AGENDA

Eau Claire County Board of Supervisors Tuesday, September 18, 2018 / 7 pm

Courthouse, County Boardroom (Room 1277) 721 Oxford Ave. Eau Claire, WI

Eau Claire County Mission Statement:

"To provide quality, innovative and cost-effective services that safeguard and enhance the well-being of residents and resources"

- (1) Indicates 1st Reading
- (2) Indicates 2nd Reading

Confirmation of Compliance with open meetings law

- **1.** Call to Order
- 2. Honoring of the Flag and Moment of Reflection: (Supervisor Bert Moritz)
- **3.** Call of the Roll
- **4.** Approval of the Journal of Proceedings August 21, 2018

5. PUBLIC COMMENT

6. REPORTS TO THE COUNTY BOARD UNDER 2.04.320

Oral Reports

- 2017 Audit, Brock Geyen, CPA, Clifton Larson Allen
- County Administrator Updates by Kathryn Schauf, County Administrator
 - o 2019 Budget

Written Reports

2018 Contingency Fund

7. PRESENTATION OF PETITIONS, CLAIMS AND COMMUNICATIONS

- Communication Received: United States Senate on climate change
- Communication Received: Rezoning request from owner (Jerre and Larry Zimmerman)
- Communication Received: Rezoning request from owner (Virginia Anklam)
- Communication Received: Senator Kathleen Vinehout on Transportation Resolution

8. FIRST READING OF ORDINANCES BY COMMITTEES

File No. Land Conservation Sub-Committee

18-19/065 (1) Temporary moratorium on expansion and creation of large-scale livestock facilities

9. FIRST READING OF ORDINANCES AND RESOLUTIONS BY MEMBERS

10. REPORTS OF STANDING COMMITTEES, COMMITTEES, COMMISSIONS AND BOARDS **UNDER 2.04.160 AND SECOND READING OF ORDINANCES**

File No. **Committee on Administration**

18-19/056 (1) County-Level Delivery of WDVA-Administered Benefits

File No. **Committee on Human Resources**

18-19/048 (2) **Employee Exemplary Incentive Program**

Amend Section 2.09.010 A. of the Code. 18-19/055 (2)

Committee on Judiciary & Law and Human Services File No.

Board

18-19/057 (1) Conversion Therapy

Committee on Planning and Development File No. Amend Section 18.60.040 O. of the Code 18-19/022 (2)

Committee on Parks and Forest File No. 18-19/061 (1) Eau Claire Energy Cooperative

Committee on Finance and Budget File No.

18-19/052 (2) Fees of professional examiners and witnesses

18-19/059 (1) Increasing departments budgets for certain

expenditures

18-19/064 (1) Vouchers over \$10,000

18-19/066 (1) Contingency Fund transfer of \$10,000 for ballots for

November election

11. **APPOINTMENTS**

- City-County Board of Health
- County Housing Authority

OFFICIAL PROCEEDINGS OF THE COUNTY BOARD OF SUPERVISORS

Tuesday, August 21, 2018

The County Board of Supervisors of the County of Eau Claire convened at the Courthouse in the City of Eau Claire on Tuesday, August 21, 2018, and was called to order by Second Vice Chair Gerald Wilkie at 7:00 p.m.

Moment of reflection was presented by Supervisor Melissa Janssen.

Roll Call: 24 present: Supervisors Sandra McKinney, Joe Knight, Stella Pagonis, Bert Moritz, Steve Chilson, Kevin Stelljes, Donald Mowry, Nancy Coffey, Ray L. Henning, Connie Russell, Lydia Boerboom, Martha Nieman, James A. Dunning, Gerald L. Wilkie, Nathan Anderson, Mark Beckfield, Sue Miller, Robin J. Leary, Heather DeLuka, Melissa Janssen, Tami Schraufnagel, Brandon Buchanan, Kimberly A. Cronk, Patrick L. LaVelle 5 absent: Supervisors Gary G. Gibson, Carl Anton, Colleen A. Bates, Judy Gatlin, Nick Smiar

JOURNAL OF PROCEEDINGS (July 17, 2018)

On a motion by Supervisor DeLuka, seconded by Supervisor Miller, the Journal of Proceedings was approved via voice vote.

PUBLIC COMMENT

The following individuals spoke on the resolution about a cannabis referendum question on the November 6, 2018 ballot:

Kippy Ruhe-Parroni, Andrea Phillips, Victoria Capper, Lisa Gore, Abbie Testaberg, Ben Plunkett, Andrew Hysell, Tricia Bucholz, Ryan Wilkie

REPORTS TO THE COUNTY BOARD UNDER 2.04.320

County Administrator Kathryn Schauf provided updates on the following topics:

- Budget
- Budget Survey on County Website
- Total Rewards Strategy

Supervisor Stella Pagonis provided an update on budget policies and priorities.

Supervisor James Dunning provided a comprehensive written report, from the Groundwater Advisory Committee, on the state of groundwater for Eau Claire County. City-County Health Department Project Manager Audrey Boerner gave a groundwater PowerPoint presentation.

The following written reports were presented:

- -2018 Contingency Fund Report as of August 17, 2018
- -Chippewa Valley Regional Airport Quarterly Report

PRESENTATION OF PETITIONS, CLAIMS AND COMMUNICATIONS

Second Vice Chair Wilkie read a proclamation that proclaims September 2018 as "National Suicide Prevention Awareness Month." The proclamation was approved via voice vote.

FIRST READING OF ORDINANCES BY COMMITTEES

Committee on Human Resources

Ordinance 18-19/055 TO AMEND SECTION 2.09.010 A. OF THE CODE

Action on said ordinance was referred to the next meeting of the county board.

Committee on Planning and Development

Ordinance 18-19/022 TO AMEND SECTION 18.60.040 O. OF THE CODE: DEFINITIONS; TO AMEND SECTION 18.60.110 D. 4. OF THE CODE: DISTRICT REGULATIONS

Action on said ordinance was referred to the next meeting of the county board.

Committee on Finance and Budget

Ordinance 18-19/052 AMENDING SECTION 4.15.010 A. OF THE CODE: FEES OF PROFESSIONAL EXAMINERS AND WITNESSES IN CHAPTER 51 INVOLUNTARY COMMITMENT PROCEEDINGS

Action on said ordinance was referred to the next meeting of the county board.

REPORTS OF STANDING COMMITTEES, COMMITTEES, COMMISSIONS AND BOARDS UNDER 2.04.160 AND SECOND READING OF ORDINANCES

Committee on Administration

Ordinance 18-19/034 TO REPEAL THE FOOTNOTE OF SECTION 8.04 OF THE CODE: AIR POLLUTION; TO REPEAL THE FOOTNOTE OF SECTION 8.12 OF THE CODE: SANITARY CODE; TO AMEND SECTION 8.12.001 OF THE CODE: AUTHORITY AND POLICY; TO AMEND SECTION 8.12.005 D. THROUGH AA. AND FF. OF THE CODE: DEFINITIONS; TO AMEND SECTION 8.12.030 OF THE CODE: REGULATIONS, RULES AND LAWS ADOPTED BY REFERENCE; TO AMEND SECTION 8.12.040 A. OF THE CODE: PRIVATE WATER SYSTEMS; TO AMEND SECTION 8.12.040 B. 3. g. OF THE CODE; PRIVATE WATER SYSTEMS; TO AMEND SECTION 8.12.040 B. 6. OF THE CODE: PRIVATE WATER SYSTEMS; TO AMEND SECTION 8.12.040 C. 1., 2., 4., 5. AND 6. OF THE CODE: PRIVATE WATER SYSTEMS; TO AMEND SECTION 8.12.050 OF THE CODE: REFUSE ACCUMULATION; TO AMEND SECTION 8.12.075 B. 3. a. OF THE CODE: HUMAN HEALTH HAZARDS AND PUBLIC NUISANCES; TO AMEND SECTION 8.12.075 B. 6. AND 8. OF THE CODE: HUMAN HEALTH HAZARDS AND PUBLIC NUISANCES; TO AMEND SECTION 8.12.080 OF THE CODE: GROUNDWATER CONTAMINATION-PREVENTION; TO AMEND SECTION 8.12.110 C. OF THE CODE: PRIVATE SEWAGE SYSTEM-SANITARY PERMIT; TO AMEND SECTION 8.12.130 A. OF THE CODE: PRIVIES—CONSTRUCTION, MAINTENANCE AND LOCATION; TO AMEND SECTION 8.12.160 A. OF THE CODE: SOLID WASTE DISPOSAL SITES PROHIBITED WITHOUT PERMITS; TO AMEND SECTION 8.12.210 OF THE CODE: DISPOSAL SITE—SEWAGE DEPOSIT-RESTRICTIONS; TO AMEND SECTION 8.12.220 A. AND A. 2. OF THE CODE: MAINTENANCE AND SLUDGE DISPOSAL; TO AMEND SECTION 8.12.220 A. 5. d. OF THE CODE; MAINTENANCE AND SLUDGE DISPOSAL, TO AMEND SECTION 8.12.240 C. OF THE CODE: HOLDING TANKS; TO REPEAL CHAPTER 8.14 OF THE CODE: TATTOOING AND BODY PIERCING; TO CREATE SECTION 8.20.065 OF THE CODE: QUARANTINE AND DISPOSITION OF RABID ANIMALS

Motion by Supervisor Leary, seconded by Supervisor Dunning, for enactment.

On a roll call vote, the ordinance was enacted as follows:

24 ayes: Supervisors McKinney, Knight, Pagonis, Moritz, Chilson, Stelljes, Mowry, Coffey, Henning, Russell, Boerboom, Nieman, Dunning, Wilkie, Anderson, Beckfield, Miller, Leary, DeLuka, Janssen, Schraufnagel, Buchanan, Cronk, LaVelle

0 noes

5 absent: Supervisors Gibson, Anton, Bates, Gatlin, Smiar

Committee on Administration and Committee on Judiciary & Law

Resolution 18-19/051 DIRECTING THE COUNTY CLERK TO PLACE THE REFERENDUM QUESTION CONTAINED IN THIS RESOLUTION REGARDING LEGALIZATION OF CANNABIS ON THE NOVEMBER 6, 2018 BALLOT

Motion by Supervisor Buchanan, seconded by Supervisor Janssen, for adoption. On a roll call vote, the resolution was adopted as follows:

20 ayes: Supervisors McKinney, Knight, Pagonis, Stelljes, Mowry, Coffey, Henning, Russell, Boerboom, Nieman, Dunning, Wilkie, Anderson, Miller, Leary, DeLuka, Janssen, Schraufnagel, Buchanan, Cronk 4 noes: Supervisors Moritz, Chilson, Beckfield, LaVelle 5 absent: Supervisors Gibson, Anton, Bates, Gatlin, Smiar

Committee on Administration and Committee on Finance & Budget

Resolution 18-19/049 RATIFYING A TEN-YEAR AGREEMENT BETWEEN EAU CLAIRE COUNTY AND THE FRIENDS OF BEAVER CREEK RESERVE, INC. FOR THE OPERATION OF BEAVER CREEK RESERVE; AUTHORIZING THE COUNTY ADMINISTRATOR TO EXECUTE THE AGREEMENT AND ANY OTHER NECESSARY DOCUMENTS ON BEHALF OF EAU CLAIRE COUNTY

Motion by Supervisor Pagonis, seconded by Supervisor DeLuka, for adoption.

On a motion by Supervisor Stelljes, seconded by Supervisor Moritz, Amendment No. 1 was presented as follows:

- 1. On Page 1, Line 3, strike "TEN" and insert "FIVE"
- 2. On Page 1, Line 19, strike "Ten" and insert "Five"
- 3. On Page 1, Line 19, strike "2028" and insert "2023"

On a roll call vote, Amendment No. 1 was defeated as follows:

3 ayes: Supervisors Moritz, Stelljes, Mowry

21 noes: Supervisors McKinney, Knight, Pagonis, Chilson, Coffey, Henning, Russell, Boerboom, Nieman, Dunning, Wilkie, Anderson, Beckfield, Miller, Leary, DeLuka, Janssen, Schraufnagel, Buchanan, Cronk, LaVelle 5 absent: Supervisors Gibson, Anton, Bates, Gatlin, Smiar

On a roll call vote, the resolution was adopted as follows:

23 ayes: Supervisors McKinney, Knight, Pagonis, Chilson, Stelljes, Mowry, Coffey, Henning, Russell, Boerboom, Nieman, Dunning, Wilkie, Anderson, Beckfield, Miller, Leary, DeLuka, Janssen, Schraufnagel, Buchanan, Cronk, LaVelle

1 no: Supervisor Moritz

5 absent: Supervisors Gibson, Anton, Bates, Gatlin, Smiar

Committee on Human Resources

Resolution 18-19/046 REPLACE ONE 1.0 FTE ADRC MANAGER (GRADE R) WITH ONE 1.0 FTE ADRC ASSISTANT DIRECTOR POSITION (GRADE S); ADD ONE 1.0 FTE OPTIONS COUNSELOR SUPERVISOR (GRADE P); ADD ONE .50 FTE VAN DRIVER (GRADE A); REPLACE ONE 1.0 FTE KITCHEN MANAGER (GRADE I) WITH ONE 1.0 FTE KITCHEN MANAGER (GRADE K)

Motion by Supervisor LaVelle, seconded by Supervisor Coffey, for adoption. On a roll call vote, the resolution was adopted unanimously.

