

AGENDA

Eau Claire County

• Committee on Administration •

Tuesday, October 11, 2016

4:30 p.m.

Courthouse - Room #1273

721 Oxford Avenue • Eau Claire, WI

1. Call to Order
2. Letter of Support for the La Crosse Center / Discussion-Action (pgs 2-3)
3. Revolving Loan Fund – 3rd Party Administrator / Discussion-Action
4. Proposed Resolution 16-17/052 - Landfill Expansion / Discussion-Action (pgs 4-6)
5. Proposed Ordinance 16-17/053 – To Create Section 2.04.140 K. of the Code; General Duties and Powers of Standing Committees /Discussion-Action (pgs 7-8)
6. Administrative Updates/Discussion-Action
7. Review/Approval of Committee Minutes / Discussion-Action
 - September 13, 2016 (pgs 9-11)
8. Adjourn

Post: 10/6/16 Media, Committee Members and Kathy Schauf

Please note: Upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals through sign language, interpreters or other auxiliary aids. For additional information or to request the service, contact the County ADA Coordinator at 8394710 (FAX) 8391669 or (TDD) 8394735 or by writing to the ADA Coordinator, Human Resources Department, Eau Claire County Courthouse, 721 Oxford Ave., Eau Claire, Wisconsin 54703.



RESOLUTION # 36-8/16

TO: HONORABLE MEMBERS OF THE LA CROSSE COUNTY BOARD OF SUPERVISORS

ITEM # 8-10

BOARD ACTION

Adopted:
For: 28
Against: -
Abstain: -
Abs/Excd: 1
Vote Req: -
Other Action: -

EXECUTIVE COMMITTEE ACTION

Adopted:
For: 7
Against: 0
Abstain: 0
Abs/Excd: 2

RE: ENCOURAGING FINANCIAL SUPPORT BY THE STATE OF WISCONSIN FOR LA CROSSE CENTER EXPANSION PROJECT

WHEREAS, the La Crosse Center is a multi-purpose event arena that provides space for conventions, nationally known concert performances and regional trade shows, in addition to venues for banquets, graduations, weddings and social events; and

WHEREAS, since construction in 1980, the La Crosse Center has become a vital asset to the area economy, attracting visitors from throughout the mid-west, in particular serving western Wisconsin, southeast Minnesota and eastern Iowa with expanded entertainment choices, while enhancing the tourism, hotel and hospitality demands throughout the region; and,

WHEREAS, the La Crosse City Council has approved up to \$45 million for expansion of the Center that will add a ballroom, renovate the entrance lobby, enhance corridors, hallways and office space, while providing improved visitor access to the Mississippi River; and,

WHEREAS, the City of La Crosse and La Crosse Center Board are seeking \$10-\$12 million from the State of Wisconsin in support of the expansion project, which is consistent with the significant financial support provided to other local projects that serve as regional entertainment venues, including: the Dane County Expo Center, Bradley Center, the Milwaukee Bucks Arena, KI Convention Center in Green Bay, the Maritime Center in Marinette County, and the Eau Claire Confluence Project.

NOW THEREFORE BE IT RESOLVED, that the La Crosse County Board strongly encourages the State of Wisconsin to provide financial support of \$10-\$12 million for the La Crosse Center Expansion project.

BE IT FURTHER RESOLVED, a copy of this resolution shall be forwarded to the La Crosse Center Board of Directors, area Counties and municipalities, Governor Walker and all area legislators.

FISCAL NOTE: There will be no direct fiscal impact to La Crosse County, except the multiple financial benefits from enhanced economic activity with the increased events enabled by the expansion project.

Date: Aug 10 2016

Date: _____

COMMITTEE CHAIR

COMMITTEE CHAIR

RECORDING CLERK

RECORDING CLERK

	Reviewed Only	Recommended	Not Recommended
Co. Admin.		<u>30</u>	
Fin. Director	<u>SPD</u>		
Corp. Counsel	<u>DL</u>		
Board Chair			

Requested By: Tara Johnson
Date Requested: July 28, 2016
Drafted By: Steve O'Malley

Adopted by the La Crosse County Board this 18 Day of August, 2016

STATE OF WISCONSIN
COUNTY OF LA CROSSE

I, Ginny Dankmeyer, County Clerk of La Crosse County do hereby certify that this document is a true and correct copy of the original resolution required by law to be in my custody and which the County Board of Supervisors of La Crosse County adopted at a meeting held on the 18th day of August 2016.

