

**Minutes**  
Eau Claire County  
Committee on Judiciary and Law Enforcement  
Thursday, October 04, 2018 – 4:00 PM  
Courthouse – Room 1273

**Members Present:** Brandon Buchanan, Sue Miller, Sandra McKinney, Gerald Wilkie, and Stella Pagonis\*

**Others Present:** Dave Riewestahl, Dianne Hughes, Joel Brettingen, Dena Clark, Norb Kirk, Amy Weiss, Cory Shalinske, Eric Huse

**Call to Order**

The meeting was called to order by Chairperson Sue Miller at 4:01 PM.

**Public Comment**

No public comment was made.

**Approve Minutes from September 06, 2018 & September 18, 2018 Meetings**

Supervisor Buchanan moved to approve the minutes from the September 06, 2018 & September 18, 2018 meetings. The minutes were adopted as published in the meeting materials via a 4-0 voice vote.

*\*Supervisor Pagonis arrived*

**Eau Claire Emergency Communications Center Overview**

Dena Clark, Communication Center Manager, gave a brief overview of the Communications Center. The center serves 14 agencies with a staff of 21 telecommunicators, 3 supervisors, and 1 manager. In 2017 there were 102,000 incidents, approximately 81,000 non-emergency calls and 23,000 911 calls. Communications Center staff perform a variety of tasks including logging warrants and stolen property, initiating weather alerts and the weather sirens, monitoring public space cameras throughout the city, and monitoring and assisting law enforcement officers. County share is 70% of the total budget. Turnover is a concern: the Center is currently 4 dispatchers short with 2 additional vacancies on the horizon.

**Criminal Justice Collaborating Council – Treatment Court Update**

Tiana Glenna was unable to attend the meeting. A written update was distributed at the meeting and is incorporated into these minutes. This item will be placed on the November meeting agenda.

**Eau Claire County Sheriff's Office Updates**

- a. Jail Population Update; Book and Release / Book and Hold; Electronic Monitoring
  - a. Lieutenant Riewestahl presented the attached Power Point and fielded general questions from the committee.
- b. 2019 Budget
  - a. Captain Brettingen addressed the attached handout and fielded questions from the committee. This will be discussed further at the November 1, 2018 meeting.
- c. Chart of Accounts
  - a. Norb Kirk, Finance Director, and Amy Weiss, Senior Accountant, were here to discuss the topic. The idea is to consolidate multiple accounts to simplify the budget and finances. Currently, many charges are divided among multiple accounts which causes confusion and difficulties. The process may take a year to fully right itself.

**Future Meeting Dates**

The committee will meet on Thursday, November 01, 2018 at 4:00 PM.

**Future Agenda Items**

- *Sheriff's Office*
  - *ECCJ Population Update*
  - *Protective Status Legislation*
  - *ICE & Federal Detainer Policies*
- *CJCC*
  - *Treatment Court Update*
- Homelessness/Affordable Transitional Housing
- State Public Defender's Office Pay Rate Resolution
- 2019 Budget General Discussion

**Adjourn**

The meeting was adjourned by Chairperson Miller at 6:17 PM.

Respectfully Submitted:

*Eric Huse*

Eric Huse  
Committee Clerk

**JUDICIARY AND LAW COMMITTEE**

THURSDAY, OCTOBER 4, 2018

We continue to work with DHS on ensuring the treatment courts are effectively using funding and addressing the needs of the participants.

Current areas of focus:

- Re-allocation of TAD funding to support a treatment court supervisor
  - What different than previous? This person will have clinical skills that are needed for this oversight.
- Expand MH/Vet court coordinator to be able to manage AIM or Drug court participants
  - Reason – Co-occurring issues arising with MH and Substance use
- Work with DOJ and other funding sources to change grant funding language to allow for funds to be used for all courts not specific AIM/Drug.
  - Reason – more streamline uses of funding for all participants not just those in XXX court. Eau Claire in the past has created a court to fit the grant funds applied for. This practice has created 4 new courts in ECC which all serve the same criminal justice population with different needs. This practice has become intense in the budgeting area. We need to change this practice to be able to serve the need of the client not just XXX court. DOJ and our grant funders are open to this requested change.
- Triage / Screening

