in Net Position

### BALANCE SHEET GOVERNMENTAL FUNDS As of December 31, 2013

	General Fund	3	Human Services		Debt Service		Capital Projects	Go	Other vernmental Funds	Go	Total overnmental Funds
ASSETS											
Cash and investments Receivables	\$ 5,527,814	\$	-	\$	4,075,641	\$		\$	340,752	\$	9,944,207
Taxes Delinguent taxes	10,949,026 2,364,292		7,857,590		4,805,283		42,500		305,890		23,960,289 2,364,292
Accounts	967,651		508,625						288,017		1,764,293
Notes	653,445		-		-		-		-		653,445
Due from other governments	2,717,826		3,794,469		i i		436,104		312,146		7,260,545
Due from other funds	3,119,529								-		3,119,529
Advances to other funds nventory and prepaid items	581,437 785,182	_	8,153	_		_		_		_	581,437 793,335
TOTAL ASSETS	\$ 27,666,202	\$	12,168,837	\$	8,880,924	\$	478,604	\$	1,246,805	\$	50,441,372
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES											
Liabilities											
Accounts payable	\$ 754,060	\$	1,303,247	\$	22,962	\$	734,549	\$	171,217	\$	2,986,035
Accrued liabilities	1,501,877		439,807		-		-		87,914		2,029,598
Deposits	267,377		1 000 070		-		710 140		70 700		267,377
Due to other governments  Due to other funds	1,601,610		1,928,670 151,343				713,143 2,951,243		76,766 172,823		4,320,189 3,275,409
Total Liabilities	4,124,924	Ξ	3,823,067		22,962	_	4,398,935	Ξ	508,720	_	12,878,608
Deferred Inflows of Resources											
Unearned revenue Unavailable revenue	10,352,268 910,226		7,857,590		4,805,283		42,500		313,053 80,204		23,370,694 990,430
Total Deferred Inflows of Resources	11,262,494		7,857,590	_	4,805,283		42,500	Ξ	393,257	_	24,361,124
Fund Balances											
Nonspendable	2,993,966		8,153		4 050 070		-		-		3,002,119
Restricted Assigned	738,200		480,027		4,052,679		-		280,954 193,848		4,333,633 1,412,075
Unassigned (deficit)	8,546,618		400,027		-		(3,962,831)		(129,974)		4,453,813
Total Fund Balances	12,278,784	_	488,180		4,052,679	_	(3,962,831)		344,828	_	13,201,640
TOTAL LIABILITIES, DEFERRED INFLOWS											
OF RESOURCES, AND FUND BALANCES	\$ 27,666,202	\$	12,168,837	\$	8,880,924	\$	478,604	\$	1,246,805	\$	50,441,372

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION As of December 31, 2013

Total fund balances - governmental funds		\$ 13,201,640
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in government activities are not financial resources and, therefore, are not reported in the fund statements. Capital assets (including internal service fund capital assets) at year end consist of:  Capital assets  Accumulated depreciation	\$ 213,049,626 (66,394,033)	146,655,593
Certain receivables are reported as unavailable revenue in the fund financial statements because they are not available but are recognized as revenue when earned in the government-wide financial statements.  These types of unavailable revenues at year end consist of:		
Tax certificates Loans receivable Miscellaneous receivables		256,781 653,445 80,204
Internal service funds are used by management to charge the costs of risk management and central equipment to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. Capital assets of the internal		4 047 505
service fund are included above.		1,017,535
Long-term liabilities, including bond and notes payable, are not due in the current period and, therefore, are not reported in the fund statements.  Long-term liabilities at year end consist of:		
General obligation debt	57,300,000	
Debt premiums	484,207	
Accrued interest on general obligation debt	681,823	
Post retirement benefits	3,358,122	
Vested compensated absences Liability - WRS-PSC	3,444,073 115,473	(65,383,698)
TOTAL NET POSITION - GOVERNMENTAL ACTIVITIES		\$ 96,481,500

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended December 31, 2013

	General	Human Services		Debt Service	Capital Projects	Other Governmental Funds	Total Governmental Funds
REVENUES							
Taxes	\$ 19,444,906	\$ 7,860,590	\$	4,321,764	\$ 42,500	\$ 290,865	\$ 31,960,625
Intergovernmental	4,740,452	17,804,803		-	71,280	2,698,086	25,314,621
Licenses and permits	301,688	-		-			301,688
Fines, forfeitures and penalties	833,113	-		-	-		833,113
Public charges for services	2,907,755	2,988,668			-	953,315	6,849,738
Intergovernmental charges for services	1,530,386	1,061,869		-	170,921	67,452	2,830,628
Investment income	111,549	-		-	3	-	111,552
Miscellaneous	1,199,043	177,520			5,716,049	304,949	7,397,561
Total Revenues	31,068,892	29,893,450	_	4,321,764	6,000,753	4,314,667	75,599,526
EXPENDITURES							
Current							
General government	11,358,549	-		-	53,123	-	11,411,672
Public safety	13,535,660					310,875	13,846,535
Public works	647				-	1,102,836	1,103,483
Health and human services	2,296,171	29,862,552		-	1 2	2,676,412	34,835,135
Culture, recreation, and education	1,534,341	-		-	-		1,534,341
Conservation and development	2,239,631	-		-	-	115,741	2,355,372
Capital Outlay	-	-		-	8,941,805	-	8,941,805
Debt Service							
Principal retirement				2,225,679			2,225,679
Interest and fiscal charges		-		2,011,509	70,373	_	2,081,882
Total Expenditures	30,964,999	29,862,552		4,237,188	9,065,301	4,205,864	78,335,904
Excess (deficiency) of revenues							
over expenditures	103,893	30,898	-	84,576	(3,064,548	108,803	(2,736,378
OTHER FINANCING SOURCES (USES)							
Debt issued					7,600,000	12	7,600,000
Premium on debt issued		-		-	151,519	1.5	151,519
Transfers out	(153,773)			-	(3,150,000		(3,303,773
Total Other Financing Sources (Uses)	(153,773)		_	<u>-</u>	4,601,519	=	4,447,746
Net change in fund balances	(49,880)	30,898		84,576	1,536,971	108,803	1,711,368
FUND BALANCES (DEFICIT) - Beginning of Year (as restated)	12,328,664	457,282	_	3,968,103	(5,499,802	236,025	11,490,272
FUND BALANCES (DEFICIT) - END OF YEAR	\$ 12,278,784	\$ 488,180	\$	4,052,679	\$ (3,962,831	) \$ 344,828	\$ 13,201,640

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2013

Net change in fund balances - total governmental funds	\$	1,711,368
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. The following differ in their presentation in the two statements:		
Capital outlay is capitalized in the government-wide statements		8,941,805
Some capital outlay is not capitalized in the government-wide statements		(152,051)
Functional expenditures that were capitalized on the government-wide statements		270,872
Depreciation is reported in the government-wide statements		(4,758,784)
Loss on disposal of assets is reported in the government-wide statements		(544,193)
Transfer in from business type activity - infrastructure financed by the highway fund		3,751,101
Tax certificates and certain receivables are reported as unavailable revenue in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements. This is the amount of revenue recognized on the fund statements that was recognized in the government-wide statement in the prior years.		
Tax certificates		(100,690)
Loans receivable		(391,651)
Miscellaneous receivables		(52,248)
		(0=,= 10)
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position.		(7,600,000)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		2,220,000
Governmental funds report the effect of discount and premium when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This is the net effect of those differences.		(334,496)
		, , ,
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. The following did not require the use of current financial resources:		
Change in vested compensated absences		(678,276)
Change in accrued interest expense		(71,726)
Change in post retirement benefits		(523,330)
Change in liability - WRS-PSC		5,679
Internal service funds are used by management to charge the costs of risk management		
and car fleet to individual funds. The net revenue of certain activities of internal		270 000
service funds is reported with governmental activities.	_	372,896
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$	2,066,276

### STATEMENT OF NET POSITION PROPRIETARY FUNDS As of December 31, 2013

	Business-typ	Governmental Activities -		
ASSETS	Highway Department	Airport	Totals	Internal Service Funds
CURRENT ASSETS				
Cash and investments	\$ 1,084,714			\$ 625,978
Taxes receivable	1,827,895	391,167	2,219,062	
Customer accounts receivable  Due from other governments	111,516 932,122	76,649	188,165 932,122	69,264
Due from other funds	169,310		169,310	-
Inventories	775,667		775,667	-
Total Current Assets	4,901,224	1,155,379	6,056,603	695,242
NONCURRENT ASSETS				
Restricted assets:				
Escrow accounts	-	-	-	240,690
Deposit in insurance pool Capital assets:	-		-	999,731
Construction work in progress	541,408	920,420	1,461,828	
Other capital assets	12,020,920	47,991,451	60,012,371	201,711
Accumulated depreciation	(8,582,722)	(15,064,715)	(23,647,437)	(191,269)
Total Noncurrent Assets	3,979,606	33,847,156	37,826,762	1,250,863
Total Assets	8,880,830	35,002,535	43,883,365	1,946,105
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION				
CURRENT LIABILITIES	070 404	00.070	0.40,000	44.040
Accounts payable	278,124 245,333	68,076 18,733	346,200 264,066	14,046 3,544
Accrued payroll and expenses Accrued interest	243,333	34,252		0,044
Due to other funds	-	-		13,430
Current portion of advances from other funds	-	13,122	13,122	
Current portion of claims payable			Duarana	134,700
Current portion of compensated absences	306,003	14,822	320,825	
Total Current Liabilities	829,460	149,005	978,465	165,720
NONCURRENT LIABILITIES				
Long-term debt	-	522,570		-
Advances from other funds Claims payable		568,315	568,315	763,498
Post retirement benefits	531,976		531,976	700,400
Compensated absences	113,179	5,482		
Total Noncurrent Liabilities	645,155	1,096,367	1,741,522	763,498
Total Liabilities	1,474,615	1,245,372	2,719,987	929,218
DEFERRED INFLOWS OF RESOURCES				
Unearned revenue	1,827,895	395,022	2,222,917	
Total Deferred Inflows of Resources	1,827,895	395,022	2,222,917	
NET POSITION				
Net investment in capital assets	3,979,606	33,324,586	37,304,192	10,442
Restricted - insurance escrow			4 000 000	1,240,421
Unrestricted (deficit)	1,598,714	37,555	1,636,269	(233,976
TOTAL NET POSITION	\$ 5,578,320	\$ 33,362,141	38,940,461	\$ 1,016,887
Adjustment to reflect the consolidation of internal service fu related to enterprise funds.	nd activities		(11,090)	
Net Position of Business-type Activities			\$ 38,929,371	