Resolution 18-19/048 AMENDING POLICY 519 OF THE EAU CLAIRE COUNTY HUMAN RESOURCES EMPLOYEE POLICY MANUAL

Motion by Supervisor Henning, seconded by Supervisor Dunning, for adoption. There were no objections to allowing Human Resources Director Jamie Gower to speak.

Motion by Supervisor Leary, seconded by Supervisor Chilson, to postpone action on said resolution until the budget hearing. Supervisors Leary and Chilson withdrew their motion to postpone.

On a motion by Supervisor Pagonis, seconded by Supervisor Henning, the resolution was referred to the Finance & Budget Committee on a roll call vote as follows:

21 ayes: Supervisors McKinney, Knight, Pagonis, Moritz, Stelljes, Mowry, Coffey, Henning, Russell, Boerboom, Nieman, Wilkie, Anderson, Miller, Leary, DeLuka, Janssen, Schraufnagel, Buchanan, Cronk, LaVelle

3 noes: Supervisors Chilson, Dunning, Beckfield

5 absent: Supervisors Gibson, Anton, Bates, Gatlin, Smiar

Resolution 18-19/058 AMENDING THE EAU CLAIRE COUNTY HUMAN RESOURCES EMPLOYEE POLICY MANUAL

Motion by Supervisor Leary, seconded by Supervisor Boerboom, for adoption. There were no objections to allowing Human Resources Director Jamie Gower to speak. On a roll call vote, the resolution was unanimously adopted.

Committee on Planning and Development

Ordinance 18-19/012 TO AMEND SECTION 20.02.008 C. OF THE CODE: GENERAL SHORELAND STANDARDS: TO AMEND SECTION 20.07.002 C. OF THE CODE: ACTIVITIES ALLOWED WITHIN A VEGETATIVE BUFFER ZONE; TO AMEND SECTION 20.15 APPENDIX A OF THE CODE: MITIGATION SCHEDULE; TO AMEND SECTION 20.15 APPENDIX A OF THE CODE: DETAILED EXPLANATIONS OF MITIGATION ITEMS

Motion by Supervisor Dunning, seconded by Supervisor Coffey, for enactment. On a roll call vote, the ordinance was unanimously enacted.

Highway Committee

Resolution 18-19/053 URGING THE GOVERNOR AND WISCONSIN LEGISLATURE TO FIND A SUSTAINABLE SOLUTION TO FUND WISCONSIN'S TRANSPORTATION SYSTEM

Motion by Supervisor LaVelle, seconded by Supervisor Beckfield, for adoption. On a roll call vote, the resolution was unanimously adopted.

Committee on Finance and Budget

Resolution 18-19/054 AUTHORIZING PAYMENT OF VOUCHERS OVER \$10,000 ISSUED DURING THE MONTH OF JULY 2018

Motion by Supervisor Beckfield, seconded by Supervisor Niemann, for adoption.

On a roll call vote, the resolution was adopted as follows:

23 ayes: Supervisors McKinney, Knight, Pagonis, Moritz, Chilson, Stelljes, Mowry, Coffey, Henning, Russell, Boerboom, Nieman, Dunning, Anderson, Beckfield, Miller, Leary, DeLuka, Janssen, Schraufnagel, Buchanan, Cronk, LaVelle

1 no: Supervisor Wilkie

5 absent: Supervisors Gibson, Anton, Bates, Gatlin, Smiar

Chippewa Valley Regional Airport Commission

Ordinance 18-19/037 TO AMEND SECTION 12.01.040 B. 2. & 3. OF THE CODE: INSURANCE COVERAGE; TO AMEND SECTION 12.01.050 A. OF THE CODE: OPERATORS AND FIXED BASE OPERATORS TO PROVIDE CERTAIN SERVICES; TO AMEND SECTION 12.01.050 E. 2. & 3. OF THE CODE: OPERATORS AND FIXED BASE OPERATORS TO PROVIDE CERTAIN SERVICES; TO RENUMBER SECTION 12.01.050 4. AND 5. TO 3. AND 4. OF THE CODE: OPERATORS AND FIXED BASE OPERATORS TO PROVIDE CERTAIN SERVICES; TO AMEND SECTION 12.01.060 B. OF THE CODE: OPERATORS SUBLEASING FROM ANOTHER COMMERCIAL OPERATOR ON THE AIRPORT; TO AMEND SECTION 12.02.010 OF THE CODE: RENTAL AIRCRAFT AVAILABILITY; TO AMEND SECTION 12.02.020 OF THE CODE: AIRPORT FACILITIES; TO AMEND SECTION 12:02.030 OF THE CODE: HOURS OF OPERATION; TO AMEND SECTION 12.03.001 OF THE CODE: PURPOSE; TO AMEND SECTION 12.03.025 OF THE CODE: AIRPORT FACILITIES; TO AMEND SECTION 12.03.030 OF THE CODE: HOURS OF OPERATION; TO AMEND CHAPTER 12.04 OF THE CODE: AIRCRAFT CHARTER SERVICES; TO AMEND SECTION 12.04.001 OF THE CODE: PURPOSE; TO AMEND SECTION 12.04.020 OF THE CODE: REQUIRED AIRCRAFT; TO AMEND SECTION 12.04.010 OF THE CODE: AIRPORT FACILITIES; TO AMEND SECTION 12.04.030 OF THE CODE: HOURS OF OPERATION; TO AMEND SECTION 12.05.010 A. OF THE CODE: AIRPORT FACILITIES; TO AMEND SECTION 12.06.010 C. OF THE CODE: AIRPORT FACILITIES; TO

AMEND SECTION 12.07.010 OF THE CODE: AIRPORT FACILITIES; TO AMEND SECTION 12.07.020 OF THE CODE: HOURS OF OPERATION; TO AMEND SECTION 12.08.010 OF THE CODE: AIRPORT FACILITIES; TO AMEND SECTION 12.08.030 OF THE CODE: HOURS OF OPERATION; TO AMEND SECTION 12.09.010 OF THE CODE: AIRPORT FACILITIES—MULTIPLE SERVICES OPERATORS

Motion by Supervisor Chilson, seconded by Supervisor Moritz, for enactment. On a roll call vote, the ordinance was unanimously enacted.

The Board adjourned at 9:27 p.m.

Panet Kloomis

Respectfully submitted,

Janet K. Loomis County Clerk TO:

Honorable Eau Claire County Board of Supervisors

FROM:

Committee on Finance & Budget

DATE:

September 14, 2018

SUBJECT:

2018 Contingency Fund

Pursuant to Section 4.04 of the County Code of General Ordinances, the following is the status of the 2018 Contingency Fund as of noon on September 14, 2018:

January 1, 2018	2018 Contingency Fund / Budget Allocation	\$300,000
March 20, 2018	CB: Authorizing a transfer frin the Contingency Fund in the amount of \$20,000 for startup costs associated with Farm Technology Days (File #17-18/132)	\$20,000
July 17, 2018	CB: Authorizing a transfer from the Contingency Fund in the amount of \$49,999 to replace copper water pipe lines at Beaver Creek Reserve (File # 18-19/044)	\$49,999
July 17, 2018	CB: Authorizing a transfer from the Contingency Fund in the amount of \$15,495 to replace the jail radio system (File # 18-19/045)	\$15,495
Balance Available		\$214,506

CB: denotes county board action

TAMMY BALDWIN
WISCONSIN

United States Senate

WASHINGTON, DC 20510-4906

August 9, 2018

COMMITTEES:

APPROPRIATIONS

COMMERCE

HEALTH, EDUCATION,
LABOR, AND PENSIONS

RECEIVED

AUG 2 4 2018

COUNTY CLERK

Ms. Janet Loomis
Eau Claire County Courthouse
721 Oxford Avenue, Room 3350
Eau Claire, Wisconsin 54703

Dear Ms. Loomis:

Thank you for contacting me to share the resolution in support of implementing a price on carbon passed by the Eau Claire County Board of Supervisors. I appreciate you taking the time to write to me on this important issue.

I believe that climate change is a serious threat to the natural resources, wildlife, and economic drivers of Wisconsin and the rest of the world. Because of the massive impact climate change will have, the dangers are too great to be ignored, and the United States must urgently respond to this global challenge. Throughout my time in Congress and in the Senate, I have fought for strong action on climate change, and I will continue to support policies to reduce greenhouse gas emissions as quickly as possible. On an issue as important to our future as this one, we need bipartisan action more than ever.

Local governments like yours are increasingly making their own individual commitments to address climate change and reduce emissions in their states and communities. I support these initiatives. There are many actions we could take on a national level to address the unique challenges posed by climate change. These initiatives range from expanding the American solar, wind, and biofuel industries to decreasing greenhouse gas emissions with policies like Clean Power Plan and the Paris Agreement. Others have suggested that a market-based solution would be to put a price on carbon. The American Opportunity Carbon Fee Act (S. 2368), legislation that would address climate change by placing a price on carbon dioxide emissions, was introduced on February 5, 2018, by Senator Whitehouse (D-RI). It has been referred to the Senate Committee on Finance, of which I am not a member.

Given the Republican control of Congress and the White House, it is extremely important to have bipartisan voices stepping up to address this issue that will define our future. I am hopeful my colleagues across the aisle will join me in pressing for bipartisan action. Your advocacy on this issue is critical to helping make that progress. Please know that your thoughts will inform my views as I press for solutions at the federal level.

Once again, thank you for contacting my office. It is important for me to hear from the people of Wisconsin on the issues, thoughts and concerns that matter most to you. If I can be of further assistance, please visit my website at http://www.baldwin.senate.gov for information on how to contact my office.

Sincerely,

Tammy Baldwin United States Senator

TB/cb



August 24, 2018

Eau Claire County DEPARTMENT OF PLANNING AND DEVELOPMENT

Eau Claire County Courthouse - Room 3344 721 Oxford Avenue Eau Claire, Wisconsin 54703-5212 (715) 839-4741

Building Inspection

Emergency Management

Geographical Information Systems

Land Conservation

Land Records 839-4742

Land Use Management 839-4743

RECEIVED

Planning 839-5055

Recycling 839-2756

AUG 3 0 2018

COUNTY CLERK

Report to the Eau Claire County Board of Supervisors

The Eau Claire County Department of Planning and Development has received the following application for rezoning:

Owner: Jerre Zimmerman / Larry Zimmerman

Applicant: Peter Gartmann File Number: 18-19/062

Legal Description: Parcel #1 SW-NW, EX PCL 2-3-C AS DESC IN 233/277, EX THAT PRT OF LOT 1 OF CSM VOL 2 P 187 LYG IN SD SW-NW; SD DESC PCL INCL THAT PRT LYG W OF CTH I; Parcel #2 PART OF NE-SW BG AT NW COR TN S 462' TN S55*15'E 400' TN N42.5*E TO N LN OF SD 40 TN W TO POB; Parcel #3 THAT PRT OF THE SE-NW LYG SW OF USH 53 R/W; Parcel #4 PRT NE-SW COM W 1/4 COR SEC 7 TN N89*16'11"E 2294.62' TO POB TN N89*16'11"E 30.58' TO WLY R/W LN USH 53 TN S49*29'09"E ALG R/W 39.00' TN S42*51'30"W 968.73' TN N55*16'12"W 60.98' TN N42*48'48"E 954.67' TO POB; all in Section 07, T26N-R08W, Town of Washington, Eau Claire

County, Wisconsin. Site Location: Near the intersection of US Highway 53 and County Road I, Eau Claire

Date Received: August 24, 2018

Regards

Administrative Specialist, Planning and Development.



