

EAU CLAIRE COUNTY, WISCONSIN
EXECUTIVE AUDIT SUMMARY (EAS)
DECEMBER 31, 2016

**EAU CLAIRE COUNTY, WISCONSIN
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CliftonLarsonAllen LLP
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AUDIT FINDINGS AND RESULTS

Audit Report Summary

We prepared this Executive Audit Summary and Management Report in conjunction with our audit of the County's financial records for the year ended December 31, 2016. The following is a summary of reports we have issued:

Audit Opinion

- The financial statements are fairly stated. We issued what is known as an "unmodified" audit opinion.

Internal Controls

Our report on internal control included the following deficiencies in internal controls over financial reporting. Please refer to the schedule of findings and questioned costs included in the *Federal and State Single Audit Report* for full details regarding these control deficiencies.

Material Weaknesses:

- 2016-001 Material Audit Adjustments
- 2016-002 Limited Segregation of Duties

Compliance

As part of our audit, we tested the County's compliance with the requirements of laws, regulations, contracts and grants applicable to its federal and state programs as well as the County's internal controls over compliance. We reported that the County complied with these requirements and that we did not identify any deficiencies in the related internal controls.

Other Items

During the normal course of our audits we often observe other items that do not rise to the level of an internal control deficiency as defined by audit standards or that we feel will help improve County operations. These items are shared with County staff for consideration. The prior year Executive Audit Summary included a number of best practice recommendations and observations. The status of these items can be found by contacting the County's Office of Administration.

APPENDIX A

FORMAL REQUIRED COMMUNICATIONS

Members of the Board of Supervisors
Eau Claire County, Wisconsin

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Eau Claire County, Wisconsin (the County) for the year ended December 31, 2016, and have issued our report thereon dated July 28, 2017. We have previously communicated to you information about our responsibilities under auditing standards generally accepted in the United States of America, *Government Auditing Standards*, and Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. Professional standards also require that we communicate to you the following information related to our audit.

Significant audit findings

Qualitative aspects of accounting practices

Accounting policies

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Eau Claire County are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2016.

We noted no transactions entered into by the entity during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

Estimated Useful Lives of Depreciable Capital Assets – Management's estimate of depreciation and the useful lives of capital assets is based on authoritative guidance and past experience.

Estimated Allowance for Doubtful Accounts – Management's estimate of allowance for doubtful accounts is based on known and expected uncollectible amounts.

Actuarial Assumptions – The actuarial assumptions used for the Wisconsin Retirement System pension related items are outlined in the notes to the basic financial statements.

Insurance Incurred but not Reported Claims (IBNR) – Management's estimate of claims payable accrued in the risk management fund is based on outside authoritative guidance and information provided by the third-party administrator.

Fair Value of Investments – Management's estimate investment fair values is based on published market values.

We evaluated the key factors and assumptions used to develop the above estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

Financial statement disclosures

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There were no particularly sensitive financial statement disclosures.

The financial statement disclosures are neutral, consistent and clear.

Difficulties encountered in performing the audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Uncorrected misstatements

Professional standards require us to accumulate all misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management did not identify and we did not notify them of any uncorrected financial statement misstatements.

Corrected misstatements

The following material misstatements detected as a result of audit procedures were corrected by management: coding reclassifications, adjust long-term liability and related accounts, record WRS activity, record agency fund activity, adjust revenue recognition, adjust tax accounts, adjust self-insurance claims payable, adjust inventory balances, record capital asset transactions, accrual adjustments, and fund activity reclassifications.

Disagreements with management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. No such disagreements arose during our audit.

Management representations

We have requested certain representations from management that are included in the management representation letter dated July 28, 2017.

Management consultations with other independent accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the entity's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Significant issues discussed with management prior to engagement

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year. The following summarizes the significant findings or issues arising from the audit that were discussed, or the subject of correspondence, with management:

- Lack of segregation of duties and material audit adjustments.

Other audit findings or issues

We have provided a separate letter to you dated July 28, 2017, communicating internal control related matters identified during the audit.

