JOINT AGENDA

Eau Claire County Committee on Finance & Budget Highway Building Committee Monday, May 17, 2021 4:30 p.m. Webex Conference Call

Public Access:

Dial in Number: 415.655.0001 Access Code: 145 185 0624

Notice Regarding Public Comment: Members of the public wishing to make comments must email Amy Weiss at <u>amy.weiss@co.eau-claire.wi.us</u> at least 30 minutes prior to the start of the meeting. You will be called on during the Public Comment session to make your comments.

- 1. Call to Order and Confirmation of Meeting Notice
 - a. Committee on Finance and Budget
 - b. Highway Building Committee
- 2. Roll Call
 - a. Committee on Finance and Budget
 - b. Highway Building Committee
- 3. Public Comment
- 4. Proposed Resolution 21-22/015 "Authorizing a Budget Amendment to Exceed the Amount of Expenditure for the New Highway Facility" / Discussion Action
- 5. Adjourn Highway Building Committee
- Proposed Resolution 21-22/013 "Authorizing the Sale of Tax Deed Property to Former Owner Jack Demoe II..." / Discussion – Action
- Proposed Resolution 21-22.004 "Authorizing Carryforward of Funds from 2020 Budget into 2021 Budget" / Discussion – Action
- 8. Department of Human Services Financial Update / Discussion
- 9. Overview of American Rescue Plan Funds Planning / Discussion
- 10. Budget Guidelines / Discussion
- 11. Budget Calendar / Discussion
- 12. Review of Meeting Minutes: May 5, 2021 / Discussion Action
- 13. Next Meeting and Future Agenda Items / Discussion
- 14. Adjourn

Prepared by: Amy Weiss

Please note: Upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals through sign language, interpreters or other auxiliary aids. For additional information or to request the service, contact the County ADA Coordinator at 715-839-6945 (FAX) 715-839-1669 or (TDD) 715-839-4735 or by writing to the ADA Coordinator, Human Resources Department, Eau Claire County Courthouse, 721 Oxford Ave., Eau Claire, Wisconsin 54703.

Agenda items are linked to supporting documentation.

There are also bookmarks to navigate through the document.

FACT SHEET Resolution 21-22/015

AMENDING THE 2021 BUDGET TO ALLOW FOR THE INCREASED COST OF CONSTRUCTION OF THE NEW HIGHWAY FACILITY.

In 2020 as part of the budget process the Board of Supervisors approved approximately \$25,600,000 in funds for the construction of the Highway Department Facility and associated Salt Shed, excluding the eventual sale of the current facility for ~\$1,000,000. In 2021 the Board of supervisors approved two resolutions 20-21/115 and 20-21/121 authorizing the issuance of general obligation bonds in the amount of \$24,350,000 and awarding the sale of those bonds to pay for the Highway Facility.

The current Highway Building is approaching 100 years of age and needs substantial repairs. The Highway Department has grown significantly since it first occupied the current facility, and the operations of the Highway Department have outgrown the current facility. The new Highway Facility will be located on US Highway 53, just south of the intersection of I-94 and is more centrally located for the needs of the Highway Department for decades into the future. As such the facility needs to be built with sufficient space and amenities to accommodate not only today's highway operations, but also the operations of the future.

In recent months there has been a significant increase in the cost of building materials. This increase is attributed to supply problems generated by the COVID-19 pandemic and from an increase in construction during the past year. In some instances, the cost of construction materials such as lumber, steel, wiring etc. have increased in anywhere from 2-4 times the cost of just a few months ago. This has caused the cost of the construction of the new facility to increase significantly. The most recent estimate for the highway facility is approximately\$32,753,000.

The Building Committee has been looking at this problem and has tried to create design cost reductions by reducing the square footage of several areas of the building. These estimated cost reductions only total approximately \$2,099,735. Updated information now provides for additional income to be realized from the sale of the old highway facility, (approximately \$1,225,000); a premium received on the sale of bonds (approximately \$254,000) and funding from the ADRC (approximately \$300,000), which can be applied to the construction costs of the facility. Even with these cost reductions and additional updated revenue projections, the cost of construction exceeds the amount of funds set aside for this project by approximately \$5,400,000.