Ginny Dankmeyer, La Crosse County Clerk



**MISSISSIPPI RIVER
REGIONAL PLANNING COMMISSION**

1707 Main Street, Suite 435
La Crosse, WI 54601
Phone: (608) 785-9396
Fax: (608) 785-9394
Email: plan@mrrpc.com
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James Kuhn, Cashton, WI
Chairman
Margaret Baecker, Independence, WI
Vice Chairman
Vicki Burke, Onalaska, WI
Secretary & Treasurer
Greg Flogstad, Onalaska, WI
Director

RE: ENCOURAGING FINANCIAL SUPPORT BY THE STATE OF WISCONSIN FOR THE LA CROSSE CENTER EXPANSION PROJECT

WHEREAS, since 1980 the La Crosse Center has served as a regional multi-purpose arena that hosts popular conventions, trade shows, sporting events, concerts, educational, entertainment and regional service events.

WHEREAS, the La Crosse Center has become a vital asset to the tristate region of Wisconsin, Minnesota and Iowa, attracting visitors from around the Midwest with its popular venues and facilities that not only provide enjoyment for the audience and participants but also benefits retailing, lodging, transportation, and many other business services.

WHEREAS, as a result of the La Crosse Center's strategic location at the hub of the tristate region with its exceptional transportation access, natural scenic beauty and recreation opportunities the Center is especially well poised at attracting out of state visitor expenditures that have a superior impact in adding wealth to the region and state economies.

WHEREAS, the La Crosse City Council has approved up to \$45 million for expansion of the Center that will add a ballroom, renovate the entrance lobby, enhance corridors, hallways and office space, while providing improved visitor views and access to the Mississippi River.

WHEREAS, the following are some examples of past events hosted by the La Crosse Center that shows its versatility and regional value that will grow from the existing 200 plus events a year as a result of the expansion.

Sports. La Crosse Catbirds CBA Basketball Team, Midwest Players Classic Basketball Tournament, Harlem Globe Trotters, Milwaukee Bucks, La Crosse River Rats IFL Football Team, Bi-State Classic Wrestling Tournament, Track Wrestling Preseason Championships, NCAA Division 3 Wrestling Championships, State Dance and Pom Competition, Boat-Sport-Travel-RV and Hunting Show

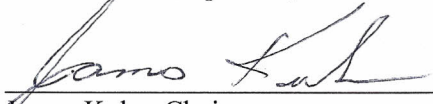
Concerts, Plays and Entertainment. Chicago, Moody Blues, Elton John, Styx, Trans-Siberian Orchestra, Brad Paisley, Miranda Lambert, Blake Shelton, Celtic Women, Willie Nelson, Kenny Rogers, Jo-Dee Messina, Larry the Cable Guy, Jeff Foxworthy, Sesame Street Live, Blue Man Group, Evita

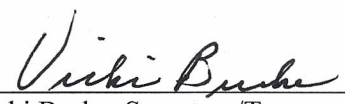
Conventions and Regional Service Events. MOSES-Midwest Organic Farming Conference, Celebrate Life (cancer survivor) Picnic, Freedom Honor Flight Reunion for Veterans, 38th Annual Midwest Farm Show, Wisconsin Cheese Makers Convention, Organic Valley Annual Meeting, La Crosse Area Home Builders Show, World's Largest Office Party, Ducks Unlimited Banquet, Blood Center of Wisconsin Blood Drive, Holiday Fair, La Crosse Community Thanksgiving Dinner, Presidential Campaigns, Gunderson Health System Wellness Fest, Dairyland Power Cooperative's Annual Meeting, UW-La Crosse & Viterbo College Graduations, high school graduations, high school proms, and weddings from around the region

WHEREAS, the City of La Crosse and La Crosse Center Board are seeking \$10 - \$12 million from the State of Wisconsin in support of the expansion project, which is consistent with the significant financial support provided to other local projects that serve as regional convention, trade show, and entertainment venues, including: The Dane County Expo Center, Bradley Center, the Milwaukee Bucks Arena, KI Convention Center in Green Bay, the Maritime Center in Marinette County, and the Eau Claire Confluence Project.

NOW THEREFORE BE IT RESOLVED, that the Mississippi River Regional Planning Commission strongly encourages the State of Wisconsin to provide financial support of \$10 - \$12 million for the La Crosse Center Expansion project.