Audits of group financial statements

We noted no matters related to the group audit that we consider to be significant to the responsibilities of those charged with governance of the group.

Other information in documents containing audited financial statements

With respect to the required supplementary information (RSI) accompanying the financial statements, we made certain inquiries of management about the methods of preparing the RSI, including whether the RSI has been measured and presented in accordance with prescribed guidelines, whether the methods of measurement and preparation have been changed from the prior period and the reasons for any such changes, and whether there were any significant assumptions or interpretations underlying the measurement or presentation of the RSI. We compared the RSI for consistency with management's responses to the foregoing inquiries, the basic financial statements, and other knowledge obtained during the audit of the basic financial statements. Because these limited procedures do not provide sufficient evidence, we did not express an opinion or provide any assurance on the RSI.

With respect to the schedule of expenditures of federal awards (SEFA) and schedule of state financial assistance (SSFA) accompanying the financial statements, on which we were engaged to report in relation to the financial statements as a whole, we made certain inquiries of management and evaluated the form, content, and methods of preparing the SEFA and SSFA to determine that the SEFA and SSFA comply with the requirements of the Uniform Guidance and the State Single Audit Guide, the method of preparing it has not changed from the prior period or the reasons for such changes, and the

Board of Supervisors
Eau Claire County

SEFA and SSFA are appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the SEFA and SSFA to the underlying accounting records used to prepare the financial statements or to the financial statements themselves. We have issued our report thereon dated July 28, 2017.

With respect to the combining and individual fund statements and schedules (collectively, the supplementary information) accompanying the financial statements, on which we were engaged to report in relation to the financial statements as a whole, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period or the reasons for such changes, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves. We have issued our report thereon dated July 28, 2017.

Our auditors' opinion, the audited financial statements, and the notes to financial statements should only be used in their entirety. Inclusion of the audited financial statements in a document you prepare, such as an annual report, should be done only with our prior approval and review of the document.

* * *

This communication is intended solely for the information and use of the Board of Supervisors and management of the Eau Claire County and is not intended to be, and should not be, used by anyone other than these specified parties.



CliftonLarsonAllen LLP

Eau Claire, Wisconsin
July 28, 2017

APPENDIX B

NEW ACCOUNTING AND REPORTING STANDARDS

The Governmental Accounting Standards Board (GASB) has issued new accounting standards that may restate portions of these financial statements in future periods. Listed below are the statements and a short summary of the standard's objective.

New accounting standards effective for the December 31, 2017 financial statements include:

GASB Statement No. 80, *Blending Requirements for Certain Component Units – an Amendment of GASB Statement No. 14*. This statement sets forth requirements for blending a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member.

GASB Statement No. 81, *Irrevocable Split-Interest Agreements*. This statement is designed to address situations when a government is named as one of multiple beneficiaries (through trusts or other legally enforceable agreements from a donor).

New accounting standards effective for the December 31, 2018 financial statements include:

GASB Statement No. 86, *Certain Debt Extinguishment Issues*. This statement provides accounting and financial reporting guidance for in-substance defeasance of debt. Previous statements addressed these transactions associated with the issuance of refunding debt. GASB Statement No. 86 addresses these transactions when cash or other monetary assets are placed in an irrevocable trust in an effort to extinguish debt.

New accounting standards effective for the December 31, 2019 financial statements include:

GASB Statement No. 83, *Certain Asset Retirement Obligations*. This statement provides requirements for financial accounting and reporting of legally enforceable liabilities associated with the disposal of capital assets.

GASB Statement No. 84, *Fiduciary Activities*. This statement defines what activity is required to be reported in a fiduciary fund as well as establishing reporting requirements for fiduciary activities.

New accounting standards effective for the December 31, 2020 financial statements include:

GASB Statement No. 87, *Leases*. This statement establishes authoritative guidance for accounting for leases. In addition to defining how to record leasing transactions, the statement also defines requirements for reporting leasing arrangement details within the financial statements.