2019 areas of focus

- Treatment court Supervisor function
- Use of CCS for tx court participants
  - How will the new clinic serve our participants
- Review of treatment court organization
  - Judicial time
  - More of a streamline and have tracks that address needs not just an AIM/DRUG/MH court

---

**Capacity**

Court	*Capacity	Active
<b>Referrals</b>		<b>15</b>
<b>*Wait list</b>		<b>7</b>
AIM	20	18
DRUG	25	16
Mental Health	12	6
Veterans	5	2
<b>Total</b>	<b>62</b>	<b>42</b>

\*Waitlist = pending sentencing

\*\*capacity may vary

---

**TAD / TAP grant applications**

Applications for TAD and TAP are due for renewal and submission. DHS is actively working on this process

---

**Trainings**

CJCC has secured an all treatment court team training scheduled for November 9<sup>th</sup>. This training will be facilitated by the Department of Justice and focus on a re-boot of our treatment court foundational understanding.

Continued training will be scheduled for 2019

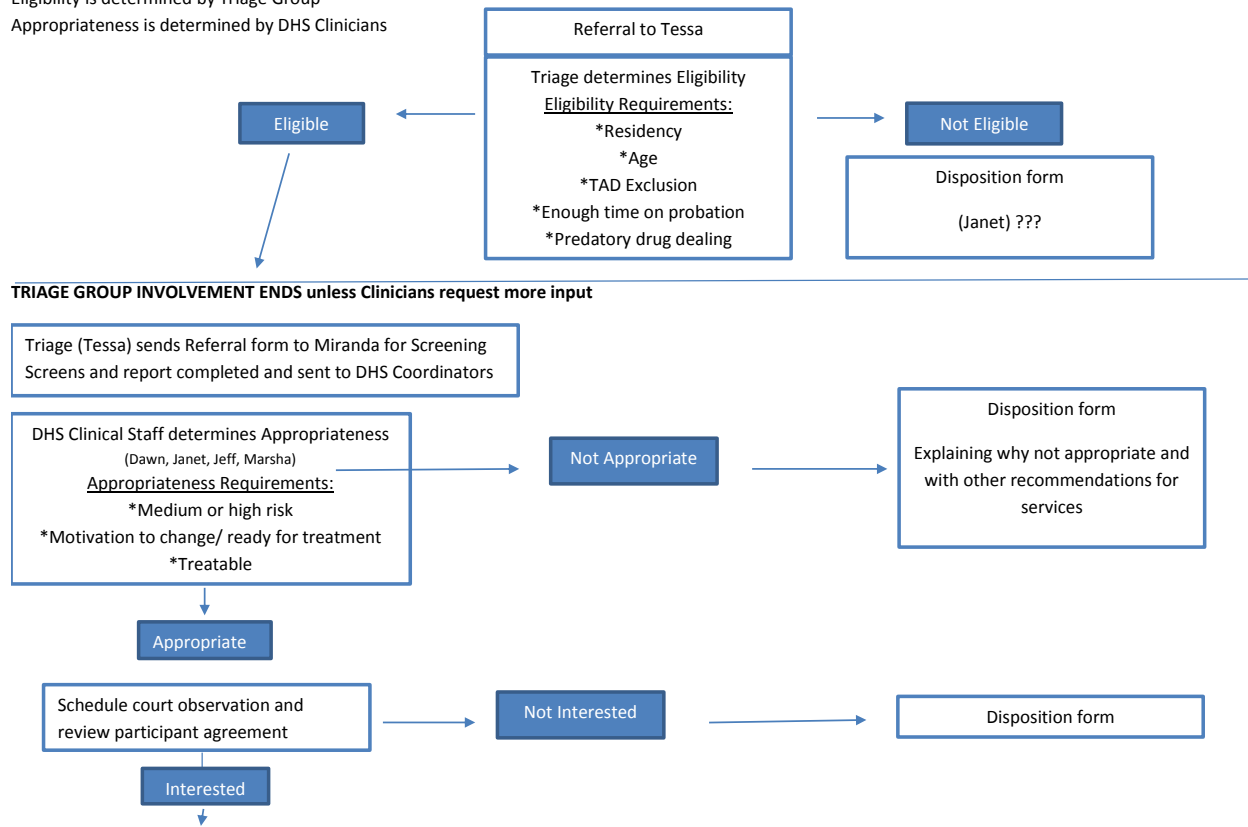
**Triage**

Screening process continues to evolve with the use of a centralized screener. The flow chart below identifies the current process.