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended December 31, 2013

	Business-type Highway Department	e Activities - Ent Airport	erprise Funds Totals	Governmental Activities - Internal Service Funds
	Department	Airport	Totals	Service Fullus
OPERATING REVENUES	\$ 8,923,162	\$ 978,224	\$ 9,901,386	\$ 989,795
OPERATING EXPENSES				
Operation and maintenance	15,801,148	848,139	16,649,287	579,386
Depreciation	469,399	1,309,603	1,779,002	13,063
Total Operating Expenses	16,270,547	2,157,742	18,428,289	592,449
Operating Income (Loss)	(7,347,385)	(1,179,518)	(8,526,903)	397,346
NONOPERATING REVENUES (EXPENSES)				
General property taxes	1,827,895	387,294	2,215,189	-
Intergovernmental grants	2,290,885	126,495	2,417,380	32,984
Investment income	-	-		24,693
Miscellaneous non-operating revenues	-	- (40.00=)	(10.000)	34,220
Interest expense		(49,837)	(49,837)	
Total Nonoperating Revenue (Expenses)	4,118,780	463,952	4,582,732	91,897
Income (Loss) Before Contributions and Transfers	(3,228,605)	(715,566)	(3,944,171)	489,243
CAPITAL CONTRIBUTIONS	•	4,340,900	4,340,900	
TRANSFERS				
Transfers in	3,303,773		3,303,773	
CHANGE IN NET POSITION	75,168	3,625,334	3,700,502	489,243
NET POSITION – Beginning of Year	5,503,152	29,736,807	35,239,959	527,644
NET POSITION - END OF YEAR	\$ 5,578,320	\$ 33,362,141	38,940,461	\$ 1,016,887
Adjustment to reflect the consolidation of internal service related to enterprise funds.	fund activities		116,347	
Change in Net Position of Business-type Activities			\$ 3,816,849	

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended December 31, 2013

CASH FLOWS FROM OPERATING ACTIVITIES  Cash received from customers  Cash paid to suppliers for goods and services  Claims paid  Cash paid to employees for services  Net Cash Flows From Operating Activities	Business-type Highway Department  \$ 8,854,789 (13,143,603) (2,458,338) (6,747,152)	Airport  \$ 1,034,955 (416,839) - (418,626) 199,490	Totals  \$ 9,889,744 (13,560,442)  (2,876,964) (6,547,662)	Governmental     Activities -     Internal     Service Funds  \$ 976,083     (344,361)     (149,302)     (81,874)     400,546
CASH FLOWS FROM NONCAPITAL FINANCING				
ACTIVITIES	1 907 905	207 204	0.015.100	
General property taxes Transfers from other funds	1,827,895 3,303,773	387,294	2,215,189 3,303,773	
Operating grants and miscellaneous revenue received	2,290,885	126,495	2,417,380	67,204
Net Cash Flows From Noncapital Financing		120, 100		
Activities	7,422,553	513,789	7,936,342	67,204
CASH FLOWS FROM INVESTING ACTIVITIES				
Investment income				24,693
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Debt retired	-	(45,144)	(45,144)	-
Principal paid on advances from other funds	-	(12,617)	(12,617)	-
Interest paid	100608-000	(52,147)		-
Acquisition and construction of capital assets	(663,582)	(864,129)	(1,527,711)	-
Net Cash Flows From Capital and Related Financing Activities	(663,582)	(974,037)	(1,637,619)	
Net Change in Cash and Cash Equivalents	11,819	(260,758)	(248,939)	492,443
CASH AND CASH EQUIVALENTS - Beginning of Year	1,072,895	948,321	2,021,216	374,225
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 1,084,714	\$ 687,563	\$ 1,772,277	\$ 866,668
RECONCILIATION OF CASH AND CASH EQUIVALENTS Per Statement of Net Position:				
Current assets - cash and investments Noncurrent assets - restricted assets - escrow accounts	\$ 1,084,714 	\$ 687,563	\$ 1,772,277 	\$ 625,978 240,690
PER STATEMENT OF CASH FLOWS	\$ 1,084,714	\$ 687,563	\$ 1,772,277	\$ 866,668

	Business-type	Governmental Activities -			
	Highway		Internal		
	Department	Airport	Totals	Service Funds	
RECONCILIATION OF OPERATING INCOME (LOSS) TO					
NET CASH FLOWS FROM OPERATING ACTIVITIES					
Operating income (loss)	\$ (7,347,385)	\$ (1,179,518)	\$ (8,526,903)	\$ 397,346	
Adjustments to Reconcile Operating Income (Loss) to					
Net Cash Flows From Operating Activities					
Noncash items included in income					
Post retirement benefits	92,409	-	92,409	-	
Depreciation	469,399	1,309,603	1,779,002	13,063	
Change in assets and liabilities/deferred inflow					
Receivables	100,937	52,876	153,813	(13,712)	
Due from other funds	(169,310)	-	(169,310)	-	
Inventories	(65,413)	-	(65,413)		
Accounts payable	88,282	4,288	92,570	4,953	
Due to other funds	-	-	-	5,039	
Other current liabilities	83,929	8,386	92,315	(6,143)	
Unearned revenue		3,855	3,855		
NET CASH FLOWS FROM					
OPERATING ACTIVITIES	\$ (6,747,152)	\$ 199,490	\$ (6,547,662)	\$ 400,546	

### NONCASH CAPITAL, INVESTING AND FINANCING ACTIVITIES

The airport received capital assets totaling \$4,340,900 from the State of Wisconsin in 2013.

### STATEMENT OF ASSETS AND LIABILITIES FIDUCIARY FUNDS As of December 31, 2013

	Agenc Funds	-
ASSETS		
Cash and investments	\$ 7,760	0,070
Taxes receivable	1,33-	4,242
TOTAL ASSETS	\$ 9,09	4,312
LIABILITIES		
Due to other taxing units	\$ 7,66	4,954
Deposits	1,42	9,358
TOTAL LIABILITIES	\$ 9,09	4,312

# INDEX TO NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

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NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Eau Claire County, Wisconsin conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

### A. REPORTING ENTITY

This report includes all of the funds of Eau Claire County. The reporting entity for the county consists of the primary government and its component unit. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending, Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

### Discretely Presented Component Unit

Friends of Beaver Creek Reserve. Inc.

The government-wide financial statements include the Friends of Beaver Creek Reserve, Inc. (Beaver Creek) as a component unit. Beaver Creek is a legally separate organization. Beaver Creek is led by an elected board of directors. The County is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, Beaver Creek. See Note III.G. As a component unit, Beaver Creek's financial statements have been presented as a discrete column in the financial statements. The information presented is for the fiscal year ended December 31, 2013. Separately issued financial statements of Beaver Creek may be obtained from Beaver Creek's office at S1 County Road K, Fall Creek, Wisconsin.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

In November 2010, the GASB issued statement No. 61 - *The Financial Reporting Entity: Omnibus - an amendment of GASB Statements No. 14 and No. 34.* This statement modifies certain requirements for inclusion of component units in the financial reporting entity. This standard was implemented effective January 1, 2013. The Eau Claire County Housing Authority was previously reported as a component unit but was removed for 2013 with the implementation of GASB Statement No. 61.

In March 2012, the GASB issued statement No. 65 - *Items Previously Reported as Assets and Liabilities*. This statement establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities. This standard was implemented effective January 1, 2013.

### Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Eau Claire County does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

### **Fund Financial Statements**

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund equity, revenues, and expenditure/expenses.

Separate financial statements are provided for governmental funds and proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

### Fund Financial Statements (cont.)

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the county or meets the following criteria:

- Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- In addition, any other governmental or enterprise fund that the county believes is particularly important to financial statement users may be reported as a major fund.

The county reports the following major governmental funds:

General Fund – accounts for the county's primary operating activities. It is used to account for and report all financial resources except those required to be accounted for in another fund. Human Services Special Revenue Fund – accounts for and reports resources legally restricted

to supporting expenditures for human service programs.

Debt Service Fund – used to account for and report financial resources that are restricted, committed, or assigned to expenditures for the payment of general long-term debt principal, interest, and related costs.

Capital Projects Fund – used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The county reports the following major enterprise funds:

Highway Department – accounts for operations of the county road network Airport – accounts for operations of the airport

The county reports the following non-major governmental funds:

Special Revenue Funds – used to account for and report the proceeds of specific revenue sources (other than major capital projects) that are restricted or committed to expenditures for specified purposes.

Watershed Recycling Anti-drug Aging and Disability Resource Center

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

### Fund Financial Statements (cont.)

In addition, the county reports the following fund types:

Internal service funds are used to account for and report the financing of goods or services provided by one department or agency to other departments or agencies of the county, or to other governmental units, on a cost-reimbursement basis.

Risk Management Car Fleet

Agency funds are used to account for and report assets held by the county in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units.

Sunshine Account
Sheriff Huber Account
District Attorney
Human Services Representative Payee
Clerk of Courts
West Central Drug Account
Lower Chippewa River Basin
Tax Agency

### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

### Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and revenue. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the county considers revenues to be available if they are collected within 60 days of the end of the current fiscal period except for human services reimbursable grants, for which available is defined as 180 days. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and unearned revenues. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Sales taxes are recognized as revenues in the year in which the underlying sales relating to it takes place.

Intergovernmental aids and grants are recognized as revenues in the period the county is entitled the resources and the amounts are available. Amounts owed to the county which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting and do not have a measurement focus.

The proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Highway Department are charges to other units of government for services. The principal operating revenues of the Airport include sale of fuel and rental of airport property. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### D. ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY

### 1. Deposits and Investments

For purposes of the statement of cash flows, the county considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of county funds is restricted by state statutes. Available investments are limited to:

- Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or the Wisconsin Aerospace Authority.
- 3. Bonds or securities issued or guaranteed by the federal government.
- 4. The local government investment pool.
- 5. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- 6. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- 7. Repurchase agreements with public depositories, with certain conditions.

The county has adopted an investment policy. That policy states that authorized investments include time deposits which mature within three years, bonds or securities issued or guaranteed by the federal government or agency, repurchase agreements and local government investment pools.

The investment policy states that deposits in excess of \$500,000 must be collateralized with pledged bank securities or secured by insurance or a deposit guarantee bond up to the total deposit in excess of \$500,000.

The investment policy addresses credit risk by limiting bonds or securities to those issued by the federal government or its agencies.

The investment policy does not address concentration of credit risk.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 1. Deposits and Investments (cont.)

The policy addresses interest rate risk by not allowing time deposits which mature beyond three years.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2013, the fair value of the county's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note III.A. for further information.

### 2. Receivables

Property tax calendar – 2013 tax roll:

Lien date and levy date	December 2013
Tax bills mailed	December 2013
Payment in full, or	January 31, 2014
First installment due	January 31, 2014
Second installment due	July 31, 2014
Personal property taxes in full	January 31, 2014
Tax sale – 2013 delinquent real estate taxes	October 2016

Property taxes are due, in the year subsequent to levy, on the last day of January, and collected by local treasurers through that date except for the City of Eau Claire, the City of Altoona and the Town of Ludington which are collected by the county, at which time unpaid taxes are assigned to the county and appropriate receivables and payables are recorded. Tax collections become the responsibility of the county and taxes receivable include unpaid taxes levied for all taxing entities within the county. The county makes restitution to local districts in August for payables recorded at the settlement date without regard to collected funds. A lien is placed on all properties for which a portion of the current tax levy remains unpaid as of September 1. The interest and penalties on taxes not paid within 60 days of the end of the current fiscal period is shown as unavailable revenue until it is received in cash.

The county purchases uncollected property taxes from other taxing authorities at the unpaid amount to facilitate the collection of taxes. The purchases are a financing arrangement and are not included in property tax revenues.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### D. ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)

### 2. Receivables (cont.)

On August 31, the tax lien date, all unpaid taxes are reflected as tax certificates. No allowance for losses on delinquent taxes has been provided because the county has demonstrated its ability to recover any losses through the sale of property.

Accounts receivable have been shown net of an allowance for uncollectible accounts.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation or by a restricted fund balance account, if the funds will ultimately be restricted when the advance is repaid.

The county has a 0.5% sales tax which is collected by the State of Wisconsin and remitted to the county monthly. Sales tax is accrued as a receivable when the underlying sale relating to it takes place. At December 31, 2013, the county has accrued two months of the subsequent year's collections as receivable.

### 3. Inventories and Prepaid Items

Governmental fund inventories, if material, are recorded at cost based on the FIFO method using the consumption method of accounting.

Proprietary fund inventories are generally used for construction and for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average, and charged to construction, operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### 4. Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Funds on deposit with Wisconsin County Mutual Insurance Corporation for payment of insurance claims are combined with other participating governments. The county's deposit at year end was \$240,690. This amount is recorded as restricted assets in the government-wide financial statements and the internal service fund.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### D. ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)

### 5. Capital Assets

### Government-Wide Statements

Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets and \$25,000 for infrastructure assets, and an estimated useful life in excess of one year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated fair value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed fund proceeds. No interest was capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings	50 Years
Land Improvements	15 Years
Machinery and Equipment	3-20 Years
Infrastructure	25-50 Years
Intangibles	10 Years

### **Fund Financial Statements**

In the fund financial statements, capital assets used in governmental fund operations are accounted for as expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

### 6. Compensated Absences

Under terms of employment, employees are granted sick leave, vacation, and personal time off in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested sick leave, vacation, and personal time off pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable available resources.

Payments for sick leave, vacation, and personal time off will be made at rates in effect when the benefits are used. Accumulated sick leave, vacation, and personal time off liabilities at December 31, 2013 are determined on the basis of current salary rates and include salary related payments.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### D. ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)

### 7. Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the straight-line method. Gains or losses on prior refundings are amortized over the remaining life of the old debt, or the life of the new debt, whichever is shorter. The balance at year end for premiums/discounts is shown as an increase or decrease in the liability section of the statement of net position. The balance at year end for gains/losses is shown as a deferred outflows/inflows in the statement of net position.

The county does not engage in conduit debt transactions.

### 8. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

### 9. Equity Classifications

### Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those.
- Restricted net position Consists of net position with constraints placed on their use either by
   external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the county's policy to use restricted resources first, then unrestricted resources as they are needed.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 9. Equity Classifications (cont.)

### **Fund Statements**

Governmental fund equity is classified as fund balance and displayed as follows:

- Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the county board. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the county board that originally created the commitment.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that are not considered restricted or committed. Fund balance may be assigned through the following; 1) The county board may take official action to assign amounts. 2) All remaining positive spendable amounts in governmental funds, other than the general fund, that are neither restricted nor committed. Assignments may take place after the end of the reporting period.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

Propriety fund equity is classified the same as in the government-wide statements.

The county considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the county would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE II - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A. EXCESS EXPENDITURES OVER APPROPRIATIONS

The following individual funds had an excess of expenditures over appropriations:

	Expenditures								
Fund		Budgeted		Actual	Excess				
Human Services	\$	22,201,333	\$	29,862,552	\$	7,661,219			
Capital Projects		7,702,663		12,215,301		4,512,638			
Airport		1,391,701		2,207,579		815,878			
Juvenile Jail		757,653		952,094		194,441			
Watershed		104,500		115,741		11,241			
Car Fleet		-		58,730		58,730			

The county controls expenditures at the department level. Some individual departments experienced expenditures which exceeded appropriations. The detail of those items can be found in the county's year-end budget to actual report.

### B. DEFICIT BALANCES

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year end.

As of December 31, 2013, the following individual funds held a deficit balance:

Fund	 Amount	Reason
Capital Projects	\$ 3,962,831	Excess expenditures over revenues
Anti-Drug	129,974	Excess expenditures over revenues
Car Fleet	3,328	Excess expenses over revenues

The Capital Projects fund deficit is expected to be funded with a future contribution from the City of Eau Claire for their share of the new jail construction project and with future borrowing. The Anti-Drug fund deficit is anticipated to be funded with future contributions or general tax revenues. The Car Fleet net position deficit is anticipated to be funded with future charges for services.

### C. LIMITATIONS ON THE COUNTY'S TAX LEVY

Wisconsin law limits the county's future tax levies. Generally the county is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the county's equalized value due to new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The county is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2013

### NOTE III - DETAILED NOTES ON ALL FUNDS

### A. DEPOSITS AND INVESTMENTS

The county's cash and investments at year end were comprised of the following:

	Carrying Value	Bank Balance	Associated Risks
Demand and time deposits U.S. agencies	\$ 12,219,540 1,973,736	\$ 12,893,002 1,973,736	Custodial credit Custodial credit, credit, concentration of credit, interest rate
Commercial paper	56,667	56,667	Custodial credit, credit, concentration of credit, interest rate
Corporate bonds	1,430,631	1,430,631	Custodial credit, credit, concentration of credit, interest rate
U.S. treasuries	75,084	75,084	Custodial credit, interest rate
WWMIC escrow pool	240,691	240,691	Credit
LGIP	4,343,104	4,343,104	Credit
Petty cash	3,770	-	N/A
Total Cash and Investments	\$ 20,343,223	\$ 21,012,915	
Reconciliation to financial statements Per statement of net position			
Cash and investments	\$ 12,342,463		
Restricted cash and investments Per statement of net position –	240,690		
fiduciary funds - agency	7,760,070		
Total Cash and Investments	\$ 20,343,223		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit amounts (interest-bearing and noninterest bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposits.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has been considered in computing the amounts insured and collateralized.

Deposits at one local bank are secured by a \$15,000,000 letter of credit.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### A. DEPOSITS AND INVESTMENTS (cont.)

### Custodial Credit Risk

Deposits – Custodial credit risk is the risk that in the event of a financial institution failure, the county's deposits may not be returned to the county.

The county does not have any deposits exposed to custodial credit risk.

Investments – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the county will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The county does not have any investments exposed to custodial credit risk.

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation.

As of December 31, 2013, the county's investments were rated as follows:

Investment Type	Fitch	Moody's Investor	Standard &
	Ratings	Service	Poor's
US Agencies – explicitly guaranteed Commercial paper Corporate bonds	AAA Unknown AAA/AA/AA-/A+/A	Aaa Unknown Aaa/Aa1/Aa2/Aa3/ A1/A2	AA+ Unknown AAA/AA+/AA/AA-/ A+/A/BBB-

The county also had the following investments which are not rated:

LGIP WMMIC escrow pool

### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the county's investment in a single issuer.

The county does not have any investments exposed to concentration of credit risk.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### A. DEPOSITS AND INVESTMENTS (cont.)

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

As of December 31, 2013, the county's investments were as follows:

			Maturity (in years)						
Investment Type		Fair Value		Less than 1 year		2 - 5	6 - 37		
U.S. agencies Commercial paper Corporate bonds U.S. treasuries	\$	1,973,736 56,667 1,430,631 75,084	\$	56,667 81,097	\$	164,724 - 991,158 75,084	\$	1,809,012 358,376	
Totals	\$	3,536,118	\$	137,764	\$	1,230,966	\$	2,167,388	

### B. RECEIVABLES

All of the receivables are expected to be collected within one year except for \$32,887,437 in the general fund. There is an allowance for uncollectible amounts of \$58,023 in the general fund.