August 28, 2018

Eau Claire County DEPARTMENT OF PLANNING AND DEVELOPMENT

Eau Claire County Courthouse - Room 3344
721 Oxford Avenue
Eau Claire, Wisconsin 54703-5212
(715) 839-4741

Building Inspection 839-2944

Emergency Management

Geographical Information Systems

Land Conservation 839-6226

> Land Records 839-4742

Land Use Management

Land Use Managem 839-47

RECEIVED

Planning 839-5055

Recycling 839-2756

AUG 3 0 2018

COUNTY CLERK

Report to the Eau Claire County Board of Supervisors

The Eau Claire County Department of Planning and Development has received the following application for rezoning:

Owner: Virginia Anklam Applicant: Cynthia Cramer File Number: 18-19/063

Legal Description: A portion of the SE-NE, Section 29, T26N-R09W, Town of Pleasant Valley, Eau Claire

County, Wisconsin.

Site Address: S 8610 Balsam Road, Eau Claire

Date Received: August 20, 2018

Jeanna Allen

Regards

Administrative Specialist, Planning and Development

From Sen Vinehout's office in Response to EC County File No. 18-19/053, 8-21-2018, Urging Gov. Walker and Wis. Legislature to find a sustainable solution to fund Wisconsin Transportation System

Janet Loomis

From:

Wipperfurth, Jacob < Jacob. Wipperfurth@legis.wisconsin.gov>

Sent:

Thursday, August 30, 2018 4:25 PM

Subject:

Vinehout: Response to Transportation Resolutions

Attachments:

column 090518 Local Leaders Call for Fixing the Road Budget.pdf

Hello,

Kathleen appreciates the local efforts in addressing the transportation woes facing our district and state. She understands something needs to be done to adequately fund our transportation priorities and wants to acknowledge your call to action.

Please find attached within this email Kathleen's column. This week Kathleen writes about the resolutions local officials are sending to members of the Legislature calling for fixing the Transportation Fund. Roads across the state are deteriorating and the current administration has not addressed the funding problem. Revenue for roads is down and more funds are needed to pay off the debt resulting from borrowing for transportation. This is not sustainable.

Please share this information with your members.

Best,

Jacob Wipperfurth Legislative Aide Office of State Senator Kathleen Vinehout 108 South State Capitol-PO Box 7882 Madison Wisconsin 53707-7882 608-266-8546



KATHLEEN VINEHOUT

STATE SENATOR

September 5, 2018

Local Leaders Call for Fixing the Road Budget By Senator Kathleen Vinehout

"We budget, and have to save up, for over three years to do one mile or less [of road]," wrote Barb Traun the Maxville Town Clerk. Even with the savings, the Buffalo County Township must borrow to pave roads.

Maxville Township is not alone. Local governments are trying to cobble together a road budget because local road aid hasn't kept up with inflation for years. According to a report released by the Department of Transportation (DOT) local road aid, in real dollars, dropped almost 4% from 2006 to 2019.

Many local units of government are tired of being told the lack of local road money would be fixed in the next budget — only to see, year after year, the local road aid budgets fall further behind. Locals are committed to keeping roads and bridges in good repair but cannot provide these services if the state does not deliver the funds.

Now they are working to make the issue a top state priority.

Barb Traun's statement was accompanied by a resolution passed by the Town of Maxville asking the governor and lawmakers to fix the unmet transportation needs. The town's advocacy is part of a trend.

In the fall of 2016, local governments passed 559 resolutions calling on state leaders to fix the road budget. According to the Transportation Development Association (TDA) over the past few months they received another "200 plus" local government resolutions.

Because of state imposed levy caps, local governments have little ability to raise property taxes to pay for roads. So, they are often stuck with the declining state support.

One avenue locals have available is to raise funds through a "wheel tax". Eau Claire County took this unpopular approach and enacted a \$30 per vehicle "wheel tax" to pay for roads. Other Wisconsin counties are considering a similar approach.

"It's a start," Supervisor Colleen Bates recently told the *Eau Claire Leader*. "It gets us back on track to having roads that are viable." The county faced increasing pressures as they borrowed to cover road needs. This path became increasingly unsustainable.

Likewise, continuing to borrow is unsustainable for the state.

The recent DOT report shows the state has, according to former DOT Secretary Gottlieb, "engaged in an irresponsible reliance on borrowed money." In a recent *Capitol Times* article, Secretary Gottlieb said, "Debt service has increase 85-percent in the last eight years, to the point where we now spend five dollars on debt service for every three dollars we spend on the maintenance of state highways. These problems will continue to worsen until the current funding crisis is resolved."

Transportation is a key public service. Wisconsin needs leaders who will balance several factors to make wise transportation decisions. This means maintaining our current investments, including our local roads and bridges. It means careful attention to efficiencies and quality construction, planning for future growth and reconciling spending with revenue.

Further, as our climate changes and massive storms deluge us, planning for the future takes on a new urgency.

A prudent transportation budget is a balancing act.

The deteriorating condition of our roads and bridges and the escalating local and state debt shows how deeply Wisconsin is out of balance.

We must also consider the realities of the new age of intense weather patterns, which calls for a 21st Century approach to infrastructure that Wisconsin has not begun to realize.

Recently, leaders applauded the completion of a portion of a giant Milwaukee road project known as the Zoo Interchange. As the governor lauded the project as "on time and on budget" we must remember the current budget delayed or left unfinished other parts of this same project. In the road budget, delays mean increased costs later.

The governor's claim "road projects...are staying on track or getting done sooner" was rated, earlier this year by *Politifact* as "mostly false". Walker's claim that he invested "\$3 billion more than what former Governor Jim Doyle spend on transportation over the same period of time" was also rated "mostly false."

Staying honest and acknowledging the problem is the first step to finding a solution.

There are many solutions. In Secretary Gottlieb's budget a few year ago he proposed 24 different approaches. It's time we dust off his 600-page budget and use his guidance to seriously work on solving the transportation problems.

FACT SHEET

TO FILE NO. 18-19/065

Members of the public presented Planning and Development Department staff with a proposed Large-Scale Livestock Facilities Moratorium. After staff review, revisions of the proposed moratorium were returned to the members of the public who originally presented the moratorium. The revisions clarified definitions to create consistency with existing state codes. The revised version of the moratorium was presented to the Eau Claire County Land Conservation Commission (LCC).

The purposes of this ordinance are to (1) allow Eau Claire County to investigate the impacts of large-scale livestock facilities on groundwater, surface water and air quality, specifically as those issues apply in Eau Claire County, and (2) allow Eau Claire County adequate time to review current ordinances, to study and determine whether amendment of existing ordinances, and/or creation and adoption of other ordinances applicable in all unincorporated areas within Eau Claire County is appropriate. The goal is to protect the public health, safety and welfare of all Eau Claire County residents and the quality of land, air and water resources for generations to come.

At the Eau Claire County Land Conservation Commission regularly scheduled meeting on August 16, 2018, the LCC received public input from 18 members of the public present. Several other members of the public were present but did not provide input. Following the public input period and during the regular business of the meeting, a motion was made to adopt the Temporary Moratorium on the Expansion and Creation of Large-Scale Livestock Facilities Pending 12 Month Review Ordinance. After a lengthy discussion, the motion to adopt the moratorium failed with a vote of 2 in favor, and 6 in opposition.

At the Eau Claire County Planning and Development Committee regularly scheduled meeting on September 11, 2018, the Planning and Development Committee received public input from 11 members of the public present. Several other members of the public were present but did not provide input. Following the public input period and during the regular business of the meeting, a motion was made to adopt the Temporary Moratorium on the Expansion and Creation of Large-Scale Livestock Facilities Pending 12 Month Review Ordinance. After a lengthy discussion, the motion to adopt the moratorium passed with a vote of 4 in favor, and 1 in opposition.

Fiscal Impact: None.

Respectfully submitted,

Mary Lamord

Gregory R. Leonard

Land Conservation Manager

Land Conservation Division – Planning and Development

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- AN ORDINANCE TO IMPOSE A TEMPORARY MORATORIUM ON THE EXPANSION AND CREATION OF LARGE-SCALE LIVESTOCK FACILITIES PENDING 12 MONTH REVIEW -

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The County Board of Supervisors of the County of Eau Claire does ordain as follows:

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SECTION 1. Reasoning. The Federal Clean Water Act, 33 U.S.C. § 1251 et. seq. (1972), established the law for regulating discharges of pollutants into the waters of the United States.

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The Clean Water Act is partially encoded into Wisconsin State law under Wisconsin Administrative Code Chapter NR140, Groundwater Quality, and clearly establishes the levels of pollutants, including nitrates, which must be met before a Wisconsin Pollution Discharge Elimination System (WPDES) permit can be issued.

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Chapter NR140 prohibits the issuance of a WPDES permit if groundwater nitrate levels are 10mg/L or greater and health is impacted.

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Current Eau Claire County Ordinances regarding large-scale livestock facilities may not adequately protect the health, safety and welfare of Eau Claire County residents. It is critical that necessary and appropriate safeguards be in place before large-scale livestock facilities commence or expand in Eau Claire County.

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SECTION 2. Authority. This ordinance is adopted pursuant to the powers granted under the Wisconsin Constitution, and Wisconsin Statutes including but not limited to Sections 59.02(2), 59.03(2)(a) and 59.69.

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SECTION 3. Purposes. The purposes of this ordinance are as follows: To allow Eau Claire County to investigate the impacts of large-scale livestock facilities

31 1. on groundwater, surface water and air quality, specifically as those issues apply in Eau 32 Claire County. 33

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To allow Eau Claire County adequate time to review current ordinances, to study and 2. determine whether amendment of existing ordinances, and/or creation and adoption of other ordinances applicable in all unincorporated areas within Eau Claire County is appropriate. The goal is to protect the public health, safety and welfare of all Eau Claire County residents and the quality of land, air and water resources for generations to come.

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SECTION 4. Definitions.

41 Livestock facility - A feedlot, dairy farm or other operation where livestock are or will be 1. 42 fed, confined, maintained or stabled for a total of 45 days or more in any 12 month 43 period. A livestock facility includes all of the tax parcels of land on which the facility is 44 located but does not include the pasture or winter grazing areas. Related livestock 45

- facilities are collectively treated as a single livestock facility except that an operator may 1 elect to treat a separate species facility as a separate livestock facility. 2
- Related livestock facilities livestock facilities that are owned or managed by the same 2. 3 person, related to each other in at least one of the following ways: 4
 - a. They are located on the same tax parcel or adjacent tax parcels of land.
 - b. They use one or more of the same livestock structures to collect or store manure.
 - c. At least a portion of their manure is applied to the same land spreading acreage.
- 7 Separate species facility - a livestock facility that meets all of the following criteria: 8 3.
 - a. It has only one of the following types of livestock and that type of livestock is not kept on any other livestock facility to which the different species facility is related under sub.2:
 - Cattle, Swine, Poultry, Sheep, Goats, or Mink and other fur-bearing animals
 - b. It has no more than 1,000 animal units

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- c. Its livestock housing and manure storage structures, if any, are separate from the livestock housing and manure storage structures used by livestock facilities to which it is related under sub. 2.
- d. It meets one of the following criteria:
 - 1. Its livestock housing and manure storage structures, if any, are located at least 750 from the nearest livestock housing or manure storage used by a livestock feet facility to which it is related under sub. 2.
 - 2. It and the other livestock facilities to which it is related under sub.2 have a combined total of fewer than 1,000 animal units.
- Large scale livestock facility A livestock facility which houses 1,000 animal units or 4.
- Animal units measure equivalencies between animal types as established by section NR 5. 243.05, Wis. Adm. Code. For example, 1,000 beef cattle, 715 milking cows, or 200,000 chickens are each equivalent to 1,000 animal units.
- Expansion an increase of 20% or greater in the number of animal units fed, confined, 6. maintained, or stabled.

SECTION 5. Moratorium Imposed.

The Eau Claire County Board of Supervisors hereby imposes a moratorium on the establishment of all new large-scale livestock facilities that will have 1,000 or more animal units, and/or the expansion of currently existing livestock facilities if the number of animal units kept at the expanded facility will be 1,000 or more, except as provided in Section 6 of this ordinance.

SECTION 6. Exception.