Triage will determine eligibility based on mandatory requirements. Once through that process they are then sent to the screener to determine risk and level of need.

**TRIAGE Process Flow**

Eligibility is determined by Triage Group  
 Appropriateness is determined by DHS Clinicians





## Eau Claire County – Criminal Justice Collaborating Council

### Staff Activity Report

August 2018

I. CJCC overview	Status
<b>Criminal Justice Collaborating Council (CJCC)</b>	<b>August 2018</b> <ul style="list-style-type: none"> <li>• Staff compiled tracker of criminal justice-related bills throughout the 2018 legislative session.</li> <li>• Reach out to Dr. Patchin to see about a collaborative research project to review system effectiveness.</li> <li>• Look to 2019 strategic planning session need</li> <li>• Continue to work at state level on EBDM and Pretrial</li> <li>• Staff and stakeholders work on the State EBDM diversions standard training curriculum</li> <li>• Gary King appointed to Pretrial legislative study committee – first meeting to be held on August 16<sup>th</sup>.</li> <li>• Asked to present with DOJ on Pretrial at the Legislative study committee. Topic to focus on the pretrial pilot project.</li> </ul>
II. Major Justice Initiatives/Strategic Priorities	Status
<b>Jail Population Committee (June 19, 2018)</b>	<b>August 2018</b> <ul style="list-style-type: none"> <li>• The Jail Population Committee has continued to meet to evaluate data on likely contributing factors to the population increase and monitor implementation of recommendations.</li> </ul>
<b>Stepping up – CJ/Mental health interception</b>	<b>August 2018</b> <ul style="list-style-type: none"> <li>• Actively completing mapping session on <ul style="list-style-type: none"> <li>○ Create action plan to adjust gaps</li> </ul> </li> <li>• Began discussion on Mental Health Flag at the point of contact with Law Enforcement</li> <li>• Review function of stabilization units</li> </ul>
<b>State EBDM</b>	<b>August 2018</b>

	<ul style="list-style-type: none"> <li>• DOJ sponsored Pretrial Essential Elements training – training focused on establishing the foundational elements of what a highly functioning pretrial system is</li> <li>• Diversion Standard training to be held in three session beginning in September. Team of 7 from Each county will be able to attend these trainings. Trainings will focus on review and foundation of what diversion from the criminal justice system is. Staff and stakeholders are scheduled to present during these trainings.</li> <li>• Pretrial Legislative study Committee – first meeting to be held on August 16<sup>th</sup>.</li> </ul>
<p><b>Jail Transitions Group</b></p> <p>JAG EBDM Jail Reentry Pilot Sites Project (2016) Grant</p>	<p><b>August 2018</b></p> <ul style="list-style-type: none"> <li>• Report from Jamie Kurth</li> <li>• DOJ grant</li> <li>▪ September 2018- Hire Becky Full time</li> </ul>
<p><b>Community Transition Center (CTC)</b></p>	<p><b>August 2018</b></p> <ul style="list-style-type: none"> <li>• Change language in information sheet to clients which reflects the new language that talks about intake times and when to arrive given a release on a Friday.             <ul style="list-style-type: none"> <li>○ Please note the new bond intake times of 11am-2pm everyday ☺</li> </ul> </li> <li>• Creating additional handouts for COMPAS assessor to provide clients informing of what CTC is/is not.</li> <li>• Just a reminder that the bond violation process was updated a few months ago- at the 2<sup>nd</sup> violation CTC staff can intervene more – with options such as assessments to determine intervention services which may be needed to mitigate new criminal activity or violations.</li> <li>• COMPAS Assessor attending intake court Monday-Friday.</li> </ul> <p><b>September 2018</b></p> <p>MRT training – replace T4C with MRT</p> <p>Review operations of CTC to better align with needs – updates/changes</p>