Governmental funds report *unavailable* or *unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

		Unavailable		
Property taxes receivable for subsequent year Grant receivable	\$	23,363,531 7,163	\$	256,781
Loans receivable Miscellaneous receivables	_	-		653,445 80,204
Total Unearned /Unavailable Revenue for Governmental Funds	\$	23,370,694	\$	990,430

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### B. RECEIVABLES (cont.)

Delinquent property taxes purchased from other taxing authorities are reflected as nonspendable fund balance at year-end. Delinquent property taxes collected within sixty days subsequent to year-end are considered to be available for current expenditures and are therefore excluded from the nonspendable fund balance. For the year ended December 31, 2013, such collections aggregated \$408,241, of which \$64,992 was levied by the county. Delinquent property taxes levied by the county are reflected as unavailable revenue and are excluded from the fund balance until collected. At December 31, 2013, delinquent property taxes by year levied consists of the following:

	Total			County Levied		County Purchased	
Tax Certificates							
2012	\$	1,091,503	\$	173,767	\$	917,736	
2011		541,974		84,331		457,643	
2010		267,206		41,337		225,869	
2009		66,336		10,116		56,220	
2008		20,004		3,069		16,935	
2007		13,248		2,023		11,225	
2006		8,358		1,222		7,136	
2005		8,381		1,299		7,082	
2004		1,069		164		905	
2003		1,049		155		894	
2002 and prior		25,350		4,291		21,059	
Subtotals		2,044,478		321,774		1,772,704	
Tax deeds		43,526		6,929		36,597	
Special assessment tax certificates	-	276,288	_		_	276,288	
Total Delinquent Property		9 21 7 22 2		021.20		1771-00	
Taxes Receivable	\$	2,364,292	\$	328,703	\$	2,035,589	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### C. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2013 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance		
<b>Governmental Activities</b>						
Capital assets not being depreciated						
Land	\$ 3,420,059	\$ -	\$ -	\$ 3,420,059		
Right of way	1,529,964	-	-	1,529,964		
Construction in progress	22,056,411	3,154,281	21,736,437	3,474,255		
<b>Total Capital Assets</b>						
Not Being Depreciated	\$ 27,006,434	\$ 3,154,281	\$21,736,437	\$ 8,424,278		
Capital assets being depreciated						
Land improvements	\$ 2,253,999	\$ -	\$ -	\$ 2,253,999		
Intangibles	-	180,000	-	180,000		
Buildings	52,794,208	27,656,499	1,765,558	78,685,149		
Machinery and equipment	4,724,781	249,988	60,859	4,913,910		
Roads	111,714,936	3,724,398	2,459,471	112,979,863		
Culverts	987,711	197,866	19,600	1,165,977		
Traffic signals	85,300	-	-	85,300		
Bridges	4,361,150			4,361,150		
Total Capital Assets	470 000 005	00 000 754	4 005 400	204 205 242		
Being Depreciated	176,922,085	32,008,751	4,305,488	204,625,348		
Less: Accumulated depreciation for	(=== 4.50)	(2.4.2-1)		(		
Land improvements	(555,109)	(34,271)	-	(589,380)		
Intangibles	- (44 705 000)	(18,000)		(18,000)		
Buildings	(11,785,236)	(1,619,810)	1,407,933	(11,997,113)		
Machinery and equipment	(3,742,479)	(303,566)	29,605	(4,016,440)		
Roads	(45,931,700)	(2,706,200)	1,598,100	(47,039,800)		
Culverts	(392,000)	(17,000)	19,600	(389,400)		
Traffic signals	(57,800)	(3,400)	-	(61,200)		
Bridges	(2,213,100)	(69,600)		(2,282,700)		
Total Accumulated Depreciation	(64,677,424)	(4,771,847)	3,055,238	(66,394,033)		
Capital Assets,				Owner and the second		
Net of Depreciation	\$ 112,244,661	\$27,236,904	<u>\$ 1,250,250</u>	\$ 138,231,315		

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### C. CAPITAL ASSETS (cont.)

Depreciation expense was charged to functions as follows:

Governmental Activities  General government Public safety Public works, which includes to bridges, culverts and signal statement Health and human services Culture, recreation and educate Conservation and development	systems	on of roads,				\$ 586,178 1,103,730 2,796,200 96,768 173,400 15,571
Total Governmental Activiti	\$ 4,771,847					
Business-type Activities	_	Beginning Balance		Additions	 eletions_	Ending Balance
Capital assets not being depre Land Construction in progress	ciated \$	2,045,674 618,714	\$	1,099,940	\$ 256,826	\$ 2,045,674 1,461,828
Total Capital Assets Not Being Depreciated	\$	2,664,388	\$	1,099,940	\$ 256,826	\$ 3,507,502
Capital assets being depreciat Land improvements Buildings Machinery and equipment Total Capital Assets Being Depreciated	ed \$	17,575,469 23,991,920 11,789,479 53,356,868	\$	611,837 4,291,486 80,579 4,983,902	\$ 216,437 38,261 119,375 374,073	\$ 17,970,869 28,245,145 11,750,683 57,966,697
Less: Accumulated depreciati Land improvements Buildings Machinery and equipment Total Accumulated Depred		(7,460,591) (7,324,560) (7,440,222) (22,225,373)	_	(533,195) (757,454) (488,353) (1,779,002)	 216,437 38,261 102,240 356,938	(7,777,349) (8,043,753) (7,826,335) (23,647,437)
Capital Assets, Net of Depreciation	<u>\$</u>	31,131,495	\$	3,204,900	\$ 17,135	\$ 34,319,260
D : ::		C - 11				

Depreciation expense was charged to functions as follows:

Highway Airport	\$ 469,399 1,309,603
Total Business-type Activities Depreciation Expense	\$ 1,779,002

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### D. INTERFUND RECEIVABLES/PAYABLES, ADVANCES, AND TRANSFERS

### Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Receivable Fund Payable Fund		Amount	
General Fund General Fund General Fund General Fund General Fund Highway Fund	Human Services Watershed Anti-Drug Car Fleet Capital Projects Capital Projects	\$	151,343 43,096 129,727 13,430 2,781,933 169,310	
Subtotal – Fund Financial Statements			3,288,839	
Less: Fund eliminations Less: Advances		_	(3,119,529) (592,527)	
Total Internal Balances for Goverr Statement of Net Position	nment-Wide	\$	(423,217)	
Receivable Fund	Payable Fund	_	Amount	
Governmental Activities Business-type Activities	Business-type Activities Governmental Activities	\$	(592,527) 169,310	
Total Internal Balances for Government-Wide Statement of Net Position		\$	(423,217)	

The principal purpose of these interfunds is to cover cash overdrafts in the payable funds. All amounts are due within one year.

For the statement of net position, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### D. INTERFUND RECEIVABLES/PAYABLES, ADVANCES, AND TRANSFERS (cont.)

#### Advances

The following is a schedule of interfund advances:

Receivable Fund	Payable Fund		Amount	D	nount Not ue Within One Year
General Fund	Airport	\$	581,437	\$	568,315
Add: Adjustment to reflect internal service fund activities related to the enterprise funds		1	11,090		11,090
Total – Government of Net Position	-Wide Statement	\$	592,527	\$	579,405

The purpose of the advance to the airport was to finance a land purchase. Repayment of advance and interest of 4% is due through 2039. In January 2014, the advance was refinanced with a State Trust Fund Loan with an interest rate of 3.75% and repayments through 2023.

For the statement of net position, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

#### **Transfers**

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From	_	Amount	Principal Purpose
Highway Department Highway Department	General Fund Capital Projects	\$	(153,773) (3,150,000)	Landfill surcharge Highway projects
Subtotal – Fund Financial Statements			(3,303,773)	
Add: Contribution of infrastructure from business type activities			3,751,101	
Total – Government-W of Activities	/ide Statement	\$	447,328	

Generally, transfers are used to move revenues from the fund that collects them to the fund that the budget requires to expend them, move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2013 was as follows:

GOVERNMENTAL ACTIVITIES	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Bonds and Notes Payable General obligation debt Premiums Subtotals	\$ 51,920,000 391,290 52,311,290	151,519	58,602	\$57,300,000 484,207 57,784,207	\$ 3,000,000 N/A 3,000,000
Other Liabilities Vested compensated absences Post retirement benefits Unpaid self-insurance claims Long-term payable to City of Eau Claire Total Other Liabilities	2,765,797 2,834,792 904,657 121,152 6,626,398	523,330 129,241	135,700 5,679	3,444,073 3,358,122 898,198 115,473 7,815,866	2,514,173 N/A 134,700 5,679 2,654,552
Total Governmental Activities Long-Term Liabilities	\$ 58,937,688	\$11,163,848	\$ 4,501,463	\$65,600,073	\$ 5,654,552
BUSINESS-TYPE ACTIVITIES Bonds and Notes Payable General obligation debt	\$ 567,714	<u>\$ -</u>	\$ 45,144	\$ 522,570	<u>\$</u> -
Other Liabilities Vested compensated absences Post retirement benefits Total Other Liabilities	345,284 449,227 794,511	368,186 82,749 450,935	273,984 	439,486 531,976 971,462	320,825 N/A 320,825
Total Business-type Activities Long-Term Liabilities	\$ 1,362,225	\$ 450,935	\$ 319,128	\$ 1,494,032	\$ 320,825

#### **General Obligation Debt**

All general obligation notes and bonds payable are backed by the full faith and credit of the county. Notes and bonds in the governmental funds will be retired by future property tax levies accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. LONG-TERM OBLIGATIONS (cont.)

In accordance with Wisconsin Statutes, total general obligation indebtedness of the county may not exceed 5% of the equalized value of taxable property within the county's jurisdiction. The debt limit as of December 31, 2013, was \$208,188,920. Total general obligation debt outstanding at year end was \$57,822,570.