The moratorium imposed herein shall not apply to existing facilities who are not currently expanding, or to applicants who have submitted completed permit applications to establish or expand a livestock facility of 1,000 or more animal units as of the date of adoption of this ordinance. The moratorium imposed herein shall not apply to existing facilities needing to undertake emergency repairs to existing Animal Waste Storage Facilities as allowed under Section 17.04.080 (B) of the Eau Claire County Code of General Ordinances. Any subsequent expansion not included in such applications shall be subject to the moratorium.

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SECTION 7. Duration of Moratorium. 1 This moratorium shall be in effect for a period of twelve (12) months from the date this 2 ordinance is passed by the Eau Claire County Board of Supervisors unless the County Board of 3 Supervisors rescinds this moratorium at an earlier date. This moratorium may be extended for up 4 to twelve (12) months by a majority vote of the Eau Claire County Board of Supervisors. 5 6 SECTION 8. Action and Review During Moratorium. 7 The Eau Claire County Board of Supervisors hereby directs the Eau Claire County Planning and 8 Development Department to: 9 1. Review and analyze existing state and local regulations and ordinances regarding the 10 impact large-scale livestock facilities of 1,000 animals or more may have on groundwater, 11 surface water, air quality, public health as these issues apply to Eau Claire County. 12 2. Identify areas where new regulations may be needed, where current regulations need to 13 be modified, and where enforcement of current regulation is inadequate to protect the 14 groundwater, surface water, air quality, public health and safety. 15 3. Identify who has monitoring and citation authority to ensure applicable regulations are 16 followed. 17 18 **SECTION 9.** Severability. 19 If any section, sentence, clause or phrase of this ordinance should be held to be invalid or 20 unconstitutional by a court of competent jurisdiction, the remainder of this ordinance shall not be 21 affected thereby. 22 23 SECTION 10. Effective Date. 24 This ordinance shall take effect upon passage and publication as provided by law. 25 This ordinance shall not be codified. 26 27 ADOPTED BY: 28 29 30 APPROVED BY CORPORATION COUNSEL 31 AS TO FORM 32 33 34 35 36 37 Reviewed by Finance Dept. 38 for Fiscal Impact 39 40 41 42 yk 43 44 Dated this 11th day of September, 2018. 45

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ORDINANCE/18-19/065

FACT SHEET

TO FILE NO. 18-19/056

County-Level Delivery of WDVA-Administered Benefits 2007 - 2017

Note: The WDVA-Administered Primary Mortgage Loan Program (PML), Home Improvement Loan Program (HILP) and Personal Loan Program (PLP) were terminated on December 1, 2011.

County	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	TOTAL
Adams	\$80,516	\$161,574	\$1,804	\$22,500	\$0	\$0	\$0	\$0	\$0	\$0	\$3,793	\$270,187
Ashland	\$68,263	\$64,684	\$65,630	\$37,895	\$41,792	\$2,314	\$0	\$0	\$0	\$0	\$0	\$280,578
Barron	\$252,293	\$320,596	\$47,636	\$8,193	\$764	\$1,211	\$0	\$0	\$0	\$0		\$632,443
Bayfield	\$25,372	\$27,188	\$6,000	\$10,020	\$28,630	\$311	\$6,258	\$0	\$58	\$0		\$103,837
Brown	\$2,273,994	\$2,007,443	\$660,476	\$151,650	\$146,334	\$13,063	\$28,047	\$40,607	\$20,049	\$21,580		\$5,382,963
Buffalo	\$0	\$14,680	\$0	\$14,098	\$0	\$0	\$0	\$0	\$0	\$0		\$28,778
Burnett	\$2,000	\$85,500	\$129,000	\$44,500	\$19,500	\$0	\$4,611	\$0	\$0	\$0		\$285,111
Calumet	\$197,055	\$421,581	\$143,525	\$5,000	\$106,454	\$0	\$0	\$0	\$0	\$0		\$873,615
Chippewa	\$841,754	\$267,992	\$32,064	\$15,300	\$11,525	\$6,664	\$7,986	\$7 <i>,</i> 856	\$836	\$2,902	\$3,090	\$1,197,969
Clark	\$449,170	\$239,657	\$158,400	\$28,418	\$52,500	\$0	\$3,000	\$6,939	\$5,974	\$0		\$944,058
Columbia	\$795,748	\$387,619	\$23,500	\$57,188	\$7,070	\$873	\$500	\$255	\$3,088	\$3,574		\$1,284,551
Crawford	\$170,150	\$568,250	\$8,000	\$10,000	\$0	\$3,000	\$0	\$0	\$0	\$0		\$759,400
Dane	\$9,856,837	\$10,321,823	\$2,556,647	\$303,520	\$125,469	\$8,125	\$3,165	\$13,136	\$24,894	\$22,140		\$23,242,367
Dodge	\$1,205,487	\$1,291,751	\$423,926	\$30,547	\$7,365	\$3,310	\$3,300	\$4,059	\$576	\$3,000		\$2,975,148
Door	\$174,219	\$47,976	\$181,250	\$91,622	\$80,662	\$0	\$400	\$500	\$8,822	\$500		
Douglas	\$22,033	\$188,795	\$23,308	\$13,472	\$15,500	\$500	\$390	\$0	\$0			
Dunn	\$416,700	\$725,052	\$366,469	\$5,000	\$5,000	\$2,228	\$3,000	\$242	\$3,750	\$7,847		\$1,537,188
Eau Claire	\$562,178	\$847,921	\$697,322	\$60,066	\$6,834	\$12,378	\$13,555	\$185	\$6,925	\$0		\$2,207,364
Florence	\$0	\$0	\$0	\$0	\$0	\$3,000	\$0	\$0	\$0	\$0		
Fond du Lac	\$1,627,092	\$1,454,247	\$659,118	\$88,824	\$14,028	\$9,968	\$9,869	\$2,285	\$6,333	\$0		
Forest	\$58,483	\$0	\$0	\$0	\$0	\$0	\$0		\$0	\$0		
Grant	\$561,728	\$564,037	\$8,000	\$35,920	\$2,697	\$2,415	\$5 <i>,</i> 775	\$0	\$1,495	\$3,000		
Green	\$493,000	\$340,004	\$179,000	\$1,500	\$0	\$0	\$0	1				
Green Lake	\$0	\$20,000	\$177,000	\$20,941	\$2,787	\$0	\$3,000					
Iowa	\$259,694	\$51,701	\$25,000	\$23,210	\$500	\$0	\$0		\$0			
Iron	\$0	\$0	\$0	\$0	\$0	1			\$438			
Jackson	\$272,283	\$129,800	\$117,600	\$14,000	\$21,655	\$0	\$0		\$3,000			
Jefferson	\$1,144,787	\$1,895,080	\$246,325	\$235,689	\$106,632	\$7,750	\$23,573		\$18,135			<u> </u>
Juneau	\$421,950	\$120,893	\$276,476	\$0	\$1,952				\$0			
Kenosha	\$645,396	\$1,248,036	\$871,195	\$191,326	\$10,739	\$0	\$6,828	\$8,989	\$2,080			
Kewaunee	\$261,953		\$247,956	\$19,335	\$25,000	\$3,000	\$10,085	\$3,000				
LaCrosse	\$621,421	\$912,837	\$818,578	\$81,913	\$28,485	\$10,625	\$3,507	\$0	\$8,037	\$(\$1,090	\$2,486,493

Fiscal Impact:

Respectfully Submitted,

Keith R. Zehms Corporation Counsel

KRZ/yk

Ordinance/18-19/056 Fact

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Enrolled No. RESOLUTION File No. 18-19/056

- REQUESTING THE WISCONSIN STATE LEGISLATURE TO REQUIRE AN AUDIT OF THE VETERANS TRUST FUND, DETAILING THE REVENUE RECEIVED, ALL DISBURSEMENTS FROM THE VETERANS TRUST FUND AND THE AMOUNT OF DIRECT BENEFITS PAID TO VETERANS FOR EACH YEAR SINCE 2014 -

WHEREAS, the Wisconsin Department of Veterans Affairs (WDVA) paid a significant amount of benefits directly to individual veterans from the Veterans Trust Fund prior to 2009; and

WHEREAS, the Veterans Trust Fund was funded primarily by interest income from loans made to Veterans, and the WDVA discontinued the loan programs between 2010 and 2013; and

WHEREAS, in recent years the Veterans Trust Fund has been funded largely by transfers of reserves from King Veterans Home, including nine (9) million dollars in December 2016 and 13 million dollars scheduled in each year of this biennium; and

WHEREAS, direct benefits to the Veterans have been reduced to very small amounts and the detail of these benefits is no longer readily available to the public.

NOW THEREFORE BE IT RESOLVED that the Eau Claire County Board of Supervisors request the State Legislature to require an audit of the Veterans Trust Fund, detailing the revenue received by and all disbursements from the Veterans Trust Fund and the amount of direct benefits paid to veterans for each year since 2014.

BE IT FURTHER RESOLVED that the Eau Claire County Board of Supervisors directs the county clerk to forward this resolution to the governor, assembly members and senators representing Eau Claire County and the Wisconsin Counties Association.

Reviewed by Finance Dept for Fiscal Impact

Committee on Administration

KRZ/yk

Dated this Way of September, 2018.

ORDINANC/18-19/056 CORPORATION COUNSEL AS TO FORM

Fact Sheet 18/19-048

Background

In conjunction with Eau Claire County's (ECC's) Total Reward Strategy leadership, from ECC wanted to create a program that would provide an opportunity for management to recognize staff for performance that is consistently exceptional. Currently the county follows the Salary Plan Administration guidelines in Policy 519 which provide the opportunity for employees to receive a single step increase, annually, based upon satisfactory performance.

ECC identifies employee recognition through programs acknowledging employee efforts, actions, behaviors or performance. Recognition programs support business strategy by reinforcing those behaviors that contribute to organizational success and by communicating to employees that they are appreciated. The current recognition program at ECC utilizes funds that are allocated to recognize the actions of employees as well as acknowledging milestone anniversaries

Members of the ECC leadership team were invited to volunteer and create a design team with the goal of creating a policy that would provide a platform that will allow department heads, managers and supervisors to offer the county's top performers additional compensation for an exceptional job well done. From this request a design team was created to include the following team members:

- Captain Joel Brettingen Sheriff's Office
- Charity Zich Airport
- Jennifer Speckien ADRC

- Brian Spilde Highway
- Diane Cable Human Services
- Ashley Proue Clerk of Courts
- Jamie Gower Human Resources

Analysis

The design team began meeting in December of 2017 and held 6 (six) additional work sessions through April. Throughout the design phase, members of the team also met with County Administrator Schauf to ensure the plan design was aligning with the county's strategic plan. As the plan came to its final draft phase the design team presented their proposal to ECC Department Heads for their review and consideration.

Phase I

The first exercise the team went through was to explore why the program was necessary. A summary of those reasons is outlined below:

- A program recognizing employees for top performance aligns to ECC's Total Rewards Strategy.
- Differentiates us from other employers and aligns with the county's strategic plan to become an employer of choice.
- Increases employee performance and encourages them to take risks and produce innovative ideas.
- Acknowledges the employees who step beyond the everyday
- May motivate employees by giving employee's a stake in their own compensation

Phase II

Members of the team were then tasked to research various compensation programs and asked to provide a summary of their findings to the design team. The summary included various programs from quality step increases to lump sum bonuses to additional merit pay based upon performance metrics. In addition, the team reviewed the current recognition and acknowledgement programs offered by ECC. Program review included the county's formal employee recognition program and the "Be Your Best" award that is facilitated by Realiving, the county's EAP provider.

Phase III

Upon review of current programming the design team began formulating a new program that would provide employees with a one-time incentive for exemplary performance. This program was built upon the creation of an exemplary performance definition, eligibility criteria, and various incentive tiers. Nomination forms, procedural documents, policy amendments and compensation tiers were drafted.

Recommendation

In conjunction with the County's Total Reward strategy, support from the County Administrator and Department Head leadership team, this design team recommends the amendment to Policy 519 – Salary Plan Administration to include an Exemplary Performance Incentive. Attached members of the board will find the following documents for their review and consideration of the program:

- Flyer outlining the Employee Recognition Program Summary
- PowerPoint presentation further outlining the program
- Program materials to include: nomination form, procedural guideline, and a red-lined copy of Policy 519 - Salary Plan Administration

The funding for this program will be established on a yearly basis as part of the budget process.

The Committee on Human Resources reviewed the program and moves forward the recommendation of a 1-year Pilot Program.