This resolution authorizes a budget amendment allowing the county to exceed the amount previously approved for this project to be increased to a new amount of approximately

\$32,753,000. Methods of funding this increase will be considered by the Building Committee and the Board.

Design Cost Reductions

Cost Reductions Prior to Final Budget Estimate

- Reduced vehicle storage by 1280 ft2 \$161,664
- Removed wash bay connected to truck storage \$416,790
- Reduced maintenance area by 2000 ft2 \$252,600
- Reduced tire shop by 1216 ft2 \$153,581
- Reduced parts room by 2000 ft2 \$252,600
- Reduced office area by 500 ft2 \$112,500
- Reduced unheated storage by 10,000 ft2 \$750,000

Estimated Cost Reductions to Date = \$2,099,735

1 2	Enrolled No.	RESOLUTION	File No. 21-22/015
3			
4 5 6		LIZING A BUDGET AMENDMENT TO E ITURE FOR THE NEW HIGHWAY FACILIT	
7	WILEDEA	S the hudget adopted by the Deand of Supervi	and for the year 2021 allocated
8 9		AS, the budget adopted by the Board of Supervis the construction of the new County Highway fa	-
10		time being approximately \$26,600,000; and,	
11	5	8 11 9 () () ()	
12	WHEREA	AS, pursuant to resolutions 20-21/115 and 20-2	21/121 the Board of supervisors
13	authorized the sal	le of general obligation facility bonds in the an	nount of \$24,350,000 on March
14 15	16, 2021 to finance	ce and pay for the new County Highway Facility	y; and
16	WHEREA	AS, as a consequence of the pandemic the supply	v chain of building materials has
17		and restricted, combined with a record number	
18	1	the cost of building materials such as wood, s	5 6
19	1	als that would be used in the construction of	
20		creased in cost approximately 2-4 times the cost	e
21			
22	WHEREA	AS, as of the date of this resolution the projec	ted increase in cost of the new
23	Highway Facility	has increased to approximately \$32,753,000; an	nd,
24			
25		AS, the Building Committee has worked on try	•
26	0	cing the square footage of seven different areas	5
27		ough cost reductions to cover the amount of th	
28	U 1	promise the ability of the new facility to meet the	
29	Highway Departn	nent, a facility that is planned to last decades int	to the future; and,
30	WILEDEA	S in addition to cost reductions, manage from	a manipum noid on hands sold
31 32		AS, in addition to cost reductions, money from ls from the old highway shop, and contribution	1 I ·
33	-	ely \$1,779,000, will be applied to the cost of co	
33 34	Facility.	Ty $\mathfrak{s}_{1,7,7,000}$, will be applied to the cost of eq	instruction of the new ringhway
35	i defiity.		
36	THEREO	RE BE IT RESOLVED, The Eau Claire Cou	nty Board of Supervisors does
37		et amendment to the 2021 budget by increasir	• •
38		acility to \$32,753,000 and directing the Build	
39	0,	o find additional funding to pay for the increased	e
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<u>4</u>

I hereby certify that the foregoing
correctly represents the action of the
Finance and Budget Committee on
May, 2021, by a vote of
for, andagainst.
Stella Pagonis, Chair
Finance and Budget Committee

14 JJ

I hereby certify that the foregoing correctly represents the action of the Building Committee on May 13, 2021, by a vote of 5 for, and 1 against.

Jim Dunning, Chair Highway Building Budget Committee

FACT SHEET FILE NUMBER: 21-22/013

4.20.100 Sale to former owners. Pursuant to Wis. Stat. § 75.35(3), the county clerk subject to the approval of the county board, is hereby empowered to supervise the sale of tax deeded lands to their former owners, or their heirs, who lost title through delinquent tax collection enforcement procedure, and is further authorized to grant to such former owners first preference and right to purchase said lands.

Jack Demoe II has formally requested to purchase from Eau Claire County, a parcel of land taken by Eau Claire County through the process of tax deed. The parcel is located in the Town of Union.