APPENDIX C

The following information has been derived from management's financial statements. These tables are not intended to present all of the information and disclosures required by accounting principles generally accepted in the United States of America. Rather, the tables presented below are offered for the purpose of providing a multi-year trend analysis for discussion purposes. We were not engaged nor do we provide an opinion on the tables presented below. Please contact the Office of Administration for copies of management's financial statements and refer to the independent auditors' report included therein for the opinions issued in connection with those financial statements.

FINANCIAL STATEMENT NOTATIONS

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1 **General Fund:** The General fund is the general operating fund of the County. It is used to account for all financial resources which are not required to be accounted for in another fund.

	12/31/2016	12/31/2015	12/31/2014	12/31/2013
Combined Funds 100 and 209				
Cash and Investments	\$ 11,659,766	\$ 8,769,594	\$ 8,849,044	\$ 5,527,814
Taxes Receivable	13,825,792	13,406,416	13,324,964	13,313,318
Accounts Receivable/Due from Other Gov't	4,470,987	3,541,249	4,040,646	4,338,922
Due from Other Funds	215,983	4,244,007	4,352,294	3,700,966
Other Assets	648,155	644,923	47,738	785,182
	<u>\$ 30,820,683</u>	<u>\$ 30,606,189</u>	<u>\$ 30,614,686</u>	<u>\$ 27,666,202</u>
Accounts Payable/Due to Other Gov't	\$ 1,310,174	\$ 1,446,574	\$ 3,634,546	\$ 2,355,670
Accrued Liabilities	1,457,206	1,692,121	1,587,120	1,501,877
Special Deposits	444,105	417,271	475,160	267,377
Deferred Inflows:	12,669,534	11,986,597	11,116,149	11,262,494
Fund Balance:				
Nonspendable:				
Delinquent Taxes and Tax Deeds	1,518,183	1,687,237	1,314,889	1,627,347
Long-Term Advances to Other Funds	-	-	-	581,437
Inventories and Prepaid Items	648,155	644,923	47,738	785,182
Committed	-	-	-	-
Assigned:				
Subsequent Year's Budget	633,110	668,900	815,318	738,200
Unassigned	12,140,216	12,062,566	11,623,766	8,546,618
Total Fund Balance	14,939,664	15,063,626	13,801,711	12,278,784
Total Liabilities and Fund Balance	<u>\$ 30,820,683</u>	<u>\$ 30,606,189</u>	<u>\$ 30,614,686</u>	<u>\$ 27,666,202</u>
Revenues	\$ 35,200,900	\$ 35,315,850	\$ 33,897,052	\$ 31,068,892
Expenditures	(33,749,925)	(33,912,627)	(32,208,183)	(30,964,999)
Net Other Financing Sources (Uses)	(1,574,937)	(141,308)	(165,942)	(153,773)
Change in Fund Balance	<u>\$ (123,962)</u>	<u>\$ 1,261,915</u>	<u>\$ 1,522,927</u>	<u>\$ (49,880)</u>
% of Unassigned Fund Balance to General Fund Expenditures	36.0%	35.6%	36.1%	27.6%

FINANCIAL STATEMENT NOTATIONS

Item
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2 Special Revenue Funds: Special Revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes.

	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u>	<u>12/31/2013</u>
Special Revenue Fund Balances:				
Fund 205 - Health and Human Services	-	\$ (2,170,259)	\$ (1,488,601)	\$ 488,180
Fund 207 - Watershed Fund	33,572	79,100	55,022	38,338
Fund 211 - Recycling Fund	430,438	340,329	251,998	212,570
Fund 212 - Anti-Drug Program	(134,831)	(115,749)	(122,260)	(129,974)
Fund 215 - Aging and Disability Resource Center	296,094	229,119	209,857	223,894
	<u>\$ 625,273</u>	<u>\$ (1,637,460)</u>	<u>\$ (1,093,984)</u>	<u>\$ 833,008</u>

3 Debt Service Funds: Debt Service Funds are used to account for the accumulation of resources for, and the payment of certain general long-term debt principal, interest and related charges.