Respectfully Submitted,

Exemplary Performance Incentive Design Committee

Eau Claire County Leadership Team

1	Enrolled No.	. P	ESOLUTION	File No. 18-19/048
2 3 4	- AMENDING P EMPLOYEE POLI	OLICY 519 OF THE EACY MANUAL -	AU CLAIRE COUNTY	HUMAN RESOURCES
6 7	Claire County I	Leadership Team are aplary Performance I	recommending an amen	Committee and the Eau dment to the policy to ts in an approximate annual
11 12	change to Policy N	RE, BE IT RESOLVED to 519 in the Employee ag the adoption of the poli	Policy Manual is approv	nty Board of Supervisors that this ed and effective the first full
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33	Dated this 12th	day of <u>July</u>	, 2010.	
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	Reviewa	d by Finance Dept.		
	tor	Fiscal Impact		

TO THE HONORABLE EAU CLAIRE COUNTY BOARD OF SUPERVISORS

Committee on Finance & Budget

File No. 18-19/048

ANALYSIS

The Committee on Finance & Budget has reviewed the referred resolution 18-19/048, which would amend the Human Resources Employee Policy Manual and create an Exemplary Performance Incentive.

RECOMMENDATION

BE IT RESOLVED by the Eau Claire County Board of Supervisors that File No. 18-19/048 be and is hereby adopted.

I hereby certify that the foregoing correctly represents the action taken by the undersigned committee on September 10, 2018 by a vote of ______ for, ______ against.

Stella Pagonis, Chair

Committee on Finance & Budget

AW

ORDINANCE\Rept.18-19/048

CORPORATION COURSES AS TO FORM

Employee Recognition



Milestone Anniversary

Employees receive recognition in the form of a certificate for years of service as well as Chamber bucks. These milestones are awarded annually.



ECC Program

Employees have the opportunity to nominate their coworkers who have gone above and beyond in their job duties. From these nominations ECC's recognition committee facilitates acknowledgement of the nominations through monthly, quarterly and an-

nual awards



Be Your BEST Award

Nominations are submitted to Realiving for individuals who strive to be their best personally and professionally. One winner per quarter will be selected and featured in an issue of the *REALiving Magazine*. From the quarterly winners, one yearly winner will be selected and announced at the annual **Be**Your **BEST Conference**.



Exemplary Performance Incentive Program

In conjunction with Eau
Claire County's Total Reward Strategy this program
provides leaders with an opportunity to recognize staff
for performance that is consistently exceptional. Eau
Claire County may award a
one-time incentive to employees who show exemplary
performance and meet program criteria.

Exemplary Performance Incentive

Design Team

- Captain Joel Brettingen Sheriff's Office
- Charity Zich Airport
- Jennifer Speckien ADRC
- Brian Spilde Highway
- Diane Cable Human Services
- Ashley Proue Clerk of Courts
- Jamie Gower Human Resources

Steps to get here

- Kickoff meeting December 2017
- Seven additional meetings occurred between January 2018

 April 2018.
- Policy/Program presented to County Administrator April 2018
- Department head meeting rollout
 - (April 2018) pilot group for initial feedback
 - (May 2018) initial rollout
 - (June 2018) follow-up & discussion
- Committee on Human Resources (July 2018)
- County Board (August 2018)
- Implementation 2019

What is it?

- In conjunction with Eau Claire County's Total Reward Strategy this program provides leaders with an opportunity to recognize staff for performance that is consistently exceptional.
- Eau Claire County may award a one-time incentive to employees who show exemplary performance and meet program criteria.

Why create the program?

- Aligns to ECC's Total Rewards Strategy
- Differentiates us from other employers and aligns with the county's strategic plan to become an employer of choice.
- Increase employee performance and encourages employees to take risks and produce innovative idea.

Why create the program?

- May motivate employees by giving employee's a stake in their own compensation
- Helps to enhance awareness to the County's strategic plan
- Acknowledges the employees who step beyond the everyday

Exemplary Performance Definition

- Performance that is directly tied to the County Strategic Plan, Department mission, or the Performance Management metrics.
- The nominee(s) serves as a positive role model(s) by demonstrating high standards of professional behavior toward others (e.g. teamwork, ethics, leadership.)
- Performance that exceeds goals.

Eligibility Criteria

- 1) Employed at least six (6) months.
- 2) Have performance evaluations that consistently meet or exceed performance in every category.
- 3) Demonstrate performance that is free from corrective action or performance improvement plan
- 4) Department Heads are not eligible

Nomination Process

- Upon identifying an employee(s) for nomination the Department Head will complete a nomination form and forward to the human resources department.
- Nominations may be submitted throughout the year and will be reviewed annually by the review committee.
 - Nominees can be an individual or team/group of employees
- A review committee will score and award performance incentives once/year
 - Nominees are eligible for incentive awards in amount of \$750, \$1500, or \$3,000.

Review Committee Composition

- 1. County Administrator
- 2. Human Resources Director
- 3. County Board Chair
- 4. Committee on Human Resources Chair
- 5. Eau Claire County's Realiving Account Manager.

Committee Discussion/Action

- Amendment to Policy 519 Salary Plan Administration
- Nomination Form
- Exemplary Performance Incentive Procedure
- Scoring Criteria
- The funding for this program will be established on a yearly basis as part of the budget process.

Discussion/Questions

Fact Sheet * Hours of Operation (Ordinance 18-19/055)

Background

With an unemployment rate of 2.9% and the growing challenges for recruitment and retention in the marketplace, Eau Claire County must seek solutions to create a work environment that aligns with the county's Total Reward Strategy (TRS) to create an environment that offers work-life effectiveness.

Work-life effectiveness is the county's commitment to a specific set of organizational practices, policies and programs, plus a philosophy that actively supports efforts to help employees achieve success at both work and home.

Analysis

In an effort to determine the impact of a change, the administrators office collected information from department's related to the foot traffic that they experienced between 4:30p-5:00p. A summary of that information will be provided by the Administrator's office once it is compiled.

Department's have also noted that the foot traffic during the lunch hour is greater than in the 4:30 p.m. - 5:00 p.m. time frame. The change in close time is perceived to allow for greater flexibility for not only employees but for management to cover active times within the office and allow additional employee flexibility.

Human Resources staff collected input from other municipalities in Wisconsin to provide a metric that should be used to demonstrate market competitiveness. A list of those that responded as well as summary of the hours is listed below:

1.	Ashl	and

- 2. Barron
- 3. Brown
- 4. Burnett
- 5. Chippewa
- 6. Crawford
- 7. Dane
- 8. Dodge
- 9. Dunn
- 10. Eau Claire
- 11. Florence
- 12. Fond duc Lac
- 13. Green
- 14. Iowa
- 15. Jackson
- 16. Jefferson
- 17. Juneau
- 18. Kewaunee
- 19. Lafayette
- 20. Manitowoc
- 21. Marathon

- 22. Oneida
- 23. Outagamie
- 24. Pierce
- 25. Price
- 26. Rock
- 27. Rusk 28. Sauk
- Zo. Sauk
- 29. Shawano30. Sheboygan
- 31. St. Croix
- 31. St. CIUIX
- 32. Taylor
- 33. Trempealeau
- 34. Vilas
- 35. Walworth
- 36. Washington
- 37. Waukesha
- 38. Waupaca
- 39. Winneabago
- 40. Wood
- 41. City of Eau Claire
- 42. City of Altoona

Hours of Operation			
7:30-4:00	1		
7:45-4:30	1		
8:00-4:30	27		
8:00-4:00	3		
8:00-5:00	7		
8:30-4:30	2		
8:30-4:00	1		

Respectfully Submitted,

Kathryn Schauf

1	Enrolled No.	ORDINANC	E Fi	le No. 18-19/055
2	- TO AMEN	D SECTION 2.09.010 A. OF T	HE CODE: -	
4 5	The County	Board of Supervisors of the Co	unty of Eau Claire does or	dain as follows:
6 7	SECTION 1.	. That Subsection A. of Section	1 2.09.010 of the code be a	amended to read:
8			t t turn efficien	a comping and
9	A. All co	ounty offices, inclusive of elect	ive and appointive offices	a, agencies and
10	departments, except	the highway department, shall	be open to the general put	one during usual
11	business hours, which	ch shall be defined as being the	hours of 8:00 a.m. to 5:00	14.5 For Clairs
12	through Friday of ea	ach week with the express exce	ption of legal nolidays, and	a the Eau Claire
13	County Government	t Center for Martin Luther King	g Day for employee training	ig. However, the
14	Register of Deeds of	ffice cut-off time for recording	documents shall be 4:30 4	F:00 p.m. Said nours
15	shall be computed in	n accord with Wis. Stat. §§ 175	.09 and 175.095.	
16			- 4 0010	
17	SECTION 2	. This ordinance shall take effe	ect January 1, 2019.	
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19	ADOPTED:			
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34 35 36 37	Dated this _	10 day of august	, 2016.	
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37	ORDINANCE/18-19.055			
			APPROVED BY	
	Rev	viewed by Finance Dept.	CORPORATION COUN	ISE:
		for Fiscal Impact	AS TO FORM	
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<u>FACT SHEET</u> Resolution No. 18-19/057

- 1. The Human Services Board members took action on August 15, 2018 to unanimously (10-0) approve Resolution No. 18-19/057 recognizing and supporting the efforts of Wisconsin, the Federal Government, cities and villages in Eau Claire County regarding Conversion Therapy.
- 2. We further recognize Eau Claire County to regulate conversion therapy and prohibit paid conversion therapy by mental health professionals to persons under the age of 18.
- 3. We understand that this resolution will be reviewed/discussed/approved at the County Board of Supervisors level. Following that meeting, Eau Claire County will provide the resolution to the Wisconsin Counties Association.

Respectfully submitted,

Julia Mumume

Jackie Krumenauer

Administrative Specialist II

Department of Human Services

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- REQUESTING AND SUPPORTING THE EFFORTS OF WISCONSIN, THE FEDERAL GOVERNMENT, CITIES AND VILLAGES IN EAU CLAIRE COUNTY TO REGULATE CONVERSION THERAPY AND PROHIBIT PAID CONVERSION THERAPY BY MENTAL HEALTH PROFFESIONALS TO PERSONS UNDER THE AGE OF 18-

WHEREAS, contemporary science recognizes that being lesbian, gay, bisexual or transgender is part of the natural spectrum of human identity and is not a disease, disorder or illness; and;

WHEREAS, "conversion therapy" is defined as any practices or treatments offered or rendered to consumers for a fee, including psychological counseling, that seeks to change a person's sexual orientation or gender identity, including efforts to change behaviors or gender expressions or to eliminate or reduce sexual or romantic attractions or feelings toward individuals of the same gender; and

WHEREAS, conversion therapy does not include counseling that provides assistance to a person undergoing gender transition, or counseling that provides acceptance, support, and understanding of a person or facilitates a person's coping, social support, and identity exploration and development, including sexual-orientation-neutral interventions to prevent or address unlawful conduct or unsafe sexual practices, as long as such counseling does not seek to change an individual's sexual orientation or gender identity; and

WHEREAS, conversion therapy has been rejected by every mainstream medical and mental health organization, including the American Psychological Association, American Psychiatric Association, American Medical Association, American Academy of Pediatrics, American Academy of Child and Adolescent Psychiatry, American Counselor Association, American School Health Association, National Association of Social Workers and the Pan American Health Organization; and

WHEREAS, this resolution is adopted to promote the health, safety and welfare of the people of the County of Eau Claire, especially the physical and psychological well-being of minors, including lesbian, gay, bisexual and transgender youth, and to protect them against the exposure to serious harms caused by conversion therapy; and

WHEREAS, it is well documented that the prevailing opinion of the medical and psychological community is that conversion therapy has not been shown to be effective and that it creates a potential risk of serious harm to those who experience it; and

WHEREAS, the Therapeutic Fraud Prevention Act, which bans conversion therapy nationwide, has been introduced in the 114th United States Congress and the 115th United States Congress. 14 states and 44 counties, municipalities and communities, including Madison & Milwaukee in Wisconsin, have passed legislation making the practice of conversion therapy for minors illegal, with six additional states proposing similar legislation which is pending; and

in Wisconsin were introduced. However, neither of these bills made it out of committee and conversion therapy remains unregulated by the State of Wisconsin; and

WHEREAS, the Eau Claire City/County Healthy Communities recently recognized that the top three indicators for concern for youth in Eau Claire County are anxiety, youth sad/hopelessness and youth suicide.