, Had , Had , Had h						
Governmental Activities	Date of Issue	Final Maturity	Interest Rates	Original ndebted- ness	_	Balance 12-31-13
General Obligation Debt						
General obligation bond General obligation bond General obligation bond General obligation bond General obligation bond General obligation bond General obligation bond	4/2008 4/2008 10/2010 10/2010 12/2011 12/2011 10/2013	12/2027 12/2016 9/2020 9/2030 9/2015 9/2031 9/2023	3.25-5.00% 3.00-3.75% 2.00-3.00% 3.70-5.10% 1.00-2.00% 3.00-4.00% 2.00-2.50%	5,000,000 2,700,000 5,080,000 9,190,000 4,000,000 18,000,000 7,600,000	\$	16,850,000 1,105,000 2,710,000 9,190,000 1,845,000 18,000,000 7,600,000
<b>Total Governmental Activit</b>	ies – Gene	ral Obligation	Debt		\$	57,300,000
Business-type Activities General Obligation Debt	Date of Issue	Final Maturity	Interest Rates	Original ndebted- ness	_	Balance 12-31-13
State trust fund loan	9/2002	3/2022	5.00%	\$ 867,408	\$	522,570
Debt service requirements to ma	aturity are a	as follows:				
Years	-		ntal Activities ligation Debt Interest	 Business-ty General Ob Principal		
2014 2015 2016 2017 2018 2019 – 2023 2024 – 2028 2029 – 2031	\$	3,000,000 3,035,000 2,805,000 2,875,000 2,955,000 16,335,000 15,450,000 10,845,000	\$ 2,088,974 2,037,429 1,961,354 1,880,129 1,793,067 7,469,790 4,438,597 944,425	\$ 55,273 59,607 61,890 64,211 281,589	\$	21,915 17,581 15,297 12,976 26,929
Totals	9	57,300,000	\$ 22,613,765	\$ 522,570	\$	94,698

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. LONG-TERM OBLIGATIONS (cont.)

#### Other Debt Information

Estimated payments of compensated absences, post retirement benefits, and unpaid self-insurance claims are not included in the debt service requirement schedules. The compensated absences, post retirement benefits, unpaid self-insurance claims attributable to governmental activities will be liquidated primarily by the general fund.

#### F. RESTATEMENT OF NET POSITION/FUND BALANCE

Net position has been restated to correct an error for the overstatement in delinquent property taxes receivable.

Governmental Activities Net Position – December 31, 2012 (as reported) Less: Overstatement of delinquent property taxes receivable	\$ _	94,776,038 (360,814)
Net Position - December 31, 2012 (as restated)	<u>\$</u>	94,415,224
Net income of the prior year would have been increased (decreased) by	<u>\$</u>	(360,814)
General Fund Fund Balance – December 31, 2012 (as reported) Less: Overstatement of delinquent property taxes receivable	\$	12,689,478 (360,814)
Fund Balance - December 31, 2012 (as restated)	\$	12,328,664
Net income of the prior year would have been increased (decreased) by	<u>\$</u>	(360,814)

#### G. NET POSITION/FUND BALANCES

Net position reported on the government wide statement of net position at December 31, 2013 includes the following:

#### **Governmental Activities**

\$ 4,950,023
3,474,255
138,231,315
(57,300,000)
\$ 89,355,593
\$

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### G. NET POSITION/FUND BALANCES (cont.)

#### Governmental Activities (cont.)

Governmental fund balances reported on the fund financial statements at December 31, 2013 include the following:

	General Fund	Human Services		Capital Projects	Non-major funds	Totals
FUND BALANCES						
Nonspendable:						
Inventory and prepaid						
items	\$ 785,182		53 \$	- \$ -	\$ - \$	,
Delinquent taxes	1,627,347		•			1,627,347
Long term advances	581,437	/	•			581,437
Restricted for:						
Recycling		•			212,570	212,570
Specialized transportation		- :			68,384	68,384
Future debt service payments		4.5	- 4,052,679	9 -	-	4,052,679
Assigned to:						
Balance subsequent						
year budget	738,200	)	•		-	738,200
Future human services						
expenditures		- 480,0	27	-	-	480,027
Future ADRC expenditures		-	-	-	155,510	155,510
Future watershed					00.000	00.000
expenditures				-	38,338	38,338
Unassigned (deficit):	8,546,618	<u> </u>		(3,962,831)	(129,974)	4,453,813
Total Fund Balances	\$ 12,278,784	\$ 488,1	80 \$ 4,052,679	9 \$ (3,962,831)	\$ 344,828 \$	13,201,640
Business-type Activitie	es					
Net Investment in C	Capital Assets					
Land				\$	2,045,674	
Construction in p	rogress			•	1,461,828	
Other capital ass	sets, net of accu	mulated de	preciation		34,319,260	
Less: related lon		standing (ex	xcluding unspe	nt		
capital related	debt proceeds)				(522,570)	
Total Net Inve	stment in Capita	al Assets		\$	37,304,192	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. COMPONENT UNIT - FRIENDS OF BEAVER CREEK RESERVE, INC.

This report contains the Friends of Beaver Creek Reserve, Inc. (Beaver Creek), which is included as a component unit. Financial information is presented in the component unit column in the statement of net position and statement of activities.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

#### a. Organization

The Friends of Beaver Creek Reserve, Inc., (Beaver Creek), is a nonprofit corporation organized to support the Beaver Creek Reserve, a county-owned nature center. Beaver Creek's purpose is to encourage, perpetuate and promote the work of conservation and natural resource education.

#### b. Revenue Recognition

Contributions are recorded as revenue when received or promised (pledged) unconditionally, at their fair value. Gifts received with donor stipulations that limit the use of the donated assets are reported as temporarily restricted support. The Organization recognizes income from legacies and bequests when an unassailable right to the gift has been established by the court and the proceeds are measurable in amount. When a donor restriction expires, that is, when a time restriction ends or purpose restricted net assets and reported in the statement of activities as net assets released from restrictions. Conditional contributions are recognized as revenue when the conditions on which they depend have been substantially met.

Program revenues are recorded when the program begins. The unearned program revenues are reported as unearned revenue on the statement of net position.

Sales revenue and cost of sales from the gift store are reported net of discounts, estimated returns, and sales taxes.

#### c. Cash Equivalents

For purposes of the statements of cash flows, Beaver Creek considers all unrestricted highly liquid debt instruments with an initial maturity of three months or less to be cash equivalents. The balances are insured by the Federal Deposit Insurance Corporation (FDIC) up to certain limits. At times, cash in bank may exceed FDIC insurable limits.

#### d. Net Assets

The net assets of Beaver Creek and changes therein are classified and reported as follows:

Unrestricted - Net assets that are not subject to donor-imposed stipulations.

Temporarily restricted - Net assets subject to donor-imposed stipulations that may or will be met, either by actions of Beaver Creek and/or by the passage of time.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. COMPONENT UNIT - FRIENDS OF BEAVER CREEK RESERVE, INC. (cont.)

#### d. Net Assets (cont.)

Permanently restricted - Net assets subject to donor-imposed stipulations that they be maintained permanently by Beaver Creek. Generally, the donor of these assets permits Beaver Creek to use all or part of the income earned on any related investments for general or specific purposes.

Temporarily restricted net assets contain donor-imposed restrictions that expire upon the passage of time or when specific actions are undertaken by Beaver Creek. At December 31, 2013, temporarily restricted net assets are available for the following specific purposes or time restrictions have been placed on the use of the funds as noted in the following schedule:

Temporarily Restricted Net Assets	
Endowment fund earnings	\$ 111,807
Scholarships	5,229
Property purchase and upkeep	1,398
Nature immersion – early childhood	 50,000
	\$ 168,434
Fund Released From Restrictions	
Capital improvements and maintenance	\$ 10,208
Property purchase and upkeep	8,702
Scholarships	4,948
Endowment earnings released	 46,888
	\$ 70,746

#### e. Investments

Beaver Creek carries investments in marketable securities with readily determinable fair values and all investments in debt securities at their fair values in the statements of financial position. Unrealized gains and losses are included in the change in net assets in the accompanying statements of activities.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. COMPONENT UNIT - FRIENDS OF BEAVER CREEK RESERVE, INC. (cont.)

#### e. Investments (cont.)

Long-term investments are stated at fair value and consist of mutual funds. Fair values and unrealized appreciation (depreciation) at December 31, 2013 are summarized below:

		air Value		Cost		nrealized preciation
Domestic Equities Funds International Equities Funds Fixed Income Funds	\$	572,161 226,529 452,223	\$	382,004 216,577 442,301	\$	190,157 9,952 9,922
	\$	1,250,913	\$	1,040,882	\$	210,031
The following schedule summarizes statement of activities:	s the inv	estment returi	n and i	ts classificatio	n in the	e
Interest and dividend income Net realized gain (loss) on investments Net unrealized gain on investments					\$	17,738 15,997 142,736

# Trust and investment fees (8,425) Net Investment Income \$ 168,046

#### f. Fair Value Measurements

Beaver Creek measures fair value using a three-level hierarchy for fair value measurements based upon the transparency of inputs to the valuation of an asset or liability. Inputs may be observable or unobservable and refer broadly to the assumptions that market participants would use in pricing the asset or liability. Observable inputs reflect the assumptions market participants would use in pricing the asset or liability based on market data obtained from sources independent of the reporting entity. Unobservable inputs reflect the reporting entity's own assumptions about the assumptions that market participants would use in pricing the asset or liability developed based on the best information available in the circumstances.

The objective of a fair value measurement is to determine the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date (an exit price). Accordingly, the fair value hierarchy gives the highest priority to quoted prices (unadjusted) in active markets for identical assets or liabilities (Level1) and the lowest priority to unobservable inputs (Level 3). Beaver Creek may use valuation techniques consistent with the market, income and cost approaches to measure fair value.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. COMPONENT UNIT - FRIENDS OF BEAVER CREEK RESERVE, INC. (cont.)

#### f. Fair Value Measurements (cont.)

The inputs used to measure fair value are categorized into the following three categories:

Level 1 - Inputs that reflect unadjusted quoted prices in active markets for identical investments, such as stocks, corporate and government bonds that Beaver Creek has the ability to access as of the measurement date.