	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u>	<u>12/31/2013</u>
Debt Service Funds Balances:				
Fund 300 - Debt Service Fund	\$ 3,843,701	\$ 3,532,565	\$ 3,756,964	\$ 4,052,679

4 Capital Project Funds: Capital Project funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed from proprietary funds.

	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u>	<u>12/31/2013</u>
Capital Project Fund Balance:				
Fund 405 - Capital Projects Fund	\$ 908,096	\$ (2,701,924)	\$ (3,370,872)	\$ (3,962,831)

FINANCIAL STATEMENT NOTATIONS

5 Enterprise Funds: Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprise--where the intent of the governing body is that the costs of providing the services is to be recovered from those using the services.

	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u>	<u>12/31/2013</u>
Fund 701 - Highway Department				
Cash and Investments	\$ 4,276,836	\$ 1,044,068	\$ 1,426,694	\$ 1,084,714
Taxes Receivable	1,757,865	1,787,895	1,787,895	1,827,895
Accounts Receivable/Due from Other Gov't	1,314,621	1,367,830	1,758,402	1,043,638
Due from Other Funds	-	-	-	169,310
Inventory and Prepaid Items	681,751	799,177	716,094	775,667
WRS Pension Asset and Deferred Outflows	1,886,876	769,813	-	-
Capital Assets - Net	7,939,751	4,848,831	4,902,292	3,979,606
	<u>\$ 17,857,700</u>	<u>\$ 10,617,614</u>	<u>\$ 10,591,377</u>	<u>\$ 8,880,830</u>
Accounts Payable/Due to Other Gov't	\$ 1,605,056	\$ 407,035	\$ 460,253	\$ 278,124
Accrued Liabilities	254,595	246,684	204,637	245,333
Unearned Revenue	206,640	-	-	-
Long-Term Liabilities	2,891,817	373,918	1,054,461	951,158
WRS Pension Liability and Deferred Inflows	1,198,090	-	-	-
Deferred Inflows	1,757,865	1,796,278	1,787,895	1,827,895
Net Position:				
Net Investment in Capital Assets	5,898,483	4,848,831	4,902,292	3,979,606
Restricted - CTHS Road and Bridge Construction	-	-	483,128	-
Restricted - WRS Pension Asset	-	377,746	-	-
Unrestricted	4,045,154	2,567,122	1,698,711	1,598,714
	<u>\$ 17,857,700</u>	<u>\$ 10,617,614</u>	<u>\$ 10,591,377</u>	<u>\$ 8,880,830</u>
Changes to Net Position:				
Operating Income (Loss) + Transfers	\$ 2,149,938	\$ (37,336)	\$ 1,505,811	\$ 75,168
Change in Accounting Principle	-	746,904	-	-
Operating Income (Loss)	<u>\$ 2,149,938</u>	<u>\$ 709,568</u>	<u>\$ 1,505,811</u>	<u>\$ 75,168</u>
Current Ratio (1+ desired)	2.30	1.60	2.15	2.07
	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u>	<u>12/31/2013</u>
Fund 602 - Airport Fund				
Cash and Investments	\$ 959,132	\$ 551,882	\$ 666,646	\$ 687,563
Taxes Receivable	395,079	395,079	391,167	391,167
Accounts Receivable/Due from Other Gov't	42,401	168,449	66,398	76,649
WRS Pension Asset and Deferred Outflows	174,711	74,589	-	-
Capital Assets - Net	30,396,058	31,683,322	32,690,297	33,847,156
	<u>\$ 31,967,381</u>	<u>\$ 32,873,321</u>	<u>\$ 33,814,508</u>	<u>\$ 35,002,535</u>
Accounts Payable/Due to Other Gov't	\$ 43,115	\$ 79,487	\$ 63,100	\$ 68,076
Accrued Liabilities/Unearned Revenue	44,699	44,415	48,830	52,985
WRS Pension Liability and Deferred Inflows	109,310	-	-	-
Long-Term Liabilities	724,942	800,907	888,250	1,124,311
Deferred Inflows	395,079	395,891	397,442	395,022
Net Position:				
Net Investment in Capital Assets	29,704,994	30,897,863	31,817,495	33,324,586
Restricted - WRS Pension Asset	-	36,601	-	-
Unrestricted	945,242	618,157	599,391	37,555
	<u>\$ 31,967,381</u>	<u>\$ 32,873,321</u>	<u>\$ 33,814,508</u>	<u>\$ 35,002,535</u>
Changes to Net Position:				
Net Income (Loss)	\$ (902,385)	\$ (936,634)	\$ (945,255)	\$ 3,625,334
Change in Accounting Principle	-	72,369	-	-
Total Change in Net Position	<u>\$ (902,385)</u>	<u>\$ (864,265)</u>	<u>\$ (945,255)</u>	<u>\$ 3,625,334</u>
Current Ratio (1+ desired)	10.92	4.45	5.96	5.68