BE IT FURTHER RESOLVED, a copy of this resolution shall be forwarded to the La Crosse Center Director, area Counties, municipalities, Governor Walker and area legislators.


James Kuhn, Chairman


Vicki Burke, Secretary/Treasurer

Adopted this 10 Day of August, 2016

FACT SHEET

TO FILE NO. 16-17/052

Introduction

Advanced Disposal proposed a *vertical* expansion of its existing Seven Mile Creek Landfill in 2014. As part of this expansion, Advanced Disposal obtained required operating permits from the Wisconsin Department of Natural Resources earlier this year.

Process

Part of Advanced Disposal's process included negotiating with the Seven Mile Creek Landfill Siting Committee for a revised Siting Agreement to negotiate issues of local control. (Please know the negotiation process is not one where the municipalities are allowed to negotiate the need for the facility. See Wis. Stats. § 289.33(8)2. Ultimately, "design capacity" is also not negotiable.) The Siting Committee is composed of members appointed by the Affected Municipalities – the City of Eau Claire appointed: Phil Fieber, Tom Kemp, Stephen Nick and Jamie Radabaugh; the Town of Seymour appointed: Doug Kranig; Eau Claire County appointed Ray Henning and Shane Sanderson.

Advanced Disposal (then Onyx) last proposed an expansion in 2002 and that resulted in a 2005 Agreement which the Town, City, and County approved. With the current vertical expansion, both the Committee and Advanced Disposal negotiated new and modified terms to the 2005 Agreement.

Throughout the process, the Committee conducted multiple meetings open to the public to discuss questions or issues of concern the public had with the vertical expansion. Near the beginning of the process in December 2014, the Committee and Advanced Disposal also held a well-attended public "open house" at the Town of Seymour Town Hall. The open house allowed Advanced Disposal to provide an overview of their vertical expansion and for Advanced Disposal to hear the public's concerns and answer questions. The Committee used input and concerns received at its open meetings and the open house to craft proposals and negotiate with Advanced Disposal regarding a revised Siting Agreement.

At its August 26, 2016 meeting, the Siting Committee and Advanced Disposal agreed to the final terms. The Committee unanimously recommended the new and modified terms be placed into a modified Agreement and upon completion of the Agreement's modifications, that such Agreement be presented to the City, Town, and County for approval.

Key Agreement Provisions Added or Modified

The primary concerns expressed by the public were issues with litter/garbage on County Highway Q and aesthetics pertaining to screening. There were other important issues the Committee negotiated.

- Roadway Cleanup and Accountability.
 - Litter pick-up on County Highway Q within 3 miles to the west and 1 mile to the east of the landfill entrance shall go from “no less than twice a month” to “once per week”.
 - Weekly cleanup will occur on County Highway Q leading up to and over Seven Mile Creek to mitigate potential runoff of foreign materials from Highway Q.
 - Advanced Disposal must follow procedures to notify transporters of violations and record the same. Failure of transport trucks to follow litter minimization rules and correct violations shall result in termination of the Acknowledged Transporter’s ability to bring waste to the site. Damages can also be obtained against Advanced Disposal per new damages schedule.

- Additional Screening.
 - Additional vegetative and or berm screening required to help minimize visual impacts.

- Taxpayer Protection and Municipal Compensation.
 - By way of background, please know the City received a request from Advanced Disposal’s corporate office to obtain a property tax exemption. (This request was apparently made to all of Advanced Disposal’s Wisconsin facilities.) The City denied the request, but a property value guaranty became increasingly important to the Committee as a means to provide budgetary certainty and to protect taxpayers.
 - A minimum property valuation is agreed to, where Advanced Disposal will, as a minimum, make a property tax payment as if the assessed value were \$4.65 million for the property in the City’s boundaries and \$1.85 million for property in the Town’s boundaries. That is a floor. If the assessed value drops below \$4.65 million on the parcels in City limits, Advanced Disposal will make payment as if property assessed at \$4.65 million.
 - Current assessed values result in approximately \$100,000 in annual property taxes in the City.
 - If Advanced Disposal ever becomes property tax exempt, the last assessed value is used as the “new” guaranty amount and becomes a payment in lieu of taxes. E.g., Value of \$7 million in 2020 and Advanced Disposal becomes tax exempt in 2021, Advanced Disposal makes payment in lieu of taxes as if property still assessed at \$7 million.
 - The previous agreement provided a per ton compensation of \$1.28/ton to the Affected Municipalities for waste disposed or received at the facility. Through CPI increases, the rate is currently \$1.49/ton.
 - Tonnage rate increases to \$1.64/ton, effective the earlier of January 1, 2018 or when Advanced Disposal fills its current capacity and begins filling the newly permitted capacity as part of the vertical expansion.