<p><b>Data Integration</b></p>	<p><b>August 2018</b></p> <ul style="list-style-type: none"> <li>• Power BI is now available</li> <li>• Transitioning “old” online reports to archive and creating new POWER BI dashboards</li> <li>• Creation of new interactive data reports             <ul style="list-style-type: none"> <li>○ Currently working on CTC – 5 yr. review</li> <li>○ Bail Jumping charges in 2017/2018</li> <li>○ Pretrial baseline data</li> <li>○ Meth - review of charges</li> </ul> </li> </ul>
<p><b>Treatment Court oversight</b></p>	<p><b>August 2018</b></p> <ul style="list-style-type: none"> <li>• Screening process for triage – Modify TAP funding to fund a ½ time screener for all tx court referrals             <ul style="list-style-type: none"> <li>○ First screening completed on 8.13.18 as a trial run – hope to have process fully operational by end of August</li> </ul> </li> <li>• Treatment court supervisor needed – modify funding from TAD to support full time treatment court supervisor who will work directly with Jeff and Tiana on the day to day operations of the treatment courts.             <ul style="list-style-type: none"> <li>○ Current TAD treatment \$\$ not being fully expended</li> <li>○ Hope the screening process will further identify true placement needs of the clients to ensure we have appropriate treatment providers</li> </ul> </li> <li>• Operational Reboot training provided by DOJ – tentatively scheduled for November 9, 2018             <ul style="list-style-type: none"> <li>○ ALL treatment court team members MUST attend</li> </ul> </li> <li>• 2019 – NDCI training request for full operational reboot training</li> <li>• Request use of TAD funding in 2019 to send new Judges to NADCP</li> <li>• Treatment Court Picnic –</li> <li>• September 13<sup>th</sup> - ECCTC presentation to UW EC on understanding how the courts run and work with CJ systems</li> </ul> <p><b>September 2018</b></p> <ul style="list-style-type: none"> <li>• <b>TAD and TAP grants Due</b></li> <li>• <b>Changes = Triage and screening process change</b></li> </ul>

III. Cross System Initiatives	Status
<p><b>Overdose Fatality Review Grant Opportunity</b></p>	<p><b>August 2018</b></p> <ul style="list-style-type: none"> <li>• Submission of LOS to Denise Wirth – Grant due August 31<sup>st</sup> <ul style="list-style-type: none"> <li>○ Support for data collection</li> <li>○ Selected sites will receive grant funding, training, and support to develop an overdose fatality review partnership within their county or tribe. The general idea behind all review programs, drug overdose related or otherwise, is to identify missed opportunities for action that could have prevented the harm from occurring. Thus, the primary goal is the development and revision of policies that seek to address the social problem - in this case, overdose fatalities. Reviews are multi-disciplinary and collaborative</li> </ul> </li> </ul>

# Eau Claire County Jail



Presenter: LT Dave Riewestahl



# Areas of Discussion

- Overview of Jail
  - Secure Jail: Layout
- Jail: Who's Here & Why
- Inmate Classification
- Decision to “Ship Out”
- Out of County Housing
- Huber Center
- Electronic Monitoring (EM)

# Overview

## Eau Claire County Jail - 418 bed facility

Secure Jail - opened in 2012

- 258 total beds

Huber Center - opened in 1999

- 160 total beds
- Dormitory style housing with only three holding cells
- Built of light weight materials
- Housing medium to high risk inmates is not feasible because it is not designed for this type of inmate and a redesign is not possible due to building materials



# Secure Jail: Layout

- 258 Secure Beds (three housing pods)

- Medium: 108 Beds (57 cells)
- Maximum: 110 Beds (58 cells)
- Special Needs: 40 Beds (all single beds)
  - 49 total cells: 1 safety cell, 2 medical cells, 6 “condo” cells (bed, toilet, shower, TV)
- Booking: 22 Beds, 1 safety cell

- One “shelled pod”

- Design TBD

*\* Booking and 9 cells in Special Needs are not counted as beds per DOC as they are transitional housing cells*

# Secure Jail: Since 2012

- The Sheriff's Office has reviewed our operation and we have a high need for additional Correctional Staff.
- Major concerns as it relates to Methamphetamine and mental health in our communities.
- Average Daily Population
  - 2012: 143
  - 2017: 215
  - 2018: 237 (year to date)
- Bookings
  - 2012: 4040
  - 2017: 4914



**+94 Inmates**



**+874 Bookings**

# Jail: Who's Here & Why

Length of Stay (Release - Intake)	YTD	%
< 2 days	2627	53.49%
2 - 10 days	1110	22.60%
10 - 20 days	223	4.54%
20 - 30 days	122	2.48%
> 30 days	829	16.88%

Booking Type (< 2 Days)	Total	%
EC Warrant	281	10.70%
Federal Sent/Hold	4	0.15%
Felony Pre-Trial	475	18.08%
Hub Transfer/Other Agency	2	0.08%
Huber Sentence	10	0.38%
Misd Pre-Trial	636	24.21%
Other County Warrant	239	9.10%
Out of State Warrant	6	0.23%
PO Hold	270	10.28%
PO w/Warrant	9	0.34%
Pre-trial w/other hold type	38	1.45%
Pre-trial w/PO Hold	95	3.62%
Print and Release	155	5.90%
Responsible Party	369	14.05%
Secure Sentence	5	0.19%

Booking Type (2-10 Days)	Total	%
EC Warrant	91	8.20%
Federal Sent/Hold	3	0.27%
Felony Pre-Trial	164	14.77%
Hub Transfer/Other Agency	1	0.09%
Huber Sentence	70	6.31%
Misd Pre-Trial	67	6.04%
Other County Warrant	50	4.50%
Out of State Warrant	14	1.26%
PO Hold	388	34.95%
PO w/Warrant	20	1.80%
Pre-trial w/other hold type	35	3.15%
Pre-trial w/PO Hold	162	14.59%
Print and Release	1	0.09%
Responsible Party	0	0.00%
Secure Sentence	28	2.52%



# Inmate Classification

- State Requirement (DOC 350.21)

Individual

Gender

Charge Risk

Behavior Risk

Needs Risk

- Identifies a medical or mental health concern requiring follow-up by secondary assessors

Arrestee

Male

Female

Maximum

Medium

Minimum

Maximum

Medium

Minimum

AB

HB

MB

GP

# Decision to “Ship Out”

- Secure Maximum Capacity: 258 inmates
- Secure Operational Capacity: 206 inmates (80%)
  - Meet classification standards (gender, charge, behavior)
  - Room for new bookings which sometimes exceeds 20+ in 24 hrs
- Decision Point to Ship: 220 inmates (85%)

**Since 2016 - ADP has been OVER 80% capacity**

# Out of County Housing

Month	Chippewa County (\$43/day)	Dunn County (\$47/day)		
January	\$5,977.00	\$7,285.00		
February	\$7,525.00	\$3,337.00		
March	\$18,533.00	\$10,011.00	1st Quarter:	\$52,668.00
April	\$16,254.00	\$7,802.00	2nd Quarter:	\$56,611.00
May	\$11,653.00	\$8,037.00	3rd Quarter:	\$13,025.00
June	\$6,708.00	\$6,157.00	4th Quarter:	0
July	\$3,956.00	\$3,102.00		
August	\$3,053.00	\$2,914.00		
September				
October				
November				
December				
<b>Total by county</b>	<b>\$73,659.00</b>	<b>\$48,645.00</b>		

**Grand Total: \$122,304.00**

In 2018: We have utilized one block in Huber as an “honor dorm” for minimum classified inmates. This has provided a cost savings (by not shipping out) of \$176,130.00 dollars

# Huber Center

- EBDM practices in the past eight years has reduced the lower risk offenders in jail
- Average Daily Population (ADP)
  - 2008 = 96
  - 2017 = 56
- This is the intended results of EBDM...however a side effect is the reduction in eligible individuals for Electronic Monitoring.
- The Judges are the ones who “grant” Huber on the offenders Judgement of Conviction. Sheriff’s Office can suspend it for violations.



# Electronic Monitoring (EM)

- EM is not an evidence based practice.
- National Institute of Corrections shows that EM without programming does nothing for recidivism or re-offenses.
- When EM failures occur this generally results in a new offense and the individual being housed in the secure jail.
- Inmates in our secure jail do not fit the criteria for EM and alternatively we have CTC to monitor the higher risk offenders released on bond.

# EM Selection Criteria

- Screening for EM is a set standard to protect the liability of the County and Community
- Automatic Disqualifiers:
  - Serving a violent felony conviction
  - Serving child support sentence (at the request of Child Support)
  - Serving felony drug conviction
  - Serving sex offense conviction
  - Placement on SORP registry
  - Felony domestic violence convictions (current or past)
  - Multiple felony OWI convictions

# Moving Forward

- The criminal justice system is overseen by CJCC who guides the decision on who is in jail.
- It is the Sheriff's responsibility to manage those who are brought to jail in accordance to DOC Codes and State Statutes.
- CJCC believes that Huber is needed.
  - 2013 Huber Review Committee
- If we were a “business” we would ask you to consider a reallocation of the current EM position to our booking desk. This reallocation would suspend EM and benefit our department by:
  - Increase in Huber revenue
  - Assist our office in an area of high need.

# Discussion



Sheriff's Office Budget Concerns at of 10/04/18

1. \$55,000 from operations (supplies and services)
2. \$30,800 moved from capital to operations for rifle upgrades/repairs (money not added to budget before cuts)
3. \$9,375 moved from capital to operations for handgun replacements (money not added to budget before cuts)
4. \$118,000 eliminated from capital for Body Scanner in the jail
5. \$156,000 eliminated from capital for Mail Scanner in the jail
6. \$12,500 eliminated from capital for cameras, deputy equipment, and signage/posts/barriers/ropes for screening project
7. Body screener for second floor changed to metal detections, which is OK but not best practice.
8. Sheriff's Department priority positions not funded. This includes Full-time Administrative Associate, Detective, Civilian Sergeant. These positions were needed just to operate at an efficient and effective level with the growing crime rate, METH issues, jail population, and increases in open records requests-mostly due to squad car videos.
9. The Courthouse Screening project staffing recommendations were not followed. The addition of this large operation, without adding adequate staff, not only reduces the effectiveness of the screening, but puts additional workload and backfill responsibilities on the department. This creates greater liability and actually increases the amount of time staff from other divisions will be needed to assist on the second floor. There will NOT be an armed/sworn person at the screening area at all times under the current recommendations.
10. \$60,000 removed from the Lock-n-load contract. The department had reduced Special Deputy salary line item by \$25,000 to move toward the contracted service. With the reduction in the contract amount, and the \$25,000 not being restored, the transport budget will not be able to be met.

2019

CHART OF ACCOUNTS

SHERIFF'S OFFICE

<u>Program Area</u>	<u>Transfer to Division</u>	<u>Position Titles</u>
Response to Crime & Community Caretaking	Field Services	Patrol Deputy Field Services Sergeants Field Services Lieutenant Field Services Captain
Detention of Inmates – Secure Detention of Inmates – Huber Detention of Inmates – EM	Security Services	Correctional Officers Huber Officer Classification Officer Electronic Monitoring Officer Security Services (Jail) Sergeants Security Services Lieutenant Security Services Captain
Courthouse Security	Security Services	Bailiffs
Civil Process	Field Services	Process Servers
Investigative Investigative – Drug Unit	Field Services Field Services	Detectives Detectives
Traffic Control & Enforcement	Field Services	Patrol Deputy
	Administrative Services	Sheriff Administrative Services Div Mgr Computer Support Technician Administrative Specialist Administrative Associate