FINANCIAL STATEMENT NOTATIONS

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6 Internal Service Funds: Internal Service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the County, or to other government units, on a cost reimbursement basis.

	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u>	<u>12/31/2013</u>
Fund 703 - Risk Management				
Cash and Investments	\$ 2,140,889	\$ 1,561,187	\$ 1,100,390	\$ 625,978
Other Assets and Deferred Outflows	1,356,210	1,365,509	1,312,429	1,309,685
	<u>\$ 3,497,099</u>	<u>\$ 2,926,696</u>	<u>\$ 2,412,819</u>	<u>\$ 1,935,663</u>
Current Liabilities and Deferred Inflows	\$ 44,267	\$ 13,107	\$ 10,656	\$ 17,250
Claims Payable	1,192,000	1,085,000	818,683	898,198
WRS Pension Liability and Deferred Inflows	28,362	342	-	-
Net Position:				
Restricted for Insurance Escrow	212,527	233,629	240,324	1,240,421
Restricted for WRS Pension Asset	-	15,411	-	-
Unrestricted	2,019,943	1,579,207	1,343,156	(220,206)
	<u>\$ 3,497,099</u>	<u>\$ 2,926,696</u>	<u>\$ 2,412,819</u>	<u>\$ 1,935,663</u>
Changes to Net Position:				
Net Income (Loss)	404,223	\$ 214,296	\$ 563,265	\$ 507,367
Change in Accounting Principle	-	30,471	-	-
Total Change in Net Position	<u>\$ 404,223</u>	<u>\$ 244,767</u>	<u>\$ 563,265</u>	<u>\$ 507,367</u>

7 Long-Term Obligations

	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u>	<u>12/31/2013</u>
General Obligation Bonds and Notes	\$ 78,976,064	\$ 70,615,459	\$ 65,172,802	\$ 57,822,570
Unamortized Premiums	1,487,231	810,142	680,135	484,207
General Obligation Debt	\$ 80,463,295	71,425,601	65,852,937	58,306,777
Vested Compensated Absences	3,687,866	3,882,921	3,965,946	3,883,559
Post Employment Benefits	-	-	4,536,654	3,890,098
Unpaid Self-Insurance Claims	1,192,000	1,085,000	818,683	898,198
Capital leases	2,529,850	-	-	-
Long-Term Payable to the City of Eau Claire	98,436	104,115	109,794	115,473
	<u>\$ 87,971,447</u>	<u>\$ 76,497,637</u>	<u>\$ 75,284,014</u>	<u>\$ 67,094,105</u>
Equalized Valuation	\$ 7,850,311,700	\$ 7,499,941,900	\$ 7,173,688,100	\$ 6,907,862,700
General Obligation Debt Limit	\$ 392,515,585	\$ 374,997,095	\$ 358,684,405	\$ 345,393,135
General Obligation Debt as Percent of Debt Limitation	20.1%	18.8%	18.2%	16.7%