Fiscal Impact: Additional annual revenue of approximately \$16,380.

Respectfully Submitted,

Keith R. Zehms
 Corporation Counsel
 KRZ/yk
 Ordinance/16-17.052 Fact

4 - APPROVING THE ADVANCED DISPOSAL SERVICES LANDFILL EXPANSION
5 FINAL NEGOTIATED AGREEMENT -

6 WHEREAS, the County of Eau Claire was notified on March 28, 2014 of a proposed
7 expansion of the Advanced Disposal Services Landfill, and

8
9 WHEREAS, on May 20, 2014 the County of Eau Claire adopted a Siting Resolution File No.
10 14-15/009 relating to the proposed landfill expansion, pursuant to the provisions of Wis. Stat. §
11 289.33, and

12
13 WHEREAS, the proposed expansion would extend vertically over the existing footprint of
14 the landfill, located at 8001 Olson Drive in Eau Claire County, and

15
16 WHEREAS, the City of Eau Claire, Eau Claire County, and the Town of Seymour, through a
17 Local Negotiating Committee, have negotiated an agreement with Advanced Disposal Services
18 Landfill, LLC, a subsidiary of Advanced Disposal Services, Inc. for the expansion of the Advanced
19 Disposal Seven Mile Creek Landfill in accordance with provisions of Wis. Stat. § 289.33, and

20
21 WHEREAS, the County of Eau Claire, as an affected municipality that is represented on the
22 Local Committee, must approve the Agreement before it can become effective

23
24 NOW, THEREFORE BE IT RESOLVED by the Eau Claire County Board of Supervisors,
25 that the “Advanced Disposal Services Landfill Expansion Final Negotiated Agreement”, dated
26 September 2016 in substantially the form as attached to this resolution is hereby approved.

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28 BE IT FURTHER RESOLVED that the Agreement approved is explicitly for the proposed
29 expansion only and not to be considered approval for further landfill expansions, which may be
30 proposed.

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32 BE IT FURTHER RESOLVED, that the County Board Chair and County Clerk are hereby
33 authorized to execute the agreement on behalf of the County.

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35 ADOPTED:

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45 Committee on Administration

46 KRZ/yk

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48 Dated this _____ day of _____, 2016.

FACT SHEET

TO FILE NO. 16-17/053

This ordinance requires standing committees, including the human services board, the aging and disability resource center board and the land conservation commission to include a public comment period as an agenda item at the outset of each committee agenda. The comment period would last up to 15 minutes total and up to 3 minutes per individual with the ability of the chair to extend the time limit by his or her discretion. Except for the requirement to sign in prior to the meeting which applies to public comment for the county board under Section 2.04.095 this public comment requirement closely follows the process for the county board.

Fiscal Impact: None.

Respectfully Submitted,

Keith R. Zehms
Corporation Counsel

KRZ/yk

Ordinance/16-17.053 Fact

4 - TO CREATE SECTION 2.04.140 K. OF THE CODE: GENERAL DUTIES AND
5 POWERS OF STANDING COMMITTEES -

6 The County Board of Supervisors of the County of Eau Claire does ordain as follows:

7
8 **SECTION 1.** To create Subsection K. of Section 2.04.140 of the code:

9
10 K. All committees shall include a public comment item on each agenda at the outset
11 of the meeting. The purpose of public comment is to provide non county board members with an
12 opportunity to present information to the committee. It is not intended to provide for interactive
13 debate or for the cross examination of nonmembers. Any person who is not a member of the
14 county board shall be given, subject to the chair’s discretion, up to 3 minutes to speak to the
15 committee during the public comment time period. The public comment time period will be
16 limited to no more than 15 minutes per meeting. All speakers must follow the guidelines
17 established by the chair. The 15-minute public comment time period may be extended at the
18 discretion of the chair. The land conservation commission shall be considered a standing
19 committee within the meaning of this subsection.
20

21
22 **ADOPTED:**

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33 Committee on Administration

34 KRZ/yk

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37 Dated this _____ day of _____, 2016.
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MINUTES

Eau Claire County

• Committee on Administration •

Tuesday, September 13, 2016

4:30 p.m.