NOW, THEREFORE, BE IT RESOLVED that the Eau Claire County Board of Supervisors requests and supports the efforts of the State of Wisconsin, the Federal Government, cities and villages in Eau Claire County to regulate conversion therapy and support bills or ordinances introduced in the Senates or Assembly's and local cities and villages that would regulate and prohibit paid conversion therapy by mental health professionals to persons under the age of 18.

BE IT FUTHER RESOLVED, that elected representatives at the state, federal and local level representing Eau Claire County receive copies of this resolution. In addition, Eau Claire County shall provide this resolution to the Wisconsin Counties Association, requesting their advocacy to regulate conversion therapy and prohibit paid conversion therapy by mental health professionals to persons under the age of 18.

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K.A. Cank	Diorne Role	rhoor
Donald D. Moury	Gerraine Oli	Cunin
Sydion fourboart	Lindra Mr	Kinney
Your D. Manlersei	(Vielee) Di	te 1.
	Human Services Board	
KRZ/yk		
Dated this 15 day of Myust	, 2018.	ORDINANC/18-19/057

Reviewed by Finance uppt for Fiscal Impact

> APPROVED BY CORPORATIO : COUNSEL AS TO FORM

EAU CLAIRE COUNTY BOARD OF SUPERVISORS

AMENDMENT NO. 1

TO FILE NO. 18-19/057

OFFERED BY JUDICIARY AND LAW ENFORCEMENT COMMITTEE

AMEND THE RESOLUTION, AMENDMENT AS FOLLOWS:

1. On page 2, lines 4 through 6, strike: "WHEREAS, the Eau Claire City/County Healthy Communities recently recognized that the top three indicators for concern for youth in Eau Claire County are anxiety, youth sad/hopelessness and youth suicide. ", Insert:

"WHEREAS, Eau Claire Healthy Communities has prioritized Mental Health as a top priority in 2018. Data from Eau Claire County and State of WI Youth Risk Behavior Survey (YRBS) done in 2017 indicates 10% of sample of high school 10th/12th graders that were surveyed from 5 school districts indicated that they identified as gay, lesbian, or bisexual. 69% of those that identified as gay, lesbian, bisexual indicated that they felt sad/hopeless in the past 12 months vs. 24% of those that identified as heterosexual/straight. State YRBS data (no local data available) indicates that 41% of youth surveyed that are LGBT have considered suicide vs.16.4% overall.

WHEREAS, the Eau Claire City-County Health Department has as its mission "Keeping people in all Eau Claire City/County communities safe and healthy". On August 22nd the Eau Claire City-County Board of Health passed a resolution stating "BE IT RESOLVED that the Board of Health encourages stakeholders in Eau Claire County and in the State of Wisconsin to explore best practices and regulations related to preventing harm associated with conversion therapy."

best practices and regulations 1	related to preventing harm associated wi	ith conversion therapy."
	Sue Miller	
	Sundra Mc Ker	ney
	David Wilke	e
	Shum /agam. Committee on Judiciary and Lav	w Committee
Dated this day of Sept	ember 2018.	
VD7/wle	Reviewed by Finance Dept.	
KRZ/yk	for Fiscal Impact	APPROVED DT

Ordinance/18-19/057 Amendment No. 1

AS TO FORM

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OFFICE OF CORPORATION COUNSEL

EAU CLAIRE COUNTY EAU CLAIRE COUNTY COURTHOUSE

721 OXFORD AVE., SUITE 3520 EAU CLAIRE, WI 54703

PH: (715) 839-4836 Fax: (715) 839-6243



ASSISTANT CORPORATION COUNSEL

Timothy J. Sullivan Sharon G. McIlquham Richard A. Eaton

CORPORATION COUNSEL

Keith R. Zehms

OCC 6.18.2

OPINION TO:

Supervisor Jerry Wilkie

FROM:

Keith Zehms, Corporation Counsel

DATE:

June 7, 2018

SUBJECT:

Power to Regulate Conversion Therapy

Ouestion Presented

Does Eau Claire County have the legal authority to regulate or prohibit conversion therapy? The answer is "no".

Facts

Conversion therapy is defined as psychiatric therapy aimed at changing a person's sexual orientation. Segen's Medical Dictionary (2011). The practice of conversion therapy can take many forms, often involving aversive conditioning such as the inducement of nausea or paralysis while showing the patient homoerotic images. American Psychological Association, Appropriate Therapeutic Responses to Sexual Orientation, 34 (2009). There is a lack of evidence of the effectiveness of conversion therapy. However, there is evidence showing the potential risk of serious harm from conversion therapy. The American Academy of Pediatrics states conversion therapy can provoke guilt and anxiety while having little to no potential for achieving changes in sexual orientation. American Academy of Pediatrics, Homosexuality and Adolescence, 92 Pediatrics 631 (1993). The American College of Physicians cites research done at San Francisco State University that shows the detrimental effect of familial attitudes and rejection on LGBT youth. American College of Physicians, Lesbian, Gay, Bisexual, and Transgender Health Disparities: Executive Summary of a Policy Position Paper from the American College of Physicians (2015). LGBT youth who face rejection by their families are more likely to attempt suicide, become depressed, and use illegal drugs. Id. The American Psychiatric Association also lists the risks of conversion therapy, including depression, anxiety, selfdestructive behavior, and self-hatred. American Psychiatric Association, Position Statement on Therapies Focused on Attempts to Change Sexual Orientation (Reparative or Conversion Therapies) (2000). SAMHSA also published a detailed report on ending

OCC 6.18.2 Page 2

conversion therapy due to the harmful effects it can have. Substance Abuse and Mental Health Services Administration, *Ending Conversion Therapy: Supporting and Affirming LGBTQ Youth* (2015).

While Wisconsin currently allows conversion therapy, there are instances of conversion therapy being considered fraudulent. California currently has a bill seeking to declare conversion therapy a fraudulent business practice. (AB-2943 Unlawful business practices: sexual orientation change efforts, CA 2017-2018.) Further, the court in Ferguson v. JONAH, held the JONAH conversion therapy to be fraudulent and unconscionable consumer fraud. 136 A.3d 447 (N.J. Super. Ct. App. Div. 2014). It is of note that the Supreme Court rejected appeals on the conversion bans both California and New Jersey instituted.

Only a few states have taken steps to prohibit conversion therapy, in some cases causing cities to adopt their own regulations in an attempt to prohibit the practice. While conversion therapy remains legal in Wisconsin, the Milwaukee Common Council voted in March, 2018, to ban paid therapists from performing conversion therapy on anyone younger than 18. Milwaukee Municipal Code § 75-19 (2).

There is no evidence that conversion therapy is being practiced in Eau Claire County.

Discussion

The purpose of this opinion is to determine whether conversion therapy can be regulated by the state of Wisconsin, or cities, counties and health departments in Wisconsin.

(1) State Authority

The 10th Amendment of the U.S. Constitution allows states any powers not prohibited and not already delegated to the United States by the Constitution. States are thus granted the power to establish and enforce laws that protect the welfare, safety, and health of the public. As no current regulations on conversion therapy exist at the federal level, it is within Wisconsin's authority to pass laws prohibiting certain applications of conversion therapy. In fact, eleven states currently ban conversion therapy in various forms, and a pending bill in California seeks to take the ban further by declaring conversion therapy a fraudulent business practice. Unlawful business practices: sexual orientation change efforts, AB-2943.

OCC 6.18.2 Page 3

In the recently completed Wisconsin legislative session, Assembly Bills 349 and 261 seeking to prohibit mental health providers from engaging in conversion therapy of minors in Wisconsin were introduced. However, neither of these bills made it out of committee and conversion therapy remains unregulated by the State of Wisconsin.

(2) City Authority

Wis. Stat. § 62.11 (5) grants the city council, "the power to act for the government and good order of the city, for its commercial benefit, and for the health, safety, and welfare of the public, and may carry out its powers by license, regulation, suppression, borrowing of money, tax levy, appropriation, fine, imprisonment, confiscation, and other necessary or convenient means." As stated above, both the Attorney General and the court in *Metro*. *Milwaukee Ass'n of Commerce, Inc.* reiterates the ability of cities to legislate for the purposes of health, safety, and welfare of the public by exercising their police power. Wis. Op. Att'y Gen. No. 1-17 ¶ 11 (citing Metro. Milwaukee Ass'n of Commerce, Inc., 798 N.W.2d at 304. However, if conversion therapy would be considered a matter of state-wide concern, it should be noted that a four part test must be met before the city could regulate or prohibit it. *Anchor Savings and Loan Association v. Madison EOC*, 355 N.W.2d 234 (1984).

The test asks: 1) whether the legislature has expressly withdrawn the power of municipalities to act; 2) whether the ordinance logically conflicts with the state legislation; 3) whether the ordinance defeats the purpose of the state legislation; or 4) whether the ordinance goes against the spirit of the state legislation. *Id.* at 237-239. As the legislature has not yet come to a decision on conversion therapy, and has not withdrawn the power of municipalities to act in regulating or prohibiting it, the city would be able to pass the four part test.

It follows that Wisconsin cities are able to create a regulation prohibiting or placing restrictions on conversion therapy by exercising police power. The restriction of conversion therapy could be easily argued as a furtherance of public well-being. However, any ban on conversion therapy should be limited to only prohibit paid conversion therapy by mental health professionals to persons under the age of 18. Any ban more restrictive is likely to face scrutiny for restricting both free speech and free exercise of religion rights

OCC 6.18.4 Page 4

(3) County Authority

Wis. Stat, § 59.03 provides counties the power to exercise any organizational or administrative power, as long as that power is not pre-empted by the Wisconsin Constitution or any act of legislature which uniformly affects every county. Wis. Stat. § 59.04 allows the provisions in Wis. Stat. Ch. 59 to be liberally construed, but the county does not have powers as broad as those of cities or towns. Wis. Op. Att'y Gen. No. 1-17 ¶9. A recent opinion by the Wisconsin Attorney General clarifies that county boards have only the powers expressly conferred or necessarily implied by statute. Wis. Op. Att'y Gen. No. 1-17 ¶ 13. Specifically, the county's powers in respect to health and human services issues are enumerated in Wis. Stat. § 59.53 and do not expressly confer or imply the power to ban the practice of conversion therapy. The Attorney General further clarifies that the county board's power to enact ordinances to preserve the public peace and good order under Wis. Stat. § 59.54 (6) does not encompass a broad authority. Wis. Op. Att'y Gen. No. 1-17 ¶ 7. Wis. Stat. § 59.54 (6) cannot be interpreted broadly to bypass the enumerated provisions in Wis. Stat. § 59.53 as the detailed scheme of powers in Wis. Stat. § 59.53 would become surplusage if Wis. Stat. § 59.53 (6) could convey the same authority. Wis. Op. Att'y Gen. No. 1-17 ¶ 7 (citing State ex rel. Kalal v. Circuit Court for Dane Cty., 681 N.W.2d 110, 124 (Wis. 2004)).

Cities and villages are able to legislate for the purposes of the health, safety, and welfare of the public by exercising their police power. Wis. Op. Att'y Gen. No. 1-17 ¶ 11 (citing Metro. Milwaukee Ass'n of Commerce, Inc. v. City of Milwaukee, 798 N.W.2d 287, 304 (Wis. App. 2011)). Counties are not granted police power, and therefore Eau Claire County does not have the authority to adopt an ordinance banning conversion therapy. As mentioned above, the county is limited to powers expressly conferred or necessarily implied by statute and the power to ban conversion therapy either in the interest of public health or welfare is not a power expressly conferred or implied. Wis. Op. Att'y Gen. No. 1-17 ¶ 13. An ability to restrict or regulate conversion therapy is not implied or conferred by statute, nor is it listed in the enumerated provisions relating to health and human services or social services. Therefore, the county does not have the power to ban or regulate conversion therapy.

(4) City-County Health Department Authority

The City-County Board of Health has the power to adopt regulations for its own guidance and for the governance of the local health department that it considers necessary to protect and improve public health. Wis. Stat. § 251.04 (3). However, these regulations may not conflict, or be less stringent, than state statutes and rules of the state health department. *Id.* Wis. Stat. § 251.04 (6)-(7) requires the board of health to advocate for the provision of reasonable and necessary public health services, and assure that measures

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OCC 6.18.2 Page 5

are taken to provide an environment in which individuals can be healthy. Neither Wis. Stat. Ch. 146 nor Ch. 251 specifically allow for the City-County Health Department to prohibit types of mental health treatment, or imply that the prohibition of conversion therapy would be considered as providing an environment to promote health.