Level 2 - Inputs, other than quoted prices, that are observable for the asset or liability either directly or indirectly, including inputs from markets that are not considered to be active.

Level 3 - Inputs that are unobservable. Unobservable inputs reflect Beaver Creek's own assumptions about the factors market participants would use in pricing an investment, and is based on the best information available in the circumstances.

Beaver Creek uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The following table presents the fair value hierarchy for the balances of the assets and liabilities of Beaver Creek measured at fair value on a recurring basis as of December 31, 2013:

		Level 1		Level 2	Level 3		Total
Investments							
Domestic Equities Funds	\$	572,161	\$	-	\$ -	\$	572,161
International Equities Funds		226,529		-	-		226,529
Fixed Income Funds		452,223		-	-		452,223
Other Assets							
Funds Held at Eau Claire							
Community Foundation					26,738	_	26,738
Totals	\$	1,250,913	\$	-	\$ 26,738	\$	1,277,651
The change in level 3 assets durin	g 20	13 is as follo	ws:				
Beginning of Year						\$	23,271
Change in Fair Value of Funds He							0.407
Eau Claire Community Foundation	n					_	3,467
End of Year						\$	26,738

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. COMPONENT UNIT - FRIENDS OF BEAVER CREEK RESERVE, INC. (cont.)

#### g. Income Tax Status

Beaver Creek has been granted tax exempt status under Section 501(c)(3) of the Internal Revenue Code and Wisconsin Statute. It has been classified as an organization that is not a private foundation under the Internal Revenue Code and charitable contributions by donors are tax deductible.

Beaver Creek evaluated its tax positions and determined it has no uncertain tax positions as of December 31, 2013.

Beaver Creek's 2010, 2011, and 2012 tax years are open for examination by the IRS. Should Beaver Creek's tax exempt status be challenged in the future, all years since inception could be subject to review by the IRS.

#### h. Endowment

Beaver Creek's Board of Directors has designated certain investments and the income earned thereon to accumulate in an Endowment Fund until the balance reaches \$500,000, at which time 5% of the value, not to exceed the amount over \$500,000, can be withdrawn with approval of the Board of Directors.

Beaver Creek has an endowment fund established for the purposes of providing income to support the Beaver Creek Reserve. As required by generally accepted accounting principles (GAAP), net assets of the endowment fund are classified and reported based on the existence or absence of donor-imposed restrictions. The board of trustees of the Foundation has interpreted the Wisconsin Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. As a result of this interpretation, Beaver Creek classifies as permanently restricted net assets (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. The remaining portion of the donor-restricted endowment fund that is not classified in permanently restricted net assets is classified as temporarily restricted net assets until those amounts are appropriated for expenditure by Beaver Creek in a manner consistent with the standard of prudence prescribed by UPMIFA. In accordance with the UPMIFA, Beaver Creek considers the following factors in making a determination to appropriate or accumulate donorrestricted endowment funds:

- (1) The duration and preservation of the fund;
- (2) The purposes of Beaver Creek and the donor-restricted endowment fund;
- (3) General economic conditions;
- (4) The possible effect of inflation and deflation;
- (5) The expected total return from income and the appreciation of investments;
- (6) Other resources of Beaver Creek; and
- (7) The investment policies of Beaver Creek.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. COMPONENT UNIT - FRIENDS OF BEAVER CREEK RESERVE, INC. (cont.)

#### h. Endowment (cont.)

#### **Funds with Deficiencies**

From time to time, the fair value of assets associated with individual donor-restricted endowment funds may fall below the level that the donor requires Beaver Creek to retain as a fund of perpetual duration. There were no funds with deficiencies at December 31, 2013.

#### Investment Objectives and Strategies

Beaver Creek has adopted an investment policy to provide guidelines for investing endowment assets. Under this policy, as approved by the board of directors, the endowment assets are invested in a manner that is intended to maintain the purchasing power of the current assets and all future contributions, maximize return within reasonable and prudent levels of risk, and maintain an appropriate asset allocation based on a total return policy that is compatible with a flexible spending policy.

To achieve these objectives, Beaver Creek follows an asset diversification plan, sets performance benchmarks for investments managers, and has established various asset quality and limitations thresholds.

#### Spending Policy

Beaver Creek has a policy of appropriating endowment earnings for distribution each year. In establishing this policy, Beaver Creek considered the long-term expected return on its endowment. The board of directors has approved a policy to allow withdrawal of 5% of the value of the Endowment Fund, not to exceed the amount over \$500,000, with approval of the board of directors. At no time will the distributions reduce the value of the endowment below donor contributions, unless approved by the donor.

The following is a summary of endowment funds subject to Uniform Prudent Management of Institutional Funds Act of (UPMIFA) for the year ended December 31, 2013.

	Net Assets							
	De	Board Designated		Temporarily Restricted		Permanently Restricted		Total
Endowment Fund Balance as of								
December 31, 2012	\$	594,679	\$	86,306	\$	416,881	\$	1,097,866
Contributions		30,135		-		52,850		82,985
Board approved appropriations		-		(46,888)		-		(46,888)
Return on investments	_	98,977	_	72,389	_		_	171,366
Endowment Fund Balance as of December 31, 2013	\$	723,791	\$	111,807	\$	469,731	\$	1,305,329

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### **NOTE IV - OTHER INFORMATION**

#### A. EMPLOYEES' RETIREMENT SYSTEM

All eligible county employees participate in the Wisconsin Retirement System (WRS), a cost-sharing, multiple-employer, defined benefit, public employee retirement system. All employees, initially employed by a participating WRS employer prior to July 1, 2011, expected to work over 600 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

Effective the first day of the first pay period on or after June 29, 2011 the employee required contribution was change to one-half of the actuarially determined contribution rate for General category employees, and Executives and Elected Officials. Required contributions for protective employees are the same as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement. Contribution rates for December 31, 2013 are:

	<u>Employee</u>	<u>Employer</u>
General	6.65%	6.65%
Executives and Elected Officials	7.00%	7.00%
Protective with Social Security	6.65%	9.75%
Protective without Social Security	6.65%	12.35%

The payroll for county employees covered by WRS for the year ended December 31, 2013 was \$25,154,652; the employer's total payroll was \$25,961,901. The total required contribution for the year ended December 31, 2013 was \$3,604,241 or 14.3 percent of covered payroll. Of this amount, 7.7 percent was contributed by the employer and 6.6 percent was contributed by the employee for the current year. Total contributions for the years ending December 31, 2012 and 2011 were \$3,059,418 and \$2,916,677, respectively, equal to the required contributions for each year.

Employees who retire at or after age 65 (62 for elected officials and 54 for protective occupation employees with less than 25 years of service, 53 for protective occupation employees with more than 25 years of service) are entitled to receive a retirement benefit. Employees may retire at age 55 (50 for protective occupation employees) and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor. A final average earnings is the average of the employee's three highest years' earnings. Employees terminating covered employment and submitting an application before becoming eligible for a retirement benefit may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefit. For employees beginning participation on or after January 1, 1990 and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 and prior to July 1, 2011 are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011 must have five years of creditable service to be vested.

WRS also provides death and disability benefits for employees. Eligibility and the amount of all benefits are determined under Chapter 40 of Wisconsin Statutes.

WRS issues an annual financial report which may be obtained by writing to the Department of Employee Trust Funds, P.O. Box 7931, Madison, WI 53707-7931.

The county did not have any pension related debt at year end.

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE IV - OTHER INFORMATION (cont.)

#### B. RISK MANAGEMENT

The county is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees.

For theft and property damage claims, the uninsured risk of loss is \$5,000 per incident and unlimited in the aggregate for a policy year. The county purchases commercial insurance to provide coverage for losses for theft and property damage and health coverage. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

#### **Public Entity Risk Pool**

Wisconsin Municipal Mutual Insurance Company (WMMIC) is a mutual company operating solely within the property and liability insurance industry. WMMIC was organized to provide liability insurance and risk management services to participant municipalities. The aggregate annual maximum coverage per member is \$5,000,000. At December 31, 2013, WMMIC was owned by seventeen members. Responsibility for the operation and management of WMMIC is vested in its board of directors which is comprised of various municipal officials.

WMMIC was formed pursuant to an Intergovernmental Charter-Contract dated November 1, 1987 by municipal members. WMMIC's initial capitalization was obtained by a \$13,935,000 tax exempt Revenue Bond issuance. The bonds were repaid in full in 2007.

WMMIC is self-insured for all insurance risks up to a maximum of \$5,000,000 of losses involving two or more of its members. WMMIC retains the first \$1,000,000 of the loss and the remaining \$4,000,000 is through reinsurance. Losses paid by WMMIC plus administrative costs will be recovered through premiums of the participating pool of municipalities. The county's share of such losses is 3.72%. A list of other members and their share of participation is in the WMMIC report. Financial statements of WMMIC can be obtained directly from WMMIC's offices.

In accordance with generally accepted accounting principles, its investment in the company of \$999,731 (original capitalization of \$937,000, plus an additional capital deposit of \$62,731) is reflect in the county's risk management internal service fund balance sheet. Payments to WMMIC for current year insurance coverage are also reflected in the internal service fund.

All funds of the county participate in the risk management program and make payments to the Risk Management internal service fund. Workers' compensation charges are based primarily on payroll, worker classification, and claims experience. Charges for general liability are based primarily on exposure and claims experience.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### **NOTE IV – OTHER INFORMATION** (cont.)

#### B. RISK MANAGEMENT (cont.)

#### Public Entity Risk Pool (cont.)

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). The county does not allocate overhead costs or other non-incremental costs to the claims liability. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. Changes in the claims liability balances during the past two fiscal years are as follows:

	-	nsation			
	Dec	2013	December 31, 2012		
Unpaid claims, beginning of fiscal year Incurred claims (including IBNRs) and	\$	904,657	\$	906,057	
changes in estimates Claim payments		6,924 (13,383)		48,939 (50,339)	
Unpaid Claims, End of Fiscal Year	\$	898,198	\$	904,657	

#### C. COMMITMENTS AND CONTINGENCIES

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments is only reported in governmental fund types if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year end.