Courthouse - Room #1273
721 Oxford Avenue • Eau Claire, WI

Members Present: Gregg Moore, Colleen Bates, Kathy Clark, Mark Beckfield and Gerald Wilkie

Staff Present: Kathryn Schauf, County Administrator; Tim Sullivan, Asst. Corporation Counsel and Angie Harmon

Others Present: Eleanor Smith and District 28 candidates, Jodi Emerson, Kimberly Cronk, Charles Schaaf

Chairman Moore called the meeting to order at 4:31 p.m.

Proposed Closed Session pursuant to Wisconsin Statutes 19.85 (1)(g) Conferring with legal counsel for the governmental body who is rendering oral or written advice concerning strategy to be adopted by the body with respect to litigation in which it is or is likely to become involved.

Motion to Adjourn into Closed Session pursuant to Wisconsin Statutes 19.85 (1)(g) Conferring with legal counsel for the governmental body who is rendering oral or written advice concerning strategy to be adopted by the body with respect to litigation in which it is or is likely to become involved.

To wit: Civil Action/County Theft - Discussion/Action

ACTION: Supervisor Bates made a motion to adjourn into closed session at 4:32 p.m. Roll call vote. Motion carried, 5-0.

Motion to go into Open Session. Committee Action.

ACTION: Supervisor Wilkie made a motion to move into open session at 5:02 p.m. Motion carried, 5-0.

Proposed Resolution 16-17/036 – Approving an Intergovernmental Cooperative Agreement with Dunn County for the Provision of Medical Examiner Services/ Discussion-Action

Kathryn briefed the members on the intergovernmental cooperative agreement for medical examiner services. Services will be shared with Dunn County.

ACTION: Supervisor Beckfield made a motion to approve the proposed resolution as presented. Motion carried, 5-0.

Proposed Ordinance 16-17/037 – To Amend Section 2.04.435 A. of the Code; Committee on Administration; To Amend Section 2.04.445 of the Code; Committee on Judiciary & Law Enforcement; To Repeal and Recreate Section 2.12.140 of the Code / Discussion-Action

The members discussed the changes proposed for the ordinance.

ACTION: Supervisor Wilkie made a motion to approve the proposed ordinance as presented. Motion carried, 5-0.

Selection of 2017 Generous Juror Recipient/Discussion-Action

Each year the department heads are asked to suggest county programs to would be considered to receive any juror donations made from the Generous Juror Program.

ACTION: Supervisor Bates made a motion that the 2017 Generous Juror funds go to the Meals on Wheels program. Motion carried, 5-0.

Supervisory District 28 Vacancy / Discussion –Action

Upon the resignation announcement of Stephannie Regenauer from the County Board, the county advertised to fill the vacant supervisory seat. The administration department received three applications. The applicants were Jodi Emerson, Kimberly Cronk, and Charles Schaaf. Applicants were asked the same questions by the committee and given time to respond. Charles has asked to relinquish his opportunity to apply for the District 28 county board seat after hearing the other two candidate's responses. Each member discussed their recommendation to the chair of who they would choose. Chairman Moore will contact Kimberly Cronk to let her know she has been appointed to the County Board of Supervisors, District 28.

Administrative Updates/Discussion-Action

- Administration Dept. Budget
Kathryn plans to complete the administrators' budget by the end of this week. There has been a recent resignation in the Finance Dept. The Finance and Administration departments are reviewing the steps needed for the transition. A representative recommended by WCA was recently here to ask department heads about systems, processes and structure. Additional money for Interim replacement and pay for additional evaluation work with this transition will be added to the Administration 2017 budget.
- Potential Ordinance Change on Public Comment
Supervisor Wilkie has requested adding a public comment agenda item standardized at each of committee meetings. Including boards, commissions, and councils. Timing constraints should be included in the code changes. An ordinance change would be necessary and would be brought back to the next meeting.
- Medical Examiner Update
The members were updated with the recent intergovernmental agreement and the ordinance change.
- Insurances Update
Renewal rate is lower than expected and will be reflected on the 2017 budget.

Review/Approval of Committee Minutes / Discussion-Action

- August 3, 2016

ACTION: Supervisor Beckfield made a motion to approve the August 3, 2016 committee minutes as presented. Motion carried, 5-0.

The meeting was adjourned at 6:24 p.m. by unanimous consent.

Minutes respectfully submitted by,

Angie Harmon
Committee Clerk