Bouvier Law Dictionary defines public health as the implementation of the conditions required to protect and improve health among individuals by means of preventative medicine, health education, communicable disease control, and the application of the social and sanitary sciences. The Wolters Kluwer Bouvier Law Dictionary Desk Edition, Public Health. The CDC considers mental health integral to overall health and well-being, and recommends it be treated with the same urgency as physical health. Centers for Disease Control and Prevention, *The Role of Public Health in Mental Health Promotion* (2005). The CDC goes on to state the challenges for public health are to identify risk factors, increase awareness about mental disorders and the effectiveness of treatment, remove the stigma associated with receiving treatment, eliminate health disparities, and improve access to mental health services for all persons. *Id.* Conversion therapy causes an increased risk of suicidal tendencies, drug use, depression, and anxiety.

The Wisconsin statutes provide the City-County Health Department has authority over issues that impact public health and public health services. There is a strong argument to be made that prohibiting paid conversion therapy to minors will protect the public health of a vulnerable section of the LGBTQ community, and would therefore be within the City-County Health Department's authority to regulate.

Conclusion

Based on the above it is my opinion that the State of Wisconsin and cities within Wisconsin have the authority to regulate conversion therapy. Further it is my opinion that the City-County Board of Health may have the authority to regulate conversion therapy. Finally it is my opinion that Eau Claire County does not have the legal authority to regulate conversion therapy. However, the Eau Claire County Board of Supervisors could adopt a resolution requesting the State of Wisconsin regulate conversion therapy or supporting any bills introduced in the State Senate or Assembly that would regulate conversion therapy.

cc:

TO FILE NO. 18-19/022

The change of this ordinance is following conversations that Eau Claire County had with Charity Zich, Airport Director, regarding concerns on temporary structures, including temporary cranes, not being reviewed and/or permitted by either The Federal Aviation Administration, The Chippewa Valley Regional Airport, Chippewa County, or Eau Claire County. The additional language is to provide clarity to the structure definition and when a review/permit may not be required by Chippewa County or Eau Claire County.

Fiscal Impact: None.

Respectfully Submitted,

Javel Jule

Jared Grande

Planning and Development

Ordinance/18-19/022 Fact

1	Enrolled No.	ORDINANCE	File No. 18-19/022
2 3 4	- TO AMEND SE SECTION 18.60.1	ECTION 18.60.040 O. OF THE CODE. 10 D. 4. OF THE CODE: DISTRICT	: DEFINITIONS; TO AMEND REGULATIONS -
5 6		of Supervisors of the County of Eau C	
7 8		at Subsection O. of Section 18.60.040 o	
9 10		" means any object permanent or tempo	rary constructed or installed by
11 12	man.	nat paragraph 4. of Subsection D. of S	ection 18.60.110 of the code be
13 14 15	amended to read:	iat paragraph i. or bassessess 2	
16 17		nstruction Requirements. Construction plans for residential, tted to the department for review and pe	commercial, and industrial rmitting if greater than 35'
18 19 20	above ground level. A po	ermit may not be issued if: A temporary structure is place	d for less than 24 consecutive
21 22	hours below the height li Airmen; or	mitation zone map and the Chippewa V	
23 24	and Federal Aviation Ad	ii. Federal Aviation Administration in Federal Aviation Administration finding of a hazard is determined to the control of the	mined.
25 26	<u>b.</u> to obtain a variance and	Any structure exceeding the heigh permit.	t imitation zone map is required
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40 41	KRZ/yk		
42 43 44	Dated this <u>24</u>	day of July, 2018.	APPROVECTOR
44 45 46	ORDINANCE/18-19.022	Reviewed by Finance Dept.	SORPORATION COUNCIL. AS TO FORM
		for Fiscal Impact	ANTE

TO FILE NO 18-19/061

This resolution grants a utility easement to Eau Claire Energy Cooperative to install an electrical line paralleling County Highway K and to supply electrical service to Beaver Creek Reserve.

Fiscal Impact: No Fiscal Impact

Respectfully submitted,

Josh Pedersen

Parks & Forest Director

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TJS

Dated this 10th day of September, 2018.

- GRANTING A UTILITY EASMENT TO EAU CLAIRE ENERGY COOPERATIVE IN SECTION 18, T27N, R7W, IN THE TOWN OF SEYMOUR -

WHEREAS, The Beaver Creek Reserve is located adjacent to Highway County "K" in the Town of Seymour on a parcel of land that is owned by Eau Claire County and which is part of the Eau Claire Forest and is administered by the Parks and Forest Department; and

WHEREAS, Eau Claire Energy Cooperative supplies electrical service to rural Eau Claire County and maintains a distribution line located in the right of way of County Highway "K" which is adjacent to the Beaver Creek Reserve; it also provides a service line to provide electrical service to the Beaver Creek Reserve; and

WHEREAS, Eau Claire Energy Cooperative is upgrading the Distribution line located in the right-of-way to Highway "K" and has requested that Eau Claire County grant easements to Eau Claire Energy Cooperative, one for an easement for the distribution line that will be located approximately 20 feet North of the right-of-way for County Highway "K" and the other for a service line that runs from the distribution line to bring electrical service to the Beaver Creek Reserve; and

WHEREAS, the areas affected by the easement is described and set forth in the proposed easement with is attached as Exhibit "A"

NOW THEREFORE BE IT RESOLVED. that the Eau Claire County Board of Supervisors Grants an easement to the Eau Claire Energy Cooperative for a reconstruction of the Distribution Line located approximately 20 feet North of and adjacent to the Right of Way Line for County Highway "K" and for a service line to the Beaver Creek Reserve.

BE IT FURTHER RESOLVED the County Clerk is authorized to sign all documents necessary to transfer the aforementioned easement to the Eau Claire Energy Cooperative.

Reviewed by Finance Dept. for Fiscal Impact

Committee on Parks and Forest

CORPORATO FORM

Losselle

TO FILE NO. 18-19/052

This ordinance would increase the hourly rate paid to medical doctors/psychiatrists and psychologists for 2019. The County has encountered increased difficulties in securing psychiatrists in the past year for cases where they are required by statute to perform exams and provide testimony in Court.

Fiscal Impact: Based on January-June 2018 usage the estimated 2019 increase is approximately \$3500-\$3700.

Respectfully Submitted,

Keith R. Zehms

Corporation Counsel

KRZ/YK

Ordinance/18-19.052 Fact

1	Enrolled No.	ORDINANCE	File No. 18-19/052
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3	- AMENI	DING SECTION 4.15.010 A. OF THE CO ERS AND WITNESSES IN CHAPTER 51 I	DE: FEES OF FROTESSIONAL
4			NVOLUMIANI COMMITMENT
5	PROCEE	DINGS -	•
6	Th	ty Board of Supervisors of the County of Eau	Claire does ordain as follows:
7	The Coun	ty Board of Supervisors of the County of Each	Claire does ordain as follows:
8	GE GTION	I 1. That Subsection A. of Section 4.15.010	of the code be amended to read:
9	SECTION	1. That Subsection A. of Section 4.15.010	of the code be amended to read.
0	A Do	rsuant to Wis. Stat. § 51.20(18)(a), the follow	wing fee schedule is established for
11	A. Pu	niners and witnesses for participation in invo	luntary commitment proceedings
12	professional exam	imbursement for travel expenses:	iditally communicate processings
13	and reasonable re	Licensed physicians, including psychiat	rists: \$ 280.00 290.00:
14	2.	Licensed psychologists: \$165.00-170.0	0
15 16	2.	incensed psychologists. 4105.00 1700	<u>~</u> .
17	SECTION	N 2. That this ordinance shall take effect Jan	uarv 1, 2019.
18	bection	(2. That will of animal of share sha	-
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35 36	Dated this	s 6 h day of Avery, 2018.	
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30	ORDINANCE/18-19.052	•	
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FILE NO. 18-19/059

The Finance Department has received requests from various departments to increase their budgets for certain expenditures. These requests are based on additional sources of revenue, either increases in state aid or new grant awards.

Fiscal Impact: No additional cost, as the source of the funding is additional revenue.

Respectfully Submitted

Amy Weiss Senior Accounting Manager

1	Enrolled No.	RESOLUTION	File No. 18-19/059
2 3 4 5	- AMENDING THE	BUDGET AND APPROPRIATING ADDI EXPENDITURES -	ITIONAL REVENUES AND
6 7	WHEREAS, vo	arious departments have received addition and	nal grant awards for the 2018
8 9	WHEREAS, su	ch awards increase department expenditure	es; and
10 11 12	WHEREAS, a ladopted county budget	oudget amendment is required any time actu; and	ial expenditures will exceed the
13 14	WHEREAS, su	ch amendments require County Board appr	roval.
15 16 17 18	Supervisors authorizes	FORE BE IT RESOLVED that the Eau Clai amending the following 2018 departmental grant awards received year to date 2018.	· ·
19 20 21 22 23 24 25	DEPARTMENT ADRC Sheriff Sheriff Sheriff TOTAL	DESCRIPTION Additional ADRC Grant Funding Tactical Audio Kits Grant Ballistic Shield Grant Chemical Protection Equipment Gra	AMOUNT \$ 27,908 3,344 4,000 13,000 \$ 48,252
26 27 28 29 30 31 32 33 34 35 36 37	ADOPTED:	Sun lag Sun lag Rabin Ja Sevold	Lary Delkie
38 39 40		Committee on Finance	ce and Budget
41 42	AW		
43 44	Dated this 10 had day o	f <u>Szokuku</u> , 2018.	
45 46	Re	eviewed by Finance Dept.	
47 48		for Fiscal Impact	APPROVED SY CORPORATION COUNSEL
49 50	ORDINANC/18-19/059	and the later	AS TO FORM

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-AUTHORIZING PAYMENT OF VOUCHERS OVER \$10,000 ISSUED DURING THE MONTH OF AUGUST 2018

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RESOLVED by the Eau Claire County Board of Supervisors that the following accounts are allowed and the County Clerk and County Treasurer are authorized to issue County order checks to the vendors hereinafter and for the amounts set forth thereafter.

6	County Clerk and County Treasurer are autho	rized to issue County order checks to the ven	dors here	emafter and for the
7	amounts set forth thereafter.			
8				
9	<u>VENDOR</u>	PAYMENT FOR:		<u>AMOUNT</u>
10	City Of Altoona Clerk Treasurer	Tax Incremental District	\$	1,314,216.87
11	School District Of Altoona	Altoona		1,224,886.40
12	City Of Altoona Clerk Treasurer	August Settlement		746,638.72
13	Augusta School District	August Settlement - Bridge Creek		678,543.95
14	School District Of Altoona	Washington		449,380.06
15	Town Of Washington Treasurer	August Settlement		324,629.37
16	L E Phillips Memorial Public Library	LIBRARY LEVY PYMT-2ND 2018		303,078.00
17	Augusta School District	Augusta		279,822.21
18	Fall Creek School District	Lincoln		273,515.34
19	Haas Sons Inc	CULVERT REPLACEMENT CTH L		229,361.29
20	School District Of Mondovi	Drammen		219,702.55
21	Fall Creek School District	Seymour		212,008.84
22	Town Of Pleasant Valley Treasurer	August Settlement		188,536.41
23	Augusta School District	Ludington		180,199.75
24	Fall Creek School District	Ludington		171,472.35
25	School District Of Eleva Strum	Pleasant Valley		157,381.47
26	Fall Creek School District	Fall Creek		155,102.68
27	Town Of Union Treasurer	August Settlement		154,489.63
28	County Of Chippewa	IM CONSORTIA PAYMENT		153,015.00
29	Haas Sons Inc	CULVERT REPLACEMENT CTH L		142,537.65
30	City Of Eau Claire	August 2018 COMM CENTER PAYMENT		136,453.33
31	City Of Augusta Clerk Treasurer	Augusta Settlement		128,457.07
32	Fall Creek School District	Washington		122,350.51
33	City Of Augusta Clerk Treasurer	Tax incremental District		115,353.57
34	Town Of Bridge Creek Treasurer	August Settlement		106,864.42
35	Town Of Seymour Treasurer	August Settlement		106,538.00
36	Town Of Lincoln Treasurer	August Settlement		102,072.59
37	W K Construction Co Inc	PULVERIZE		100,948.96
38	Eau Claire City County Health Department	August 2018 for Annual Contract		100,039.00
39	Osseo Fairchild School District	Clear Creek		99,761.99
40	Osseo Fairchild School District	Fairchild		98,060.66
41	Village Of Fall Creek Treasurer	August Settlement		97,515.54
42	Altoona Public Library	LIBRARY LEVY PYMT-2ND 2018		96,715.00
43	Eau Claire City County Health Department	Sewer Charges		92,955.00
44	Town Of Brunswick Treasurer	August Settlement		92,394.91
45	Osseo Fairchild School District	Otter Creek		88,935.96
46	County Of Polk Dept Of Human Services	IM CONSORTIA PAYMENT		87,553.00
47	Fahrner Asphalt Sealers Llc	CRACKFILL		85,862.70
48	Brotoloc Inc	Contracted Services		75,805.87
49	County Of St Croix	IM CONSORTIA PAYMENT		73,236.00
50	Augusta School District	Wilson		69,822.08
51	Pictometry International Corp	Ariel Imagery		69,405.50
52	Flint Hills Resources Lp	SEALCOATING		69,086.64
53	County Of Dunn	IM CONSORTIA PAYMENT		67,708.00
54	Foggy Acres Wetlands	WETLAND		65,100.00
55	County Of Douglas	IM CONSORTIA PAYMENT		61,164.00
56	Town Of Ludington Treasurer	August Settlement		60,661.54
57	Flint Hills Resources Lp	SEALCOATING		60,562.98
58	Senn Blacktop Inc	HOT MIX		58,346.32
59	School District Of Eleva Strum	August Settlement - Clear Creek		58,212.29
60	Osseo Fairchild School District	V. Fairchild		58,142.53
61	Augusta School District	Lincoln		58,126.29
62	Augusta School District	Otter Creek		57,521.09
63	Correct Care Solutions Llc	9/1-30/2018 Monthly Medical		53,711.05
64	Lutheran Social Services Inc	Jul-18		52,000.00