The purchase price of \$1,198.71 will cover all taxes, interest, penalty and expenses incurred by Eau Claire County. Jack Demoe II will be responsible for all filing fees.



1 2	Enrolled No.	RESOLUTION	File No. 21-22/013						
2 3 4 5 6 7	\$1,198.71; DIRECTING CORPORATION	COUNSEL TO PREPARE A C	OPERTY TO FORMER OWNER JACK DEMOE II FOR NSEL TO PREPARE A QUIT CLAIM DEED ON THE COUNTY CLERK TO EXECUTE SAID QUIT CLAIM 'Y.						
8 9 10	WHEREAS, in accordance with the Eau Claire County Code, Chapter 4.20.100 - Sale to Former Owner; Jack Demoe II formally applied to purchase said property in accordance with the County Code; and								
11 12	WHEREAS, said property can be described	as follows:							
13 14	Lot 6 Hoffland Heights Sub-Division to the	Town of Union, Eau Claire Cou	inty Wisconsin						
15	PIN #18022-2-271023-410-2005								
16	Computer #022-1170-07-000								
17	Delinquent General Taxes	(2015-2020)	\$ 686.65						
18	Interest, Penalties and Expenses	(2015-2020)	<u>\$ 512.06</u>						
19		TOTAL	\$ 1,198.71						
20									
21	NOW, THEREFORE, BE IT RESOLVED by	the Eau Claire County Board of	f Supervisors that the sale of the						
22	aforementioned described property to the for								
23	1 1 5	,	y						
24	BE IT FURTHER RESOLVED that said sale	e must take place no later than 3	30 days after County Board Approval.						
25		· · · · · · · · · · · · · · · · · · ·	······································						
26	BE IT FURTHER RESOLVED that the Corn	oration Counsel is hereby direct	ed to prepare a quit claim deed to: Jack						
27	BE IT FURTHER RESOLVED that the Corporation Counsel is hereby directed to prepare a quit claim deed to: Jack Demoe II.								
28									
29	BE IT FURTHER RESOLVED that the Cour	nty Clerk is hereby directed to ex	vecute said quit claim deed on behalf of						
30	Eau Claire County.	ADOPTED:	ce de suid quit chain deca on senan or						
31	Luu Chune County.	ABOI ILD.							
32									
33		I haraby cartify that the for	regoing correctly represents the action						
34			Committee on <u>May 17, 2021</u> by a vote						
35		of for, against.							
36									
37									
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39		Chairperson Stella Pagoni							
40		Committee on Finance &	Budget						
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FACT SHEET

FILE NO. 21-22/004

The Finance Department is granted authority to review and initially approve department requests to carryforward funds from the prior budget year into the current budget year. To be eligible for carryforward funding based on the policy, the following conditions must be satisfied:

- 1. Funds must be available in the requesting department's previous year's unspent balance;
- 2. Carryforward is needed for the completion of projects or the purchase of specific items approved in the previous year's budget but not accomplished;
- 3. Carryover is required to meet existing County Board policy or comply with accounting requirements.

The Finance Department has reviewed the following attached requests from departments and approved them based on the situational circumstances. Most of the fiscal impact is from capital projects that were not completed by the end of 2020.

The approved carryforwards will be moved forward from 2020 into the 2021 budget.

This is a second request to bring forward operational funds that were inadvertently left off of the original carryforward request 21-22/003. This request also includes an adjustment for bond proceeds based upon new information related to dates of service.

Fiscal Impact:	General Fund	\$	97,096
	Capital Projects Fund		47,991
	Total	<u>\$</u>	145,087

Respectfully Submitted

Amy Weiss Senior Accounting Manager

Department Carryforward Request Form - Operating Expenditures 2021 Carryforward Requests - from budget year 2020

		Carryforward Requested	
Department Name	Account Description	Amount	Reason for the Request
FUND: GENERAL			
Information Systems	INFO SVCS/ COMPUTER HDWE MAINT	4,440	project delayed
Information Systems	INFO SVCS/ COMPUTER SOFTW MAINT	13,378	support lapsed
Information Systems	INFO SVCS/ TRAVEL-TRAIN & CONF	9,000	class delayed
Information Systems	INFO SVCS/ OFFICE EQUIPMENT	1,294	delivery delayed
Information Systems	INFO SVCS/ COMPUTER HDWE	9,335	project delayed
Information Systems	INFO SVCS/ COMP SOFTWARE	57,364	projects delayed
Information Systems	COUNTY CLERK/ELECTIONS GRANT EXP	900	project delayed
Information Systems	DOJ PRETRIAL GRANT EXP	1,385	delivery delayed
	TOTAL FUND: GENERAL	97,096	
FUND: CAPITAL PROJ	IECTS		
Facilities	LED Lighting	47,991	Complete LED retrofit of the Courthouse
	TOTAL FUND: CAPITAL PROJECTS	47,991	
	GRAND TOTAL: ALL FUNDS	145,087	

1	Enrolled No.	RESC	DLUTION	File No. 21-22/004
2				
3	- AUTHORIZING CAR	RYFORWAR	D OF FUNDS FROM 2020 BU	DGET INTO 2021
4			BUDGET -	
5				
6	WHEREAS, various	s departments	have requested specific fund	ds be non-lapsed and
7	transferred into the 2021 acc	counts from 202	20 departmental budgets; and	
8				
9	WHEREAS, such bu	dget transfers	require County Board approval.	
10		-		
11	NOW THEREFORE	BE IT RESOI	LVED that the Eau Claire Coun	ity Board of
12	Supervisors authorizes amen	ding the 2021	budget by transferring the follo	wing amounts into the
13	2021 budget from the 2020 b	oudget.		0
14	e	C		
15	FUND	DEPARTME	ENT	AMOUNT
16	100	Information S	\$ 97,096	
17				
18	405	Facilities		47,991
19				
20	Grand Total, All Funds			<u>\$ 145,087</u>
21				<u>.</u>
22				
23			I hereby certify that the forego	ing correctly represents
24			the action taken by the undersi	gned Committee on
25			May 17, 2021 by a vote of	for,against.
26				
27				
28				
29			Chairperson Stella Pagonis	
30			Committee on Finance & Bud	get
31				

Date: 5.14.2021 The following is response from Human Services to the questions posed by Supervisor Pagonis.

Regarding Question #1. At the February 1st F&B meeting, Vickie presented an overview of DHS purchasing policies but left several questions unanswered. She stated repeatedly "CLTS is different" but did not give us any insight of what that means. Also Supervisor Leary asked the question about the DHS purchasing process: who makes the request, and what are the approvals required, and who keeps track? She asked who signs off (verifies) when the product or service is delivered.

At the February 1st, 2021 meeting Finance and Budget Committee meeting a follow up discussion took place in response to the presentation that occurred at the January 20th meeting regarding the Human Services software application systems, specifically the Avatar system. As indicated at the presentation in January, services are authorized within the Avatar System, initiated by a staff request, and approved within the system by a supervisor. Providers are compensated for services authorized.

Items purchased for children within the Children's Long-Term Support (CLTS) program are approved according to program guidelines and Medicaid rules set by the State. The State approves the plan of service for children who meet the functional eligibility of the program. Social Workers, as part of working with families and children in the CLTS program, note and document items received by families and children in the CLTS program, in the client record. In addition, County Finance is working with Human Services to further outline the process for purchasing high-cost CLTS items which will be reflected in the County purchasing policy.

Regarding Question #2. At the March 15th F&B meeting, the question came up about the CCS gap of \$79,874. We were told it was room and board for CBRFs. We are asking for verification of that, and when did you find out about the non-payment.

Human Services presented to the Finance and Budget Committee on the 2019 CCS Gap, addressing questions. As indicated at the April meeting, Room and Board is not a CCS coverable service, in which the Department has been aware since the inception of the program. Budgeting for Room and Board is covered in the Alternate Care areas of the Budget for Children, Youth and Adults. In 2020, the Department began to assess and adjust for non-CCS items, (such as room and board and non-reimbursable services when a CCS client is in a non-eligible program status), to be reflected in the non-CCS program area of the financials.

Regarding Question #3.

You appear to be over budget by \$399,000 for 2020. What constitutes the overage? Your agenda packet for March refers to a few things that I do not really understand, including increased use of IMDs and revenue "lagging" or WIMCR being less than previously anticipated. Please provide the detail of that. Regarding IMDs, please provide a history of the last six years or so, of how much you budgeted and how much has been expended. I have the amounts expended on IMDs for the last three years, but I was not able to find the amount budgeted. Please provide an explanation of WIMCR. I had thought it was the CCS reimbursements, but now I think that is not correct.

As indicated at the April Finance and Budget meeting, the 2020 year-end budget evolves while the closing and reconciliation process occurs. The \$399,000 reflected a point in time during the process. Human Services will provide a summary review of the Department's 2020 year-end financials, once the year-end is complete and closed. The Department will first present the final summary to the Human Services Board and can provide the same review to Finance and Budget, after, if requested.

Regarding the history of IMD's services:

IMD	2015	2016	2017	2018	2019	2020
Number of Days in Winnebago/Mendota	397	587	1,012	905	1,047	914
Number of Days in THCC	2,068	2,013	2,237	2,495	2,388	2,027
Budget/Actual	\$411,515/ \$1,057,103	\$457,126/ \$1,305,555	\$450,000/ \$1,864,829	\$565,000/ \$1,883,491	\$372,415/ \$1,989,910	\$777,045/ \$1,766,619

WIMCR stands for Wisconsin Medicaid Cost Reporting. The WIMCR program, is a cost-based payment system for counties certified as Medicaid providers of community-based services. Non-CCS WIMCR has a set amount to allocate across the State. Each year a County reports on their Medicaid programs and the State, through the WIMCR tool, provides the Medicaid disbursement or take back, for each County, up to the State's set pool of WIMCR dollars. WIMCR is administered by the Division of Health Care Access and Accountability (DHCAA) in the Wisconsin Department of Health Services (DHS).

Regarding Question #4. In your 3/25 agenda packet, I note the cost of Therapeutic Foster Care jumped dramatically between December and January. In December you state \$50 per night. In January it's \$125 per night. However, it appears you cut the budgeted amount as well between Dec and Jan. The number of youth did not change substantially: 13 kids in Dec. and 15 in Jan.

I went through my notes, and TFC has always hovered around \$130 to \$170 per night, and occasionally as low as \$99 per night but not very often. So how is it that it was only \$50 per night in 2020?

On that same note, I have a spread sheet (I am not sure where I got it) that indicates from 2014 to 2017 (4 years) you budgeted more than one million for TFC, and expenditures hovered between \$700k and \$900k, then in 2018, the budgeted amount dropped to about 300k but you still spent close to 700k. This doesn't make sense to me.

So please provide your history for the last few years of budgeted and expenditures for TFCs, info on the cost of TFC and the reason for the fluctuation. Also please help me understand why you cut the budget so dramatically

In previous years, all CLTS placements costs were expensed under Foster Care. Due to the rise in CLTS placements, account numbers for Treatment Foster Care CLTS placements were created for 2021 to properly categorize the expenses, but no budget was allocated to these new account numbers due to the budget already being set. The budget for these costs remains under Foster Care for all of 2021.

Eau Claire County

Preliminary 2022 Budget Guidelines

The State of Wisconsin continues to limit the levy increase in property taxes to be solely based on percentage of net new construction. We have seen growth in our area, and sales tax has performed better than anticipated. The challenge once again is to think differently about the way we accomplish our work. We are asking departments to keep requests at a zero percent (0%) increase in tax levy.

Crafting budgets if additional personnel are being considered will require identifying the revenue from sources other than levy, or repurposing levy from other line items in prior years. We know from bids received for health insurance last year that we are likely to see significant increases to the cost of providing health insurance. If positions that were included on the bridge plan are being brought back for consideration you will need to identify funding for those positions within existing limits.

- We will build a reduction in HSA dollars of 25% into the budget to reduce the overall burden of cost to provide health insurance. The initial communication to our team was incorporated in the 2021 budget last year. We will revisit this as we move forward in the budget process, and send specifics on health insurance costing and implications for employees as soon as we have updated figures on renewal costs.
- A 1% COLA plus the annual July step increase will be a part of the budget.
- The Finance team is creating streamlined forms and processes for increasing ease of use and increased understanding by those who will be looking at budget submissions. This will include providing additional reporting of budget information on contracted services for the joint committee reviews.

Expectations of department heads in crafting the budget:

- Continue to evaluate changes in how services are provided:
 - Lean processes;
 - Use of technology instead of manual processes;
- Removing positions from the bridge plan guidance
- Be creative and thoughtful on investments today that result in better outcomes for tomorrow.

May 12.8 May 17.28 May 17.28 May 17.24 May 18 May 11 May 11 May 18 May 11 May 18 May 11 May 18 May 11 May 18 May 13	<u>Date</u>	Event	Month	Finance Dept	HR Dept.	Administrator	Dept. Head	Oversight Com.	F&B Com.	County Board
May 18 May 18 May 19 May 19 May 14 May 21 May 21 <td>May 17-28</td> <td>May 17-28 - Review and priortize Capital requests</td> <td>1</td> <td>X</td> <td></td> <td>Х</td> <td></td> <td></td> <td></td> <td>-</td>	May 17-28	May 17-28 - Review and priortize Capital requests	1	X		Х				-
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MINUTES Eau Claire County Committee on Finance & Budget Monday, May 3, 2021 4:30 p.m. Webex Conference Call

Members present: Supervisors Steve Chilson, Robin Leary, Stella Pagonis, Gerald Wilkie; Nick Smiar, ex-officio Members Absent: Supervisor Jim Dunning Staff present: Norb Kirk, Finance Director; Amy Weiss, Senior Accounting Manager; Kathryn Schauf, County Administrator

Chair Pagonis called the meeting to order at 4:30 pm and confirmed compliance with open meetings law.

The committee clerk took roll call. Members present are indicated above.

No members of the public wished to speak.

Norb Kirk reviewed the first quarter investment report.

Norb Kirk reviewed some first quarter purchasing metrics. These include reports on new vendors, purchase orders created, and vendor payment totals. The committee would like to see the PO's Over \$10K and the Vendor Total reports quarterly.

Norb Kirk reviewed his vision for internal controls at the county. The committee was in favor of moving forward with the development of a formal internal control environment.

Amy Weiss presented information on the timekeeping request for proposal and the reasons behind why new software is being requested.

The committee reviewed the budget process.

- Public Input Sessions: Supervisor Leary believes these are necessary and valuable. Supervisor Wilkie thinks that public input and community agencies could be held at the same meeting, with limited speaking allotments.
- Community Agencies: Supervisor Leary believes this could be accomplished with limited time, and not from long distances away. Supervisor Wilkie believes that these grant funded agencies need to come forward to make their case.
- Quasi-County Departments (Airport, Health Dept, Communication Center, Beaver Creek Reserve): Supervisor Leary does
 not think that the committee needs to meet with these departments; Supervisor Wilkie believes that when the county has an
 obligation, it is important to meet with these departments to review adherence to contracts.
- F&B Wrap Up Session: Supervisor Pagonis proposed two meetings in October
- Budget Guidance: Kathryn Schauf is trying to include department heads in developing priority issues as the guidelines are developed.
- Contracted services: The committee desires additional information on contracted services in the 2022 budget packets.

The committee reviewed a proposed budget calendar.

Supervisor Leary left the meeting at 6:00 pm.

Review of Meeting Minutes: April 19, 2021 Motion: Chilson moved approval as presented Vote: 4-0 via voice vote

Next Meeting: May 17, 2021 Future Agenda Items: DHS financial review, WIMCR reconciliation, 04.18 questions; budget guidelines; firm up calendar

The committee adjourned at 6:19 pm.

mepsen

Amy Weiss Committee Clerk