From time to time, the county is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the county attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the county's financial position or results of operations.

The county has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE IV - OTHER INFORMATION (cont.)

#### D. OTHER POST EMPLOYMENT BENEFITS

The county's group health insurance plan (medical and dental) provides coverage to active employees and retirees (or other qualified terminated employees) at blended premium rates. This provision results in another postemployment benefit (OPEB) for the retirees, commonly referred to as an implicit rate subsidy.

Contribution requirements are established through personnel policy guidelines and may be amended by the action of the governing body. Retired plan members are required to pay 100% of the premium. Administrative costs of the plan are financed by the county.

The county's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC). The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the county's annual OPEB cost for the year, the amount actually contributed to plan, and changes in the county's net OPEB obligation to the Retiree Health Plan:

Annual required contribution	\$ 1,070,668
Interest on net OPEB obligation Adjustment to annual required contribution	 106,720 (167,546)
Annual OPEB cost Contributions made	1,009,842 (403,763)
Increase in Net OPEB Obligation	606,079
Net OPEB Obligation – Beginning of Year	 3,284,019
Net OPEB Obligation - End of Year	\$ 3,890,098

The county's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2011, 2012, and 2013 were as follows:

Fiscal Year Ended	 Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
12/31/11 12/31/12 12/31/13	\$ 964,822 964,822 1,009,842	28.3% 28.3% 40.0%	\$ 2,610,054 3,571,876 3,890,098

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### **NOTE IV – OTHER INFORMATION** (cont.)

#### D. OTHER POST-EMPLOYMENT BENEFITS (cont.)

The funded status of the plans as of December 31, 2012, the most recent actuarial valuation date, was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$  9,366,413
Unfunded Actuarial Accrued Liability (UAAL)	\$ 9,366,413
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	\$ 25,154,652
UAAL as a percentage of covered payroll	37.2%

Actuarial valuations of an ongoing plan involve estimates for the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the actuarial valuation, the unit credit actuarial cost method was used. The actuarial assumptions include a 3.25% investment rate of return and an annual healthcare cost trend rate of 3.4% initially, increased incrementally to a rate of 8.5% in 2017 and reduced by decrements to an ultimate rate of 4.4% in 2083. The plan's unfunded actuarial accrued liability is being amortized over 30 years from the valuation date in level dollar payments.

#### E. RELATED ORGANIZATIONS

#### **Housing Authority**

The county's officials are responsible for appointing the board members of the Eau Claire County Housing Authority, but the county's accountability for this organization does not extend beyond making the appointments.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### **NOTE IV – OTHER INFORMATION** (cont.)

#### F. SUBSEQUENT EVENTS

In January 2014, the 2002 State Trust Fund Loan of \$522,570 was refinanced with a new State Trust Fund Loan with an interest rate of 3.75% and repayments through 2022.

On September 16 2014, the county issued general obligation promissory notes of in the amount of \$10,000,000 with an interest rate 1.0 - 2.25%. The notes will be used for highway and other capital projects.

#### G. Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- > GASB Statement No. 67, Financial Reporting for Pension Plans an amendment of GASB Statement No. 25
- > Statement No. 68, Accounting and Financial Reporting for Pensions an amendment of GASB Statement No. 27
- > Statement No. 69, Government Combinations and Disposals of Government Operations
- > Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees

When they become effective, application of these standards may restate portions of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

#### BUDGETARY BASIS COMPARISON SCHEDULE GENERAL FUND

For the Year Ended December 31, 2013

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Taxes	\$ 19,321,374	\$ 19,321,374	\$ 19,267,253	\$ (54,121)
Intergovernmental	4,658,888	4,658,888	4,716,003	57,115
Licenses and permits	237,765	237,765	301,688	63,923
Fines, forfeitures and penalties	864,340	864,340	833,113	(31,227)
Public charges for services	2,725,902	2,725,902	2,907,755	181,853
Intergovernmental charges for services	861,207	861,207	828,331	(32,876)
Interest income	648,288	648,288	111,549	(536,739)
Miscellaneous	1,595,249	1,595,249	1,199,043	(396,206)
Total Revenues	_30,913,013	30,913,013	30,164,735	(748,278)
EXPENDITURES				
Current				
General government	12,692,649	12,770,518	11,358,549	1,411,969
Public safety	12,131,890	12,131,890	12,583,565	(451,675)
Public works	-	-	647	(647)
Health and human services	2,225,811	2,225,811	2,296,171	(70,360)
Culture, recreation, and education	1,583,004	1,583,004	1,534,341	48,663
Conservation and development	2,121,130	2,121,130	2,239,631	(118,501)
Total Expenditures	30,754,484	30,832,353	30,012,904	819,449
Excess of revenues over expenditures	158,529	80,660	151,831	71,171
OTHER FINANCING (USES)				
Transfers out			(153,773)	(153,773)
Total Other Financing (Uses)			(153,773)	(153,773)
Net change in fund balance - budgetary basis	\$ 158,529	\$ 80,660	(1,942)	\$ (82,602)
Perspective differences - Juvenile Jail				
change in fund balance			(47,938)	
NET CHANGE IN FUND BALANCE - GAA	P BASIS		\$ (49,880)	

#### BUDGETARY COMPARISON SCHEDULE HUMAN SERVICES FUND For the Year Ended December 31, 2013

		geted Amounts ginal and Final	Actual		riance with
REVENUES					
Taxes	\$	7,860,590	\$ 7,860,590	\$	-
Intergovernmental		11,834,119	17,804,803		5,970,684
Public charges for services		1,356,278	2,988,668		1,632,390
Intergovernmental charges for services		1,020,596	1,061,869		41,273
Miscellaneous	<u> </u>	129,750	177,520		47,770
Total Revenues		22,201,333	29,893,450	_	7,692,117
EXPENDITURES Current					
Health and human services		22,201,333	29,862,552		(7,661,219)
Net change in fund balance			30,898		30,898
FUND BALANCE - Beginning of Year	· -	457,282	457,282	_	•
FUND BALANCE - END OF YEAR	\$	457,282	\$ 488,180	\$	30,898

#### SCHEDULE OF FUNDING PROGRESS FOR RETIREE'S HEALTH PLAN For the Year Ended December 31, 2013

Actuarial Valuation Date	Actuarial Value of Assets		Actuarial Accrued Liability (AAL) - Projected Jnit Credit	Unfunded AL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
12/31/2012	\$	-	\$ 9,366,413	\$ 9,366,413	0%	\$ 25,154,652	37.2%
12/31/2010		-	9,466,241	9,466,241	0%	23,108,111	41.0%
1/1/2008		-	7,641,007	7,641,007	0%	22,640,571	33.7%

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2013

#### **BUDGETARY INFORMATION**

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I. C. except the general fund budget does not include the Juvenile Jail fund which creates the perspective difference shown on page 49.

A budget has been adopted for all governmental and enterprise funds.

The budgeted amounts presented include any amendments made during the year. The finance committee may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds board action.

Appropriations lapse at year end unless specifically carried over. Carryovers to the following year were \$1,313,723. Budgets are adopted at the department level of expenditure.

#### **EXCESS EXPENDITURES OVER APPROPRIATIONS**

Excess expenditures over appropriations are as follows:

	Expenditures							
General Fund	Budgeted			Actual	Excess			
Personnel	\$	415,763	\$	437,369	\$	(21,606)		
Treasurer		335,674		382,078		(46,404)		
Planning and development		1,914,891		2,004,331		(89,440)		
Sheriff		11,533,214		12,045,509		(512,295)		
Child support		1,118,946		1,120,414		(1,468)		
Extension office		450,850		519,377		(68,527)		
Parks and forest		921,896		940,396		(18,500)		

#### **FUNDING PROGRESS DATA**

Data in the schedule of funding progress was taken from the reports issued by the actuary.

SUPPLEMENTARY INFORMATION

# BUDGETARY COMPARISON SCHEDULE OF REVENUES BY DEPARTMENT GENERAL FUND

For the Year Ended December 31, 2013

	D. J. I	I A service Fe			
	Budgeted	I Amounts			riance with
	Original	Final	Actual	Fir	nal Budget
General	\$ 22,927,012	\$ 22,927,012	\$ 21,928,582	\$	(998,430)
Courts	1,433,410	1,433,410	1,406,375		(27,035)
Register of probate	45,000	45,000	33,121		(11,879)
Juvenile office	20,231	20,231	18,904		(1,327)
County administration	870,418	870,418	257,514		(612,904)
County clerk	48,114	48,114	137,155		89,041
Data processing	101,250	101,250	90,793		(10,457)
Purchasing	194,045	194,045	196,440		2,395
Finance department	553,925	553,925	1,041,376		487,451
Treasurer	85,300	85,300	68,660		(16,640)
District attorney	351,299	351,299	339,051		(12,248)
Corporation counsel	31,362	31,362	34,569		3,207
Register of deeds	799,500	799,500	812,804		13,304
Planning and development	720,020	720,020	716,275		(3,745)
Sheriff	687,735	687,735	968,019		280,284
Child support	1,026,330	1,026,330	1,047,350		21,020
Veteran's service	13,320	13,320	13,000		(320)
Extension office	135,941	135,941	105,071		(30,870)
Parks and forests	868,801	868,801	949,676		80,875
		-			
TOTALS	\$ 30,913,013	\$ 30,913,013	\$ 30,164,735	\$	(748,278)

# BUDGETARY COMPARISON SCHEDULE OF EXPENDITURES BY DEPARTMENT GENERAL FUND

For the Year Ended December 31, 2013

	Budget	ed Amounts		Variance with
	Original	Final	Actual	Final Budget
County board	\$ 149,00	3 \$ 149,003	\$ 135,897	\$ 13,106
Courts	2,349,83	1 2,349,831	2,309,744	40,087
Register of probate	269,59	8 269,598	262,417	7,181
Juvenile office	480,50	0 480,500	415,252	65,248
County administrator	1,366,56	1,366,561	1,271,375	95,186
County clerk	259,66	4 259,664	233,875	25,789
Personnel	415,76	3 415,763	437,369	(21,606)
Data processing	1,346,45	6 1,346,456	1,301,625	44,831
Purchasing	375,88	7 375,887	373,150	2,737
Finance department	2,892,88	5 2,970,754	2,357,111	613,643
Treasurer	335,67	4 335,674	382,078	(46,404)
District attorney	810,11	0 810,110	802,238	7,872
Corporation counsel	717,97	9 717,979	646,056	71,923
Register of deeds	415,10	5 415,105	366,071	49,034
Planning and development	1,914,89	1,914,891	2,004,331	(89,440)
Maintenance	2,428,39	4 2,428,394	2,044,120	384,274
Sheriff	11,533,21	4 11,533,214	12,045,509	(512,295)
Child support	1,118,94	6 1,118,946	1,120,414	(1,468)
Veterans office	201,27	7 201,277	198,272	3,005
Extension office	450,85	0 450,850	519,377	(68,527)
Parks and forest	921,89	921,896	940,396	(18,500)
TOTALS	\$ 30,754,48	\$ 30,832,353	\$ 30,166,677	\$ 665,676

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS As of December 31, 2013

		Special I	Revenue		
	Watershed	Recycling	Anti- Drug	Aging and Disability Resource Center	Total Nonmajor Funds
ASSETS Cash	\$ -	\$ 274,990	\$ -	\$ 65,762	\$ 340,752
Taxes receivable	12,000	ъ 274,990 -	189,496	104,394	305,890
Accounts receivable	12,000	32,848	103,430	255,169	288,017
Due from other governments	97,540		46,048	168,558	312,146
TOTAL ASSETS	\$ 109,540	\$ 307,838	\$ 235,544	\$ 593,883	\$ 1,246,805
LIABILITIES, DEFERRED INFLOWS OF					
RESOURCES AND FUND BALANCES Liabilities					
Accounts payable	\$ 16,106	\$ 95,268	\$ 3,552	\$ 56,291	\$ 171,217
Accrued liabilities	-	-	11,103	76,811	87,914
Due to other governments	-	-	31,640	45,126	76,766
Due to other funds	43,096		129,727		172,823
Total Liabilities	59,202	95,268	176,022	178,228	508,720
Deferred Inflows of Resources					
Unearned revenue	12,000	-	189,496	111,557	313,053
Unavailable revenue				80,204	80,204
Total Deferred Inflows of Resources	12,000		189,496	191,761	393,257
Fund Balances					
Restricted		212,570		68,384	280,954
Assigned	38,338	-		155,510	193,848
Unassigned (deficit)			(129,974)		(129,974)
Total Fund Balances	38,338	212,570	(129,974)	223,894	344,828
TOTAL LIABILITIES, DEFERRED INFLOWS OF	A 400 540	Φ 007.000	Φ 005.514	<b>.</b>	<b></b>
RESOURCES AND FUND BALANCES	\$ 109,540	\$ 307,838	\$ 235,544	\$ 593,883	\$ 1,246,805

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended December 31, 2013

Special Revenue Aging and Total Disability Anti-Resource Nonmajor Watershed Center **Funds** Recycling Drug **REVENUES** 12,000 174,471 290,865 Taxes \$ 104,394 \$ 486,965 70,658 2,030,285 2,698,086 Intergovernmental 110,178 Public charges for services 743,748 209,567 953,315 Intergovernmental charges for services 67,452 67,452 65,722 304,949 Miscellaneous 239,227 122,178 1,230,713 **Total Revenues** 310,851 2,650,925 4,314,667 **EXPENDITURES** Current Public safety 310,875 310,875 Public works 1,102,836 1,102,836 Health and human services 2,676,412 2,676,412 115,741 115,741 Conservation and development 310,875 115,741 1,102,836 2,676,412 4,205,864 **Total Expenditures** Net change in fund balances 6,437 127,877 (24)(25,487)108,803 31,901 FUND BALANCES (DEFICIT) - Beginning of Year 84,693 (129,950)249,381 236,025

38,338

\$ 212,570

FUND BALANCES (DEFICIT) - END OF YEAR

344,828

\$ (129,974) \$ 223,894

#### COMBINING STATEMENT OF NET POSITION -INTERNAL SERVICE FUNDS As of December 31, 2013

	Risk Management	Car Fleet	Totals	
ASSETS				
Current Assets				
Cash and investments	\$ 625,978	3 \$ -	\$ 625,978	
Accounts receivable	69,264	<u> </u>	69,264	
Total Current Assets	695,242	2	695,242	
Noncurrent Assets				
Restricted assets:				
Escrow accounts	240,690		240,690	
Deposit in insurance pool	999,73		999,731	
Capital assets:				
Equipment		- 201,711	201,711	
Less: Accumulated depreciation		(191,269)	(191,269)	
Total Noncurrent Assets	1,240,42	10,442	1,250,863	
Total Assets	1,935,663	10,442	1,946,105	
LIABILITIES				
Current Liabilities				
Accounts payable	14,046		14,046	
Accrued payroll and payroll taxes	3,204		3,544	
Due to other funds		- 13,430	13,430	
Current portion of claims payable	134,700	<u> </u>	134,700	
Total Current Liabilities	151,95	13,770	165,720	
Noncurrent Liabilities				
Claims payable	763,49		763,498	
Total Liabilities	915,44	3 13,770	929,218	
NET POSITION				
Net investment in capital assets		- 10,442	10,442	
Restricted for insurance escrow	1,240,42	1 -	1,240,421	
Unrestricted (deficit)	(220,20	6) (13,770)	(233,976)	
TOTAL NET POSITION	\$ 1,020,21	5 \$ (3,328)	\$ 1,016,887	

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

For the Year Ended December 31, 2013

	Risk Management		
OPERATING REVENUES Charges for services	\$ 949,189	\$ 40,606	\$ 989,795
OPERATING EXPENSES			
Personal services	71,671	10,530	82,201
Contractual services	25,119	20,947	46,066
Supplies and materials	294,086	14,190	308,276
Depreciation	-	13,063	13,063
Claims	142,843		142,843
Total Operating Expenses	533,719	58,730	592,449
Operating Income (Loss)	415,470	(18,124)	397,346
NONOPERATING REVENUES			
Investment income	24,693	-	24,693
Intergovernmental grants	32,984	-	32,984
Miscellaneous non-operating revenues	34,220		34,220
Total Nonoperating Revenues	91,897		91,897
Change in net position	507,367	(18,124)	489,243
NET POSITION - Beginning of Year	512,848	14,796	527,644
NET POSITION (DEFICIT) - END OF YEAR	\$ 1,020,215	\$ (3,328)	\$ 1,016,887

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended December 31, 2013

	Ma	Risk nagement	_	Car Fleet		Totals
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash received from customers	\$	935,477	\$	40,606	\$	976,083
Cash payments to suppliers for goods and services		(314,252)		(30,109)		(344,361)
Claims paid		(149,302)				(149,302)
Cash payments to employees for services		(71,377)	_	(10,497)	_	(81,874)
Net Cash Provided by Operating Activities		400,546	_	-		400,546
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  Operating grants and miscellaneous revenue received		67,204		_		67,204
Operating grants and miscenarieous revenue received	_	01,201			-	01,201
CASH FLOWS FROM INVESTING ACTIVITIES		04.000				04.000
Investment income	-	24,693				24,693
Net Increase in Cash and Cash Equivalents		492,443		-		492,443
CASH AND CASH EQUIVALENTS - Beginning of Year	_	374,225		-	_	374,225
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	866,668	\$		\$	866,668
RECONCILIATION OF CASH AND CASH EQUIVALENTS Per Statement of Net Position:						
Current assets - cash and investments	\$	625,978	\$		\$	625,978
Noncurrent assets - restricted assets - escrow accounts	_	240,690			_	240,690
PER STATEMENT OF CASH FLOWS	\$	866,668	\$		\$	866,668

		Risk Management		Car Fleet		Totals	
RECONCILIATION OF OPERATING INCOME (LOSS) TO CASH FLOWS FROM OPERATING ACTIVITIES	¢.	445 470	Φ.	(10.104)	Φ	007.040	
Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided by operating activities:	\$	415,470	<b>Þ</b>	(18,124)	<b>Þ</b>	397,346	
Depreciation Change in assets and liabilities		1		13,063		13,063	
Accounts receivable		(13,712)		-		(13,712)	
Accounts payable		4,953		-		4,953	
Due to other funds		-		5,039		5,039	
Accrued liabilities	_	(6,165)	_	22	_	(6,143)	
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	400,546	\$	-	\$	400,546	

NONCASH CAPITAL, INVESTING, AND FINANCING ACTIVITIES: None

# COMBINING STATEMENT OF ASSETS AND LIABILITIES FIDUCIARY FUNDS As of December 31, 2013

Totals	7,760,070	9,094,312	7,664,954	9,094,312
1	↔	↔	€	69
Tax Agency	6,330,712	7,664,954	7,664,954	7,664,954
	€	8	<del>ω</del>	€
Lower Chippewa River Basin	14,332	14,332	14,332	14,332
	↔	8	€	6
West Central Drug Account	\$ 648,434 \$ 152,404	\$ 152,404	152,404	\$ 152,404
Clerk of Courts	\$ 648,434	\$ 648,434	\$ 648,434	\$ 648,434
Human Services Rep. Payee	\$ 328,135	\$ 328,135	\$ 328,135	\$ 328,135
District Attorney	\$ 11,563	\$ 11,563	11,563	\$ 11,563
Sheriff Huber Account	\$ 274,016	\$ 274,016	\$ 274,016	\$ 274,016
Sunshine Account	474	474	474	474
ઝ ∢	↔	49	↔	8
	<b>ASSETS</b> Cash and investments Taxes receivable	TOTAL ASSETS	LIABILITIES  Due to other taxing units  Deposits	TOTAL LIABILITIES