65	Xcel Energy	COURTHOUSE/JAIL ELECTRIC	51,434.29
66	School District Of Altoona	Eau Claire	51,383.76
67	Burke Truck & Equipment	BLADES	50,967.50
68	County Of Barron	IM CONSORTIA PAYMENT	48,107.00
69	School District Of Mondovi	August Settlement - Brunswick	45,991.34
70	Stanley Boyd Area Schools	August Settlement - Wilson	45,263.52
71	Flint Hills Resources Lp	SEALCOATING	43,824.64
72	City Of Altoona Clerk Treasurer	Unpaid Delq Utility, Sp Charge & Sp Asmt	43,343.37
73	Mandli Communications Inc	DATA DELIVERY	42,300.00
74	Village Of Fall Creek Treasurer	Tax Incremental District	41,340.05
75	Vti Security	Lenel OnGuard installation	40,428.00
76	Xcel Energy	1110 KANE RD/CTH TT	39,488.33
77	Lutheran Social Services Inc	Contracted Services	39,440.00
78	Town Of Seymour Treasurer	Lake Altoona District	39,356.05
79	Town Of Fairchild Treasurer	August Settlement	38,976.88
80	Advanced Disposal	CURBSIDE-JUNE	38,625.88
81	Advanced Disposal	CURBSIDE JULY	37,662.76
82	Village Of Fairchild Treasurer	August Settlement	36,557.22
83	County Of Pierce	IM CONSORTIA PAYMENT	33,734.00
84	Flint Hills Resources Lp	SEALCOATING	
85	Brotoloc Inc		33,095.89
		Contracted Services	32,115.75
86	Team Laboratory Chemical Corp	BASE ONE	31,925.00
87	Aramark Services Inc	Inmate/Huber meals & snacks 6/28-7/25/18	31,014.16
88	Caillier Clinic Inc	Contracted Services	30,729.48
89	Town Of Otter Creek Treasurer	August Settlement	30,565.74
90	Town Of Drammen Treasurer	August Settlement	30,472.46
91	Elk Mound Area School District	August Settlement - Union	30,291.70
92	Vti Security	Lenel OnGuard licenses	30,066.08
93	Brotoloc Inc	Contracted Services	29,506.94
94	Lutheran Social Services	Contracted Services	27,943.33
95	Monarch Paving Company	HOT MIX	27,490.97
96	Town Of Clear Creek Treasurer	August Settlement	27,306.07
97	Boxx Sanitation Llc	· ·	27,172.57
98	Town Of Bridge Creek Treasurer	Lake Eau Claire District	26,207.82
99	Northwest Counsel & Guidance Clinic Inc	Contracted Services	26,138.94
100	Rupprecht Concrete	R OVER THOMPASON VALLEY CREEK	25,000.00
101	Holton Brothers Inc	Re-caulk Expans Jnts & Waterproof Top	24,950.00
102	Tanner Excavating	EXCAVATION 7/16 - 7/26	24,863.00
103	Flint Hills Resources Lp	SEALCOATING	24,640.57
103	Heartland Business Systems	Cisco Cat 9300 network switch replaceDHS	24,559.2
104	Ewald'S Automotive Group	·	23,899.00
105		2018 Dodge Charger LIBRARY LEVY PYMT-2ND 2018	23,235.00
	Fall Creek Public Library		•
107	Brotoloc Inc	Contracted Services	22,626.25
108	Dunn County Administration	Jul-18	22,209.23
109	Cliftonlarsonallen Llp	2017 Audit: Interim Billing	22,015.00
110	Augusta Memorial Public Library	LIBRARY LEVY PYMT-2ND 2018	21,999.00
111	Wisconsin Municipal Mutual Ins Company	SIR IMPREST REPLENISHMENT(WORKERS COMP	21,844.22
112	Flint Hills Resources Lp	SEALCOATING	21,656.8
113	Louis-Company, Llc	BRIDGE OVERLAY	21,575.58
114	New Hope Hallie Inc	Contracted Services	21,384.00
115	Louis-Company, Llc	BRIDGE OVERLAY	21,362.43
116	Lutheran Social Services	Contracted Services	21,141.2
117	Monarch Paving Company	HOT MIX	20,305.52
118	Ouality Fuels Inc	DIESEL FUEL	20,157.8
119	Fuel Service Dj'S Mart Llc	DIESEL FUEL	19,775.2
120	Wisconsin, State Of	CRYSTAL JENSEN SALARY	19,560.7
121	County Of Burnett	IM CONSORTIA PAYMENT	19,321.00
122	Lutheran Social Services	Contracted Services	18,525.0
123	West Central Wisconsin Regional	BICYCLE PEDESTRIAN PLAN	18,281.49
123	Cliftonlarsonallen Llp		
		Interim Billing:Dec 31 2017 Audit	17,750.00
125	Chippewa Valley Energy	DIESEL FUEL	16,855.39
126	Brotoloc Inc	Contracted Services	16,786.0
127	Lutheran Social Services	Contracted Services	16,383.0
128	Osseo Fairchild School District	August Settlement - Bridge Creek	16,278.8
129	Town Of Washington Treasurer	Lake Altoona District	16,096.79
130	Chileda Institute Inc	Contracted Services	16,022.04

121		0	46.000.04
131	Chileda Institute Inc	Contracted Services	16,022.04
132	Chileda Institute Inc	Contracted Services	16,022.04
133	Fahrner Asphalt Sealers Llc	CRACKFILL	15,945.80
134	Lutheran Social Services	Contracted Services	15,810.00
135	Youth Villages, Inc.	Contracted Services	15,500.00
136	Northwest Counsel & Guidance Clinic Inc	Contracted Services	15,497.73
137	Mille Lacs Academy	Contracted Services	15,014.85
138	City Of Altoona Clerk Treasurer	Lake Altoona District	14,710.32
139	Oconomowoc Development Training Center	Contracted Services	14,095.08
140	Monarch Paving Company	HOT MIX	14,045.16
141	Heartland Business Systems	VMWare annual Support	14,017.16
142	Habilitation Center	Contracted Services	13,950.00
143	Chippewa Falls Area School District	August Settlement - Seymour	13,913.38
144	Northwest Passage Ltd	Contracted Services	13,702.00
145	Northwest Passage Ltd	Contracted Services	13,260.00
146	Caillier Clinic Inc	Contracted Services	13,013.02
147	Caillier Clinic Inc	Contracted Services	12,930.05
148	Waste Management Northern Wi	CURBSIDE-JULY	12,454.99
149	The Kraemer Co Llc	3/4" BASE	12,118.33
150	Clinicare Corporation	Contracted Services	12,096.82
151	Clinicare Corporation	Contracted Services	12,096.82
152	Clinicare Corporation	Contracted Services	11,996.69
153	Northwest Passage Ltd	Contracted Services	11,897.18
154	Northwest Passage Ltd	Contracted Services	11,897.18
155	Chileda Institute Inc	Contracted Services	11,887.32
156	Lad Lake Inc	Contracted Services	11,577.88
157	Northwest Passage Ltd	Contracted Services	11,569.20
158	Northwest Passage Ltd	Contracted Services	11,569.20
159	Northwest Passage Ltd	Contracted Services	11,513.40
160	Northwest Passage Ltd	Contracted Services	11,513.40
161	Gary Olson	SEG Reimbursement-2018	11,440.00
162	Provyro Waste Services Llc	Curbside-July 2018	11,386.63
163	Northwest Passage Ltd	Contracted Services	11,196.00
164	Try Inc	August Pay for 2018 Contract	11,134.92
165	Northwest Passage Ltd	Contracted Services	10,788.00
166	The Kraemer Co Llc	3/4" BASE	10,738.20
167	City Of Augusta Clerk Treasurer	Unpaid Delq Utiltiy & Special Charge	10,678.75
168	Clear Water Therapy Llc	Contracted Services	10,636.02
169	Augusta School District	Fairchild	10,587.25
170	Garlick'S Cbrf Inc	Contracted Services	10,540.00
171	The Kraemer Co Llc	3/4" BASE	10,505.14
172	Wrr Environmental Services Co Inc	Clean Sweep July 2018	10,438.18
	Bartingale Mechanical Inc	• •	
173 174	Bartingale Mechanical Inc Bartingale Mechanical Inc	HVAC Service PM's for Courthouse	10,374.25
	2	HVAC Service/PM's for Courthouse	10,374.25
175	Net Tel	CAT6A Data Cables-DHS Remodel Project	10,127.12
176	Wiersgalla Co	Under Water Main Replace-Beaver Creek	10,000.00
177	Eau Claire Transit Company	Contracted Services	10,000.00
178	Julie L O'Brien	Contracted Services	10,000.00
179			

\$ 12,999,871.66

Stella Pagonis - Chairperson Committee on Finance and Budget

TO FILE NO. 18-19/066

An additional \$10,000 is needed for ballots for the November election, and so the County Clerk is requesting a Contingency Fund transfer of \$10,000. The budget projections completed in July 2017 used historical turnouts to estimate projected ballot costs. At that time, it was not known which offices would be highly contested.

The reasons that the 2018 budget request for ballots was not sufficient are as follows:

- 1. There was higher voter turnout on all 2018 primaries and elections than previous years, requiring more ballots to be ordered.
 - a. In February turnout was 10%. The historical range turnout was 5% 8%
 - b. In April turnout was 22%. The historical range turnout was 15%
 - c. In August turnout was 20%. The historical range turnout was 8%-11%
 - d. November is a gubernatorial election. The historical range turnout for a governor's race is mid 50%. The expectation for 2018 is 60%
- 2. The April 2018 Election was the first election since the City of Eau Claire changed their council term to a three-year term, so that the District Alderperson was on the ballot with a County Board Supervisor. Due to this, more ballot styles were needed because each ward needed the correct combination of county supervisor and alderperson race. This year all the city races were contested which increased the expected voter turnout requiring more ballots.
- 3. In 2018, new election equipment was used. Ballot cost projections were based on a 14" ballot, which is the usual ballot size. The 2018 August Primary had 5 parties and 11 offices for each party, along with some highly contested races, including 10 candidates for the Democratic Governor race and 10 candidates for the Republican United States Senator race. Consequently, a 17" two-sided ballot was needed which increased the cost of each ballot by 4 cents. The November 2018 ballot will also be a 17" due to two county referendum questions.

Respectfully submitted,

Janet Loomis County Clerk RESOLUTION

Enrolled No.

Reviewed by Finance Dept. for Fiscal Impact

APPROVED BY CORPORATION COUNSEL AS TO FORM

File No. 